

**PRELIMINARY OFFICIAL STATEMENT DATED MAY 12, 2026**

**NEW ISSUE—Book-Entry-Only**

**RATINGS†\*: S&P Global Ratings: A+ / AA  
Michigan School Bond Qualification and Loan Program / Underlying**

*In the opinion of Miller, Canfield, Paddock and Stone, P.L.C., Bond Counsel, under existing law, assuming compliance with certain covenants by the School District, the interest on the Bonds is excludable from gross income for federal income tax purposes and the Bonds and interest thereon are exempt from all taxation by the State of Michigan or by any taxing authority within the State of Michigan except estate taxes and taxes on gains realized from the sale, payment or other disposition thereof. See "TAX MATTERS" and "APPENDIX E- FORM OF APPROVING OPINION" herein for a description of certain provisions of the Internal Revenue Code of 1986, as amended, which may affect the tax treatment of interest on the Bonds for certain Bondholders.*

**\$34,355,000\*\***



**FERNDALE PUBLIC SCHOOLS  
COUNTY OF OAKLAND, STATE OF MICHIGAN  
2026 SCHOOL BUILDING AND SITE BONDS  
(UNLIMITED TAX GENERAL OBLIGATION)**

**Dated: Date of Delivery**

**Due: May 1, as shown below**

On March 10, 2020, the qualified electors of Ferndale Public Schools, County of Oakland, State of Michigan (the "School District") approved a proposal authorizing the issuance of bonds not to exceed an aggregate principal amount of \$124,800,000 to be issued in one or more series. Proceeds from the 2026 School Building and Site Bonds (Unlimited Tax General Obligation) (the "Bonds") in the amount of \$34,355,000\*\*, representing the third and final series of bonds under the voter authorization, will be used for school building and site purposes. The Bonds were authorized by the Board of Education of the School District by a resolution adopted on April 20, 2026 (the "Resolution"). The Bonds will pledge the full faith and credit of the School District for payment of the principal and interest thereon and will be payable from ad valorem taxes, which may be levied on all taxable property in the School District without limitation as to rate or amount.

The Bonds are expected to be fully qualified as of the date of delivery for participation in the Michigan School Bond Qualification and Loan Program pursuant to Act 92, Public Acts of Michigan, 2005, as amended, enacted pursuant to Article IX, Section 16 of the Michigan Constitution of 1963. Under the terms of said constitutional and statutory provisions, if for any reason the School District will be or is unable to pay the principal of and interest on the Bonds when due, the School District shall borrow and the State of Michigan shall lend to it an amount sufficient to enable the School District to make the payment. See "QUALIFICATION BY THE STATE OF MICHIGAN" and APPENDIX A, "State Qualification," herein.

The Bonds are issuable only as fully registered bonds without coupons and, when issued, will be registered in the name of Cede & Co., as Bondholder and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of beneficial interests in the Bonds will be made in book-entry-only form in the denomination of \$5,000 or any integral multiple thereof. Purchasers of beneficial interests in the Bonds (the "Beneficial Owners") will not receive certificates representing their beneficial interest in Bonds purchased. So long as Cede & Co. is the Bondholder, as nominee of DTC, references herein to the Bondholders or registered owners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners of the Bonds. See "THE BONDS—Book-Entry-Only System" herein.

Principal of and interest on the Bonds will be paid by the corporate trust office of UMB Bank, N.A., Grand Rapids, Michigan (the "Transfer Agent"). So long as DTC or its nominee, Cede & Co., is the Bondholder, such payments will be made directly to such Bondholder. Disbursement of such payments to DTC's Direct Participants is the responsibility of DTC and disbursement of such payments to the Beneficial Owners is the responsibility of DTC's Direct Participants and Indirect Participants, as more fully described herein. Interest will be payable semiannually on May 1 and November 1, commencing November 1, 2026, to the Bondholders of record as of the applicable record dates as stated in the Bonds.

(Base CUSIP\$: \_\_\_\_\_)

| <u>Maturity**</u> | <u>Amount**</u> | <u>Interest Rate</u> | <u>Yield</u> | <u>CUSIP\$</u> | <u>Maturity**</u> | <u>Amount**</u> | <u>Interest Rate</u> | <u>Yield</u> | <u>CUSIP\$</u> |
|-------------------|-----------------|----------------------|--------------|----------------|-------------------|-----------------|----------------------|--------------|----------------|
| 2028              | \$ 250,000      |                      |              |                | 2043              | \$1,180,000     |                      |              |                |
| 2029              | 500,000         |                      |              |                | 2044              | 1,230,000       |                      |              |                |
| 2030              | 675,000         |                      |              |                | 2045              | 1,290,000       |                      |              |                |
| 2031              | 700,000         |                      |              |                | 2046              | 1,350,000       |                      |              |                |
| 2032              | 735,000         |                      |              |                | 2047              | 1,415,000       |                      |              |                |
| 2033              | 735,000         |                      |              |                | 2048              | 1,480,000       |                      |              |                |
| 2034              | 770,000         |                      |              |                | 2049              | 1,550,000       |                      |              |                |
| 2035              | 790,000         |                      |              |                | 2050              | 1,620,000       |                      |              |                |
| 2036              | 845,000         |                      |              |                | 2051              | 1,700,000       |                      |              |                |
| 2037              | 880,000         |                      |              |                | 2052              | 1,775,000       |                      |              |                |
| 2038              | 920,000         |                      |              |                | 2053              | 1,845,000       |                      |              |                |
| 2039              | 955,000         |                      |              |                | 2054              | 1,920,000       |                      |              |                |
| 2040              | 990,000         |                      |              |                | 2055              | 2,015,000       |                      |              |                |
| 2041              | 1,040,000       |                      |              |                | 2056              | 2,115,000       |                      |              |                |
| 2042              | 1,085,000       |                      |              |                |                   |                 |                      |              |                |

THE BONDS OR PORTIONS OF THE BONDS MATURING ON OR AFTER MAY 1, 2037\*\* ARE SUBJECT TO OPTIONAL REDEMPTION BEGINNING MAY 1, 2036\*\*, IN THE MANNER AND AT THE TIMES DESCRIBED HEREIN. See "THE BONDS — Optional Redemption" herein.

The Bonds will be offered when, as and if issued by the School District and accepted by the Underwriters subject to the approving legal opinion of Miller, Canfield, Paddock and Stone, P.L.C., Detroit, Michigan, Bond Counsel. Certain legal matters will be passed upon for the Underwriters by Thrun Law Firm P.C., East Lansing, Michigan. It is expected that the Bonds will be available for delivery through DTC on or about June \_\_, 2026.

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.



**Huntington Capital Markets**

The date of this Official Statement is May \_\_, 2026.

† For an explanation of the ratings, see "RATINGS" herein.

\* As of date of delivery.

\*\* Preliminary, subject to change.

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This Preliminary Official Statement and the information contained herein are subject to completion and amendment. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds, in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of any such jurisdiction. As of this date, this Preliminary Official Statement has been deemed "final" by the School District for purposes of SEC Rule 15c2-12(b)(1) except for the omission of certain information permitted by SEC Rule 15c2-12(b)(1).

No dealer, broker, salesperson or other person has been authorized to give any information or to make any representation other than as contained in this Official Statement in connection with the offer made hereby and, if given or made, such other information or representation must not be relied upon as having been authorized by the School District or the Underwriters. This Official Statement and the information contained herein are subject to completion and amendment. These securities may not be sold nor may an offer to buy these securities be accepted prior to the time the Official Statement is delivered in final form. Under no circumstances shall this Official Statement constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds, in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of any such jurisdiction.

Information herein has been obtained from the School District, The Depository Trust Company and other sources believed to be reliable. The Underwriters have reviewed the information in this Official Statement in accordance with, and as part of, their responsibility to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information (except for information under the section captioned "UNDERWRITING," which was obtained from the Underwriters).

Upon issuance, the Bonds will not be registered under the Securities Act of 1933, as amended, or any state securities law and will not be listed on any stock or other securities exchange. Neither the Securities and Exchange Commission nor any other federal, state, municipal or other governmental entity or agency will have passed upon the adequacy of this Official Statement, or, except for the School District and the Department of Treasury of the State of Michigan, approved the Bonds for sale.

IN MAKING AN INVESTMENT DECISION, INVESTORS MUST RELY ON THEIR OWN EXAMINATION OF THE INFORMATION PRESENTED IN THIS OFFICIAL STATEMENT CONCERNING THE SCHOOL DISTRICT AND THE TERMS OF THE OFFERING, INCLUDING THE MERITS AND RISKS INVOLVED. THESE SECURITIES HAVE NOT BEEN RECOMMENDED BY ANY FEDERAL OR STATE SECURITIES COMMISSION OR REGULATORY AUTHORITY. FURTHERMORE, THE FOREGOING AUTHORITIES HAVE NOT CONFIRMED THE ACCURACY OR DETERMINED THE ADEQUACY OF THIS DOCUMENT. ANY REPRESENTATION TO THE CONTRARY IS A CRIMINAL OFFENSE.

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**OFFICIAL STATEMENT**  
**relating to**

**\$34,355,000<sup>1</sup>**

**FERNDALE PUBLIC SCHOOLS**  
**COUNTY OF OAKLAND, STATE OF MICHIGAN**  
**2026 SCHOOL BUILDING AND SITE BONDS**  
**(UNLIMITED TAX GENERAL OBLIGATION)**

**INTRODUCTION**

The purpose of this Official Statement, which includes the cover page and Appendices, is to furnish information in connection with the issuance and sale by the Ferndale Public Schools, County of Oakland, State of Michigan (the "School District") of its 2026 School Building and Site Bonds (Unlimited Tax General Obligation) (the "Bonds") in the principal amount of \$34,355,000<sup>1</sup>.

**PURPOSE AND SECURITY**

On March 10, 2020, the qualified electors of the School District approved a proposal authorizing the issuance of bonds in an aggregate amount of not to exceed \$124,800,000 to be issued in one or more series. Proceeds of the Bonds in the amount of \$34,355,000<sup>1</sup>, representing the third and final series of bonds issued under the 2020 authorization, will be issued for the purpose of erecting, completing, equipping and furnishing a new elementary school building; constructing additions to and remodeling, equipping, re-equipping, furnishing, refurbishing school district buildings, and other facilities, including security and performing arts facility improvements, and purchasing school buses; acquiring and installing instructional technology equipment in school district buildings; and preparing, developing and improving sites, including playgrounds, outdoor athletic fields and facilities; and paying the costs of issuing the Bonds.

The Bonds, as authorized for issuance by the resolution of the Board of Education of the School District adopted on April 20, 2026 (the "Resolution"), are a full faith and credit unlimited tax general obligation of the School District. The principal of and interest on the Bonds are payable from the proceeds of ad valorem taxes levied on all taxable property in the School District which may be levied without limitation as to rate or amount. As of the date of delivery, the Bonds are expected to be fully qualified for participation in the State of Michigan School Bond Qualification and Loan Program. See "QUALIFICATION BY THE STATE OF MICHIGAN" and APPENDIX A, "State Qualification," in this Official Statement.

**QUALIFICATION BY THE STATE OF MICHIGAN**

An application will be submitted to the Michigan Department of Treasury to obtain, and it is the School District's expectation that the Bonds will receive, final qualification as of the date of delivery to participate in the Michigan School Bond Qualification and Loan Program pursuant to Act 92 of the Public Acts of Michigan, 2005, as amended ("Act 92"), enacted pursuant to Article IX, Section 16, of the Michigan Constitution of 1963. Under the terms of said constitutional and statutory provisions, if for any reason the School District will be or is unable to pay the principal and interest on the Bonds when due, the School District shall borrow and the State of Michigan (the "State") shall lend to it from the School Loan Revolving Fund (the "School Loan Revolving Fund") established by the State, an amount sufficient to enable the School District to make the payment. Article IX, Section 16 of the State Constitution as implemented by Act 112 of the Public Acts of Michigan, 1961, as amended, authorizes the State, without approval of its electors, to borrow from time to time such amounts as shall be required, pledge the State's full faith and credit and issue its notes or bonds therefor, for the purpose of making loans to school districts as provided under such section. Loans to school districts for such purposes are made from the proceeds of such State borrowing. See APPENDIX A, "State Qualification," in this Official Statement.

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<sup>1</sup> Preliminary, subject to change.

Complete financial statements of all of the State's funds as included in the State's Annual Comprehensive Financial Report ("ACFR") prepared by the State's Office of the State Budget are available from the Budget website: [www.michigan.gov/budget](http://www.michigan.gov/budget). The State has agreed to file its ACFR with the Municipal Securities Rulemaking Board (as described in Rule 15c2-12(b)(5) of the Securities and Exchange Commission) annually, so long as any bonds qualified for participation in the Michigan School Bond Qualification and Loan Program remain outstanding.

## **ESTIMATED SOURCES AND USES OF FUNDS**

### **SOURCES**

- Par Amount of the Bonds
- Original Issue Premium
- Original Issue Discount
- Total Sources

### **USES**

- Capital Projects Fund
- Underwriters' Discount
- Costs of Issuance for the Bonds
- Total Uses

## **THE BONDS**

### **Description and Form of the Bonds**

The Bonds will be issued in book-entry-only form as one fully registered Bond per maturity, without coupons, in the aggregate principal amount for each maturity set forth on the cover page hereof and may be purchased in denominations of \$5,000 or any integral multiple thereof. The Bonds will be dated as of, and bear interest from, the date of issuance. Interest on the Bonds shall be payable semiannually each May 1 and November 1 to maturity or early redemption, commencing November 1, 2026. Interest on the Bonds shall be computed using a 360-day year with twelve 30-day months, and the Bonds will mature on the dates and in the principal amounts and will bear interest at the rates as set forth on the cover of this Official Statement.

The corporate trust office of UMB Bank, N.A., Grand Rapids, Michigan, will serve as the transfer agent (the "Transfer Agent") and also as bond registrar and transfer agent if the Bonds cease to be held in book-entry-only form. Interest on the Bonds shall be payable when due by check or draft to the person or entity who or which is, as of the fifteenth (15th) day of the month preceding each interest payment date, the registered owner of record, at the owner's registered address. For a description of payment of principal and interest, transfers and exchanges on the Bonds, which are held in the book-entry-only system, see "Book-Entry-Only System" below. For a description of transfers and exchanges on the Bonds if the Bonds cease to be held in book-entry-only form, see "Transfer Outside Book-Entry-Only System" below.

### **Book-Entry-Only System**

The information in this section has been furnished by The Depository Trust Company, New York, New York ("DTC"). No representation is made by the School District, the Transfer Agent or the Underwriters as to the completeness or accuracy of such information or as to the absence of material adverse changes in such information subsequent to the date hereof. No attempt has been made by the School District, the Transfer Agent or the Underwriters to determine whether DTC is or will be financially or otherwise capable of fulfilling its obligations. Neither the School District nor the Transfer Agent will have any responsibility or obligation to Direct Participants, Indirect Participants (both as defined below) or the persons for which they act as nominees with respect to the Bonds, or for any principal, premium, if any, or interest payment thereof.

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC System is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of the notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the School District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments of principal and interest and redemption amounts, if any, on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detailed information from the School District or Transfer Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee, Transfer Agent, or the School District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payments of principal, interest and redemption amounts, if any, to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) are the responsibility of the School District or Transfer Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the School District or Transfer Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered.

The School District may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

#### **Transfer Outside Book-Entry-Only System**

In the event that the book-entry-only system is discontinued, the following provisions would apply to the Bonds. The Transfer Agent shall keep the registration books for the Bonds (the "Bond Register") at its corporate trust office. Subject to the further conditions contained in the Resolution, the Bonds may be transferred or exchanged for one or more Bonds in different authorized denominations upon surrender thereof at the corporate trust office of the Transfer Agent by the registered owners or their duly authorized attorneys; upon surrender of any Bonds to be transferred or exchanged, the Transfer Agent shall record the transfer or exchange in the Bond Register and shall authenticate replacement bonds in authorized denominations; during the fifteen (15) days immediately preceding the date of mailing of any notice of redemption or any time following the mailing of any notice of redemption, the Transfer Agent shall not be required to effect or register any transfer or exchange of any bond which has been selected for such redemption, except the Bonds properly surrendered for partial redemption may be exchanged for new Bonds in authorized denominations equal in the aggregate to the unredeemed portion; the School District and the Transfer Agent shall be entitled to treat the registered owners of the Bonds, as their names appear in the Bond Register as of the appropriate dates, as the owners of such Bonds for all purposes under the Resolution. No transfer or exchange made other than as described above and in the Resolution shall be valid or effective for any purposes under the Resolution.

#### **Optional Redemption**<sup>1</sup>

The Bonds or portions of the Bonds in multiples of \$5,000 maturing on or after May 1, 2037<sup>1</sup>, are subject to redemption at the option of the School District in such order as the School District may determine and by lot within any maturity, on any date occurring on or after May 1, 2036<sup>1</sup>, at par plus accrued interest to the date fixed for redemption.

#### **Notice of Redemption and Manner of Selection**

Notice of redemption of any Bond shall be given not less than thirty (30) days and not more than sixty (60) days prior to the date fixed for redemption by mail to the registered owner at the registered address

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<sup>1</sup> Preliminary, subject to change.

shown on the registration books kept by the Transfer Agent. The Bonds shall be called for redemption in multiples of \$5,000 and Bonds of denominations of more than \$5,000 shall be treated as representing the number of Bonds obtained by dividing the face amount of the Bond by \$5,000 and such Bonds may be redeemed in part. The notice of redemption for Bonds redeemed in part shall state that upon surrender of the Bond to be redeemed a new Bond or Bonds in an aggregate face amount equal to the unredeemed portion of the Bond surrendered shall be issued to the registered owner thereof.

If less than all of the Bonds of any maturity shall be called for redemption prior to maturity, unless otherwise provided, the particular Bonds or portions of Bonds to be redeemed shall be selected by lot by the Transfer Agent, in the principal amounts designated by the School District. Any Bonds selected for redemption will cease to bear interest on the date fixed for redemption, whether presented for redemption, provided funds are on hand with the Transfer Agent to redeem said Bonds. Upon presentation and surrender of such Bonds at the corporate trust office of the Transfer Agent, such Bonds shall be paid and redeemed.

So long as the book-entry-only system remains in effect, in the event of a partial redemption the Transfer Agent will give notice to Cede & Co., as nominee of DTC, only, and only Cede & Co. will be deemed to be a holder of the Bonds. DTC is expected to reduce the credit balances of the applicable DTC Participants in respect of the Bonds and in turn the DTC Participants are expected to select those Beneficial Owners whose ownership interests are to be extinguished or reduced by such partial redemption, each by such method as DTC or such DTC Participants, as the case may be, deems fair and appropriate in its sole discretion.

### **TAX PROCEDURES**

Article IX, Section 3, of the Michigan Constitution provides that the proportion of true cash value at which property shall be assessed shall not exceed 50% of true cash value. The Michigan Legislature by statute has provided that property shall be assessed at 50% of its true cash value, except as described below. The Michigan Legislature or the electorate may at some future time reduce the percentage below 50% of true cash value.

On March 15, 1994, the electors of the State approved an amendment to the Michigan Constitution permitting the Legislature to authorize ad valorem taxes on a non-uniform basis. The legislation implementing this constitutional amendment added a new measure of property value known as "Taxable Value." Beginning in 1995, taxable property has two valuations -- State equalized valuation ("SEV") and Taxable Value. Property taxes are levied on Taxable Value. Generally, Taxable Value of property is the lesser of (a) the Taxable Value of the property in the immediately preceding year, adjusted for losses, and increased by the lesser of the inflation rate or 5%, plus additions, or (b) the property's current SEV. Under certain circumstances, therefore, the Taxable Value of property may be different from the same property's SEV.

When property is sold or transferred, Taxable Value is adjusted to the SEV, which under existing law is 50% of the current true cash value. The Taxable Value of new construction is equal to current SEV. Taxable Value and SEV of existing property are also adjusted annually for additions and losses.

Responsibility for assessing taxable property rests with the local assessing officer of each township and city. Any property owner may appeal the assessment to the local board of review, the Michigan Tax Tribunal, and ultimately to the Michigan appellate courts.

The Michigan Constitution also mandates a system of equalization for assessments. Although the assessors for each local unit of government within a county are responsible for actually assessing at 50% of true cash value, adjusted for Taxable Value purposes, the final SEV and Taxable Value are arrived at through several steps. Assessments are established initially by the municipal assessor. Municipal assessments are then equalized to the 50% levels as determined by the county's department of equalization. Thereafter, the State equalizes the various counties in relation to each other. SEV is important, aside from its use in determining Taxable Value for the purpose of levying ad valorem property taxes, because of its role in the spreading of taxes between overlapping jurisdictions, the distribution of various State aid programs, State revenue sharing and in the calculation of debt limits.

Property that is exempt from property taxes, e.g., churches, government property, public schools, is not included in the SEV and Taxable Value data in this Official Statement. Property granted tax abatements under Act 198, Public Acts of Michigan, 1974, as amended, is recorded on a separate tax roll while subject to tax abatement. The valuation of tax-abated property is based upon SEV but is not included in either the SEV or Taxable Value data in this Official Statement except as noted. Under limited circumstances, other State laws permit the partial abatement of certain taxes for other types of property for periods of up to 12 years.

### **LEVY AND COLLECTION OF TAXES FOR PAYMENT OF THE BONDS AND BONDHOLDERS' REMEDIES**

The Resolution authorizing the issuance of the Bonds and State law obligate the School District to levy a tax annually in an amount sufficient so that the estimated collections therefrom, together with other amounts, if any, to be borrowed from the School Loan Revolving Fund for the Bonds, will be sufficient to pay promptly when due the principal of and interest on the Bonds becoming due prior to the time of the next tax levy. The tax levy shall not be subject to limitation as to rate or amount. Taxes for the payment of the principal of or interest on the Bonds are certified for collection each year with the school tax levies. In the event of the failure of the proper officials to certify taxes for the payment of the principal and interest requirements, a timely action in the nature of mandamus could compel certification and collection of adequate taxes or could compel the School District to make application to borrow the necessary funds from the School Loan Revolving Fund and thus prevent a default. However, if a paying agent for any bonds of the School District qualified for State loans as provided in Article IX, Section 16, of the State Constitution notifies the State Treasurer that the School District has failed to deposit sufficient funds to pay principal and interest on the qualified bonds when due or if a bondholder notifies the State Treasurer that the School District has failed to pay principal or interest on such qualified bonds when due, whether or not the School District has filed a draw request with the State Treasurer, the State Treasurer shall promptly pay the principal or interest on the qualified bonds when due.

If sufficient funds for full payment of debt service on the Bonds do not reach the Transfer Agent five business days prior to the debt service payment due date, the Transfer Agent will notify the School District of the amount of insufficient funds four business days prior to the due date. In the event that the School District does not immediately resolve the insufficient funds situation, the Transfer Agent will notify the Michigan Department of Treasury of the deficiency three business days before the payment due date and the State Treasurer shall make the payment.

Any amount paid by the State Treasurer as described in the preceding paragraphs shall be deemed a loan made to the School District pursuant to the requirements of said Article IX, Section 16, of the State Constitution. Registered owners of the Bonds may attempt to obtain a money judgment against the School District for the principal amount of the Bonds or interest not paid when due and may periodically attempt to enforce the collection of the money judgment by requiring the tax assessing officers for the School District to place the amount of such judgment on the next tax rolls of the School District. The rights of the holders of the Bonds and the enforceability thereof are subject to bankruptcy, insolvency, fraudulent conveyance, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted and their enforcement also may be subject to the exercise of judicial discretion in appropriate cases. See APPENDIX A, "State Qualification," in this Official Statement.

### **SOURCES OF SCHOOL OPERATING REVENUE**

#### **State School Aid**

On March 15, 1994, the electors of the State of Michigan approved a ballot proposition to amend the State Constitution of 1963, in part, to increase the State sales tax from 4% to 6% as part of a complex plan to restructure the source of funding of public education (K-12) in order to reduce reliance on local property taxes for school operating purposes and to reduce the per pupil finance resource disparities among school districts.

The State school aid package passed by the Legislature as part of the school finance reform legislation instituted a per pupil foundation allowance beginning in fiscal year 1994-95. In 2021 the Legislature

eliminated the foundation allowance range in the 2021/22 fiscal year that had been in place since the passage of school finance reform legislation in 1994. In 2025 the Legislature established a base foundation allowance for fiscal year 2025/26 of \$10,050 per pupil.

The base foundation allowance is funded by locally raised property taxes plus State school aid appropriated under the School Aid Act. The revenues for the State's contribution to the base foundation allowance are derived from a mix of taxing sources, including but not limited to, a statewide property tax of 6 mills on all taxable property<sup>1</sup>, a State sales and use tax, a real estate transfer tax and a cigarette tax.

Generally, school districts are required to levy a local property tax of not more than 18 mills or the number of mills levied in 1993 for school operating purposes, whichever is less, on non-homestead property<sup>2</sup> in order for the school district to receive its full base foundation allowance. Furthermore, school districts whose budgeted foundation allowance in 2025/26 calculates to an amount in excess of the \$10,050 base foundation allowance are authorized to levy additional millage to obtain this budgeted foundation allowance, first by levying such amount of the 18 mills against homestead property<sup>3</sup> as is necessary to obtain the budgeted foundation allowance and, if the 18 mills is insufficient, to then levy such additional mills against all property uniformly as is necessary to obtain the budgeted foundation allowance.

The School District's 2025/26 per pupil budgeted foundation allowance does not exceed \$10,050 and accordingly the School District does not levy additional mills on homestead property.

The School District may also receive various categorical grants for specific expenditures such as special education, "at-risk" students, meal programs, early education, vocational-technical programs, bilingual programs and other instructional and non-instructional programs. The type and amount of these categorical grants are determined by the State pursuant to the annual amendments to the School Aid Act. For further information regarding the type and amount of categorical grants received by the School District see the Audited Financial Statements in APPENDIX D.

The appropriation of funds by the Legislature to establish the base foundation allowance and the categorical grants under the School Aid Act may be adjusted annually as part of the State's budgeting process. State aid appropriations and the payment schedule for State school aid may be changed by the Legislature at any time. If the amount appropriated from the State School Aid Fund exceeds the amount available for expenditure for a fiscal year, in the absence of overriding legislative action by the Legislature, the School Aid Act subjects most state aid payable to school districts for that fiscal year to an automatic proration on a per pupil basis in an amount necessary to eliminate the portion of the overage attributable to the appropriation to all school districts.

**THE SOURCES OF THE SCHOOL DISTRICT'S OPERATING REVENUE DO NOT IMPACT THE TAXING AUTHORITY OF THE SCHOOL DISTRICT FOR PAYMENT OF UNLIMITED TAX GENERAL OBLIGATION SCHOOL BONDS AND DO NOT AFFECT THE OBLIGATION OF THE SCHOOL DISTRICT TO LEVY TAXES FOR PAYMENT OF DEBT SERVICE ON UNLIMITED TAX GENERAL OBLIGATION BONDS OF THE SCHOOL DISTRICT, INCLUDING THE BONDS OFFERED HEREIN.**

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<sup>1</sup> "Taxable property" in this context does not include industrial personal property. See also "MICHIGAN PROPERTY TAX REFORM" herein regarding recent amendments exempting certain types of personal property from school operating taxes.

<sup>2</sup> "Non-homestead property" includes all taxable property other than principal residence, qualified agricultural property, qualified forestry property, supportive housing property, property occupied by a public school academy, and industrial personal property. Commercial personal property, to the extent not otherwise exempt, is exempt from the first 12 mills of not more than 18 mills levied by school districts.

<sup>3</sup> "Homestead property," in this context, means principal residence, qualified agricultural property, qualified forestry property, supportive housing property, property occupied by a public school academy, certain industrial personal property and certain commercial personal property, to the extent not otherwise exempt.

## **MICHIGAN PROPERTY TAX REFORM**

On March 28 and April 1, 2014, the Governor of Michigan signed into law a package of bills amending and replacing legislation enacted in 2012 to reform personal property tax in Michigan. Commercial and industrial personal property of each owner with a combined true cash value in a local taxing unit of less than \$80,000 became exempt from ad valorem taxes beginning in 2014, with such exemption increasing to \$180,000 beginning in 2023. All eligible manufacturing personal property purchased or put into service beginning in 2013 and used more than 50% of the time in industrial processing or direct integrated support became exempt beginning in 2016. The legislation extended certain personal property tax exemptions and tax abatements for technology parks, industrial facilities and enterprise zones that were to expire after 2012, until the newly enacted personal property tax exemptions take effect.

Pursuant to voter approval in August 2014, the 2014 legislation also included a formula to reimburse school districts for lost personal property tax revenue for 100% of lost debt millage revenue associated with bonds approved by voters prior to January 1, 2013, and lost operating millage revenue and lost sinking fund millage revenue. To provide the reimbursement, the legislation reduced the State use tax and created a Local Community Stabilization Authority that levies a local use tax component and distributes that revenue from such local component to qualifying local units.<sup>1</sup> While the legislation provides reimbursement for prospective school operating losses, pursuant to legislative changes made in 2020, school districts will be reimbursed for debt millage calculated pursuant to a statutory formula.

## **LITIGATION**

The School District has not been served with any litigation, administrative action or proceeding, and to the knowledge of the appropriate officials of the School District no litigation or administrative action or proceeding has been threatened, restraining or enjoining, or seeking to restrain or enjoin, the issuance and delivery of the Bonds, or questioning or contesting the validity of the Bonds or the proceedings or authorities under which they are authorized to be issued, sold, executed and delivered. A certificate to such effect will be delivered to the Underwriters at the time of the original delivery of the Bonds.

## **TAX MATTERS**

In the opinion of Miller, Canfield, Paddock and Stone, P.L.C., ("Bond Counsel"), under existing law, the interest on the Bonds is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax. Bond Counsel is also of the opinion that, under existing law, the Bonds and the interest thereon are exempt from all taxation by the State of Michigan or by any taxing authority within the State of Michigan, except estate taxes and taxes on gains realized from the sale, payment or other disposition thereof. Bond Counsel will express no opinion regarding any other federal or state tax consequences arising with respect to the Bonds and the interest thereon.

The opinions on federal and State of Michigan tax matters are based on the accuracy of certain representations and certifications, and continuing compliance with certain covenants, of the School District contained in the transcript of proceedings and which are intended to evidence and assure the foregoing, including that the Bonds are and will remain obligations the interest on which is excludable from gross income for federal and State of Michigan income tax purposes. The School District has covenanted to take the actions required of it for the interest on the Bonds to be and to remain excludable from gross income for federal and State of Michigan income tax purposes, and not to take any actions that would adversely affect that exclusion. Bond Counsel's opinion assumes the accuracy of the School District's certifications and representations and the continuing compliance with the School District's covenants. Noncompliance with these covenants by the School District may cause the interest on the Bonds to be included in gross income for federal and State of Michigan income tax purposes retroactively to the date of issuance of the Bonds. After the date of issuance

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<sup>1</sup> Reimbursement for the School District's operating millage loss will come, in part from the State use tax, which is deposited into the State School Aid Fund. A school district that increases its millage rate to replace debt millage revenue loss is not eligible to receive reimbursement distributions. Further, much of the foregone revenue is deposited into and disbursed to the State School Aid Fund; in the future the legislature may choose to change the funding formulas in the State School Aid Act of 1979 (Act 94) or appropriate funds therein for other purposes.

of the Bonds, Bond Counsel will not undertake to determine (or to so inform any person) whether any actions taken or not taken, or any events occurring or not occurring, or any other matters coming to Bond Counsel's attention, may adversely affect the exclusion from gross income for federal and State of Michigan income tax purposes of interest on the Bonds or the market prices of the Bonds.

The opinions of Bond Counsel are based on current legal authority and cover certain matters not directly addressed by such authority. They represent Bond Counsel's legal judgment as to the excludability of interest on the Bonds from gross income for federal and State of Michigan income tax purposes but are not a guarantee of that conclusion. The Federal income tax opinion is not binding on the Internal Revenue Service ("IRS") or any court. Bond Counsel cannot give and has not given any opinion or assurance about the effect of future changes in the Internal Revenue Code of 1986, as amended (the "Code"), the applicable regulations, the interpretations thereof or the enforcement thereof by the IRS.

Ownership of the Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, corporations subject to the branch profits tax, corporations (as defined in Section 59(k) of the Code) subject to the alternative minimum tax, financial institutions, certain insurance companies, certain S corporations, individual recipients of Social Security or Railroad Retirement benefits and taxpayers who may be deemed to have incurred (or continued) indebtedness to purchase or carry the Bonds. Bond Counsel will express no opinion regarding any such consequences.

INVESTORS SHOULD CONSULT WITH THEIR TAX ADVISORS AS TO THE TAX CONSEQUENCES OF THEIR ACQUISITION, HOLDING OR DISPOSITION OF THE BONDS.

#### **Tax Treatment of Accruals on Original Issue Discount**

Under existing law, if the initial public offering price to the public (excluding bond houses and brokers) of a Bond is less than the stated redemption price of such Bonds at maturity, then such Bond is considered to have "original issue discount" equal to the difference between such initial offering price and the amount payable at maturity (such Bonds are referred to as "OID Bonds"). Such discount is treated as interest excludable from federal gross income to the extent properly allocable to each registered owner thereof. The original issue discount accrues over the term to maturity of each such OID Bonds on the basis of a constant interest rate compounded at the end of each six-month period (or shorter period) from the date of original issue with straight-line interpolations between compounding dates. The amount of original issue discount accruing during each period is added to the adjusted basis of such OID Bonds to determine taxable gain upon disposition (including sale, redemption or payment on maturity) of such OID Bonds.

The Code contains certain provisions relating to the accrual of original issue discount in the case of purchasers of OID Bonds who purchase such OID Bonds after the initial offering of a substantial amount thereof. Owners who do not purchase such OID Bonds in the initial offering at the initial offering prices should consult their own tax advisors with respect to the tax consequences of ownership of such OID Bonds.

All holders of the OID Bonds should consult their own tax advisors with respect to the allowance of a deduction for any loss on a sale or other disposition of an OID Bond to the extent such loss is attributable to accrued original issue discount.

#### **Amortizable Bond Premium**

For federal income tax purposes, the excess of the initial offering price to the public (excluding bond houses and brokers) at which a Bond is sold over the amount payable at maturity thereof constitutes for the original purchasers of such Bonds (collectively, the "Original Premium Bonds") an amortizable bond premium. Bonds other than Original Premium Bonds may also be subject to an amortizable bond premium determined generally with regard to the taxpayer's basis (for purposes of determining loss on a sale or exchange) and the amount payable on maturity or, in certain cases, on an earlier call date (such bonds being referred to herein collectively with the Original Premium Bonds as the "Premium Bonds"). Such amortizable bond premium is not deductible from gross income. The amount of amortizable bond premium allocable to each taxable year is generally determined on the basis of the taxpayer's yield to maturity determined by using the taxpayer's basis (for purposes of determining loss on sale or exchange) of such Premium Bonds and compounding at the close of each six-month accrual period. The amount of amortizable bond premium

allocable to each taxable year is deducted from the taxpayer's adjusted basis of such Premium Bonds to determine taxable gain upon disposition (including sale, redemption or payment at maturity) of such Premium Bonds.

All holders of the Premium Bonds should consult with their own tax advisors as to the amount and effect of the amortizable bond premium.

### **Market Discount**

The "market discount rules" of the Code apply to the Bonds. Accordingly, holders acquiring their Bonds subsequent to the initial issuance of the Bonds will generally be required to treat market discount recognized under the provisions of the Code as ordinary taxable income (as opposed to capital gain income). Holders should consult their own tax advisors regarding the application of the market discount provisions of the Code and the advisability of making any of the elections relating to market discount allowed by the Code.

### **Information Reporting and Backup Withholding**

Information reporting requirements apply to interest paid after March 31, 2007 on tax-exempt obligations, including the Bonds. In general, such requirements are satisfied if the interest recipient completes, and provides the payor with, a Form W-9, "Request for Taxpayer Identification Number and Certification," or unless the recipient is one of a limited class of exempt recipients, including corporations. A recipient not otherwise exempt from information reporting who fails to satisfy the information reporting requirements will be subject to "backup withholding," which means that the payor is required to deduct and withhold a tax from the interest payment, calculated in the manner set forth in the Code. For the foregoing purpose, a "payor" generally refers to the person or entity from whom a recipient receives its payments of interest or who collects such payments on behalf of the recipient.

If an owner purchasing the Bonds through a brokerage account has executed a Form W-9 in connection with the establishment of such account no backup withholding should occur. In any event, backup withholding does not affect the excludability of the interest on the Bonds from gross income for federal income tax purposes. Any amounts withheld pursuant to backup withholding would be allowed as a refund or a credit against the owner's federal income tax once the required information is furnished to the IRS.

### **Future Developments**

Bond Counsel's engagement with respect to the Bonds ends with the issuance of the Bonds and, unless separately engaged, Bond Counsel is not obligated to defend the School District in the event of an audit examination by the IRS. The IRS has a program to audit tax-exempt obligations to determine whether the interest thereon is includible in gross income for federal income tax purposes. If the IRS does audit the Bonds, under current IRS procedures, the IRS will treat the School District as the taxpayer and the beneficial owners of the Bonds will have only limited rights, if any, to obtain and participate in judicial review of such audit.

NO ASSURANCE CAN BE GIVEN THAT ANY FUTURE LEGISLATION OR CLARIFICATIONS OR AMENDMENTS TO THE CODE, IF ENACTED INTO LAW, WILL NOT CONTAIN PROPOSALS WHICH COULD CAUSE THE INTEREST ON THE BONDS TO BE SUBJECT DIRECTLY OR INDIRECTLY TO FEDERAL OR STATE OF MICHIGAN INCOME TAXATION, ADVERSELY AFFECT THE MARKET PRICE OR MARKETABILITY OF THE BONDS, OR OTHERWISE PREVENT THE HOLDERS FROM REALIZING THE FULL CURRENT BENEFIT OF THE STATUS OF THE INTEREST THEREON. BOND COUNSEL EXPRESSES NO OPINION REGARDING ANY PENDING OR PROPOSED FEDERAL OR STATE OF MICHIGAN TAX LEGISLATION.

FURTHER, NO ASSURANCE CAN BE GIVEN THAT ANY ACTIONS OF THE INTERNAL REVENUE SERVICE, INCLUDING, BUT NOT LIMITED TO, SELECTION OF THE BONDS FOR AUDIT EXAMINATION, OR THE COURSE OR RESULT OF ANY EXAMINATION OF THE BONDS, OR OTHER BONDS WHICH PRESENT SIMILAR TAX ISSUES, WILL NOT AFFECT THE MARKET PRICE OF THE BONDS.

INVESTORS SHOULD CONSULT WITH THEIR TAX ADVISORS AS TO THE TAX CONSEQUENCES OF THEIR ACQUISITION, HOLDING OR DISPOSITION OF THE BONDS, INCLUDING THE IMPACT OF ANY PENDING OR PROPOSED FEDERAL OR STATE OF MICHIGAN LEGISLATION, AND THE TREATMENT OF ORIGINAL ISSUE PREMIUM OR ORIGINAL ISSUE DISCOUNT.

### **APPROVAL OF LEGAL PROCEEDINGS**

Legal matters incident to the authorization, issuance and sale of the Bonds are subject to the approval of Bond Counsel. A copy of the opinion of Bond Counsel will be provided with the Bonds, which opinion will be in substantially the form set forth in APPENDIX E. Except to the extent necessary to deliver its approving opinion as to the validity of the Bonds and tax matters relating to the Bonds and the interest thereon, Bond Counsel has not been retained to examine or review any financial statements or other financial, statistical, or quantitative information, projections or estimates and will not express any opinion as to the accuracy or completeness of any such statements, information, projections or estimates. The legal fees of Bond Counsel in connection with the issuance of the Bonds are expected to be paid from Bond proceeds.

Miller, Canfield, Paddock and Stone, P.L.C. is currently representing Stifel, Nicolaus & Company, Incorporated in certain matters unrelated to the issuance of the Bonds. Both the School District and Stifel, Nicolaus & Company, Incorporated have consented to these unrelated representations.

Certain legal matters will be passed upon for the Underwriters by their counsel, Thrun Law Firm, P.C., East Lansing, Michigan.

Thrun Law Firm, P.C. is currently representing the School District in certain matters unrelated to the issuance of the Bonds. The School District and the Underwriter have consented to these unrelated representations.

### **APPROVAL BY MICHIGAN DEPARTMENT OF TREASURY**

The School District has received a letter from the Department of Treasury of the State of Michigan stating that the School District is in material compliance with the criteria of the Revised Municipal Finance Act, Act No. 34, Public Acts of Michigan, 2001, as amended, for a municipality to be granted qualified status. The School District may therefore issue the Bonds without further approval from the Department of Treasury of the State of Michigan.

### **RATINGS**

S&P Global Ratings, a business unit of Standard and Poor's Financial Services LLC ("S&P"), will assign, as of the date of delivery of the Bonds, its municipal bond rating of "A+" to the Bonds based upon the fact that each Bond will be fully qualified for participation in the Michigan School Bond Qualification and Loan Program as of its date of delivery. See "QUALIFICATION BY THE STATE OF MICHIGAN," "LEVY AND COLLECTION OF TAXES FOR PAYMENT OF THE BONDS AND BONDHOLDERS' REMEDIES" and APPENDIX A, "State Qualification," herein.

S&P will also assign, as of the date of delivery of the Bonds, its underlying municipal bond rating of "AA" to the Bonds without regard to qualification of the Bonds for participation in the Michigan School Bond Qualification and Loan Program.

No application has been made to any other ratings service for a rating on the Bonds. The School District furnished to S&P certain materials and information in addition to that provided herein. Generally, rating agencies base their ratings on such information and materials, and on investigations, studies and assumptions. There is no assurance that such ratings will prevail for any given period of time or that they will not be revised downward or withdrawn entirely by S&P if, in its judgment, circumstances so warrant. Any such downward revision or withdrawal of such ratings may have an adverse affect on the market price of the Bonds. Any ratings assigned represent only the views of S&P. Further information is available upon request from S&P Global Ratings, 55 Water Street, New York, New York 10041, telephone: (212) 438-1000.

## **UNDERWRITING**

Stifel, Nicolaus & Company, Incorporated ("Stifel") and Huntington Securities, Inc., dba Huntington Capital Markets (collectively, the "Underwriters"), have agreed, subject to the terms of the Bond Purchase Agreement, to purchase the Bonds from the School District. The Bond Purchase Agreement provides, in part, that the Underwriters, subject to certain conditions, will purchase from the School District the aggregate principal amount of Bonds for a purchase price as set forth therein. The Underwriters have further agreed to offer the Bonds to the public at the approximate initial offering prices corresponding to the yields as set forth on the cover hereto. The Underwriters may offer and sell the Bonds to certain dealers and others at prices lower than the offering prices corresponding to the yields stated on the cover hereto. The offering prices may be changed from time to time by the Underwriters. The aggregate underwriting fee for the Bonds equals \_\_\_\_\_ percent of the aggregate principal amount of the Bonds.

The Bond Purchase Agreement provides that the obligations of the Underwriters are subject to certain conditions, including, among other things, that (i) no event has occurred which impairs or threatens to impair the validity of the Bonds or the status of the Bonds or the interest thereon as exempt from taxation in the State of Michigan and interest on the Bonds is excluded from gross income for federal income tax purposes (except as described under the heading "TAX MATTERS" herein), and (ii) proceedings relating to the Bonds are not pending or threatened by the Securities and Exchange Commission. The Bond Purchase Agreement further provides that the School District will provide to the Underwriters, within seven business days of the date of the Bond Purchase Agreement, an electronic copy of the Official Statement to enable the Underwriters to comply with the requirements of Rule 15c2-12(b)(4) under the Securities Exchange Act of 1934, as amended.

Stifel and its affiliates comprise a full-service financial institution engaged in activities which may include sales and trading, commercial and investment banking, advisory, investment management, investment research, principal investment, hedging, market making, brokerage and other financial and non-financial activities and services. Stifel and its affiliates may have provided, and may in the future provide, a variety of these services to the School District and to persons and entities with relationships with the School District, for which they received or will receive customary fees and expenses.

In the ordinary course of these business activities, Stifel and its affiliates may purchase, sell or hold a broad array of investments and actively traded securities, derivatives, loans and other financial instruments for their own account and for the accounts of their customers, and such investment and trading activities may involve or relate to assets, securities and/or instruments of the School District (directly, as collateral securing other obligations or otherwise) and/or persons and entities with relationships with the School District.

Stifel and its affiliates may also communicate independent investment recommendations, market color or trading ideas and/or publish or express independent research views in respect of such assets, securities or instruments and may at any time hold, or recommend to clients that they should acquire such assets, securities and instruments. Such investment and securities activities may involve securities and instruments of the School District.

## **MUNICIPAL ADVISOR'S OBLIGATION**

The School District has retained PFM Financial Advisors LLC, of Ann Arbor, Michigan, as municipal financial advisor (the "Municipal Advisor") in connection with the issuance of the Bonds. In preparing portions of the Official Statement, the Municipal Advisor has relied upon governmental officials and other sources which have access to relevant data, to provide accurate information for the Official Statement and the Municipal Advisor has not been engaged, nor has it undertaken, to independently verify the accuracy of such information. To the best of the Municipal Advisor's knowledge and belief, the information contained in the Official Statement, which it assisted in preparing, while it may be summarized, is complete and accurate. The Municipal Advisor is not a public accounting firm and has not been engaged by the School District to compile, review, examine or audit any information in the Official Statement in accordance with accounting standards.

The Municipal Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities and therefore will not

participate in the underwriting of the Bonds. PFM Financial Advisors LLC is registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board as a municipal advisor.

Requests for information concerning the School District should be addressed to PFM Financial Advisors LLC, 555 Briarwood Circle, Suite 333, Ann Arbor, Michigan 48108, telephone: (734) 994-9700.

### **CONTINUING DISCLOSURE**

Prior to delivery of the Bonds, the School District will execute a Continuing Disclosure Undertaking for the Bonds (the "Undertaking") for the benefit of the Bondholders (as defined in the Undertaking) to send certain information annually and to provide notice of certain events to certain information repositories pursuant to the requirements of Section (b)(5) of Rule 15c2-12 (the "Rule") adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended. The information to be provided on an annual basis, the events which will be noticed on an occurrence basis and the other terms of the Undertaking, is set forth in "APPENDIX F – FORM OF CONTINUING DISCLOSURE UNDERTAKING" to this Official Statement.

A failure by the School District to comply with the Undertaking will not constitute an event of default under the Resolution and Bondholders are limited to the remedies described in the Undertaking. A failure by the School District to comply with the Undertaking must be reported by the School District in accordance with the Rule and must be considered by any broker, dealer or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Consequently, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

The School District has not, in the previous five years, failed to comply in any material respect with any previous continuing disclosure agreements or undertaking executed by the School District pursuant to the Rule.

### **OTHER MATTERS**

All information contained in this Official Statement, in all respects, is subject to the complete body of information contained in the original sources thereof. In particular, no opinion or representation is rendered as to whether any projection will approximate actual results, and all opinions, estimates and assumptions, whether or not expressly identified as such, should not be considered statements of fact.

The School District certifies that to its best knowledge and belief, this Official Statement, insofar as it pertains to the School District and its economic and financial condition, is true and correct as of the date of this Official Statement, and does not contain, nor omit, any material facts or information which would make the statements contained herein misleading.

FERNDALE PUBLIC SCHOOLS  
COUNTY OF OAKLAND  
STATE OF MICHIGAN

By: \_\_\_\_\_  
Its: Superintendent of Schools

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**APPENDIX A  
STATE QUALIFICATION**

**ARTICLE IX, SECTION 16 OF THE  
1963 STATE OF MICHIGAN CONSTITUTION**

**State loans to school districts.**

Sec. 16. The state, in addition to any other borrowing power, may borrow from time to time such amounts as shall be required, pledge its faith and credit and issue its notes or bonds therefor, for the purpose of making loans to school districts as provided in this section.

**Amount of loans.**

If the minimum amount which would otherwise be necessary for a school district to levy in any year to pay principal and interest on its qualified bonds, including any necessary allowances for estimated tax delinquencies, exceeds 13 mills on each dollar of its assessed valuation as finally equalized, or such lower millage as the legislature may prescribe, then the school district may elect to borrow all or any part of the excess from the state. In that event the state shall lend the excess amount to the school district for the payment of principal and interest. If for any reason any school district will be or is unable to pay the principal and interest on its qualified bonds when due, then the school district shall borrow and the state shall lend to it an amount sufficient to enable the school district to make the payment.

**Qualified bonds.**

The term "qualified bonds" means general obligation bonds of school districts issued for capital expenditures, including refunding bonds, issued prior to May 4, 1955, or issued thereafter and qualified as provided by law pursuant to Section 27 or Section 28 of Article X of the Constitution of 1908 or pursuant to this section.

**Repayment of loans, tax levy by school district.**

After a school district has received loans from the state, each year thereafter it shall levy for debt service, exclusive of levies for nonqualified bonds, not less than 13 mill or such lower millage as the legislature may prescribe, until the amount loaned has been repaid, and any tax collections therefrom in any year over and above the minimum requirements for principal and interest on qualified bonds shall be used toward the repayment of state loans. In any year when such levy would produce an amount in excess of the requirements and the amount due to the state, the levy may be reduced by the amount of the excess.

**Bonds, state loans, repayment.**

Subject to the foregoing provisions, the legislature shall have the power to prescribe and to limit the procedure, terms and conditions for the qualification of bonds, for obtaining and making state loans, and for the repayment of loans.

**Power to tax unlimited.**

The power to tax for the payment of principal and interest on bonds hereafter issued which are the general obligations of any school district, including refunding bonds, and for repayment of any state loans made to school districts, shall be without limitations as to rate or amount.

**Rights and obligations to remain unimpaired.**

All rights acquired under Sections 27 and 28 of Article X of the Constitution of 1908, by holders of bonds heretofore issued, and all obligations assumed by the state or any school district under these sections, shall remain unimpaired.

**SCHOOL BOND QUALIFICATION, APPROVAL, AND LOAN ACT**  
**Act 92 of 2005**

AN ACT to prescribe the procedures, terms, and conditions for the qualification or approval of school bonds and other bonds; to authorize this state to make loans to certain school districts for the payment of certain bonds and to authorize schools to borrow from this state for that purpose; to prescribe the terms and conditions of certain loans to school districts; to prescribe the powers and duties of certain state agencies and certain state and local officials; to provide for certain fees; to prescribe certain penalties; and to repeal acts and parts of acts.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005.

*The People of the State of Michigan enact:*

**388.1921 Short title.**

Sec. 1. This act shall be known and may be cited as the "school bond qualification, approval, and loan act".

**History:** 2005, Act 92, Imd. Eff. July 20, 2005.

**388.1922 Purpose of act.**

Sec. 2. The purpose of this act is to implement section 16 of article IX of the state constitution of 1963 and to provide for loans to school districts.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005.

**388.1923 Definitions.**

Sec. 3. As used in this act:

(a) "Computed millage" means the number of mills in any year, not less than 7 mills and not more than 13 mills, determined on the date of issuance of the order qualifying the bonds or on a later date if requested by the school district and approved by the state treasurer, that, if levied by the school district, will generate sufficient annual proceeds to pay principal and interest on all the school district's qualified bonds plus principal and interest on all qualified loans related to those qualified bonds no later than the final mandatory repayment date. Based on changes of circumstances, including, but not limited to, additional bond qualification, refundings, changes in qualified loan interest rates, changes in taxable values, and assumptions contained in any then currently effective guidelines issued by the state treasurer pursuant to section 5(2)(c), the school district shall not less than annually, beginning on October 1, 2013, using methods prescribed in this act, recalculate the computed millage necessary to generate sufficient annual levy proceeds to pay principal and interest on all of the school district's qualified bonds and principal and interest on all qualified loans related to those qualified bonds not later than the final mandatory repayment date. If the school district determines that the recalculated computed millage is lower than its current millage levy rate, the school district shall promptly notify the state treasurer in writing of the recalculated computed millage. Immediately thereafter, the school district shall decrease its millage levy rate to the recalculated computed millage, but not below the computed millage established pursuant to the most recent order qualifying bonds for that school district, or to the minimum levy prescribed by law for receipt of qualified loans, whichever rate is higher. If the school district determines that the recalculated computed millage is higher than its current millage levy rate, the school district shall promptly notify the state treasurer in writing of the recalculated computed millage. Immediately thereafter, the school district shall increase its millage levy rate to the recalculated computed millage, subject to 1 of the following exceptions, and subject to any maximum millage levy rate otherwise prescribed for by law:

(i) For each school district's first recalculated computed millage required as of October 1, 2013, increase its millage levy by a percentage amount equal to the equivalent percentage of taxable value change for that school district over the immediately preceding 5 years, but not higher than the recalculated computed millage.

(ii) For each school district's subsequent recalculated computed millage beginning October 1, 2014 and each year thereafter, increase its millage levy by a percentage amount equal to the percentage of taxable value decline for the immediately preceding year ending September 30, but not to a rate higher than the recalculated computed millage.

(iii) If it is determined that a district's current computed millage is sufficient to pay all qualified loans by the mandatory final loan repayment date, no recalculation of the computed millage is required.

(b) "Final mandatory repayment date" means the final mandatory repayment date determined by the state treasurer under section 9.

(c) "Michigan finance authority" means the Michigan finance authority created under Executive

Reorganization Order No. 2010-2, MCL 12.194.

(d) "Qualified bond" means a bond that is qualified under this act for state loans as provided in section 16 of article IX of the state constitution of 1963. A qualified bond includes the interest amount required for payment of a school district's net interest obligation under an interest rate exchange or swap, hedge, or other agreement entered into pursuant to the revised municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821, but does not include a termination payment or similar payment related to the termination or cancellation of an interest rate exchange or swap, hedge, or other similar agreement. A qualified bond may include a bond issued to refund loans owed to the state under this act.

(e) "Qualified loan" means a loan made under this act or former 1961 PA 108 from this state to a school district to pay debt service on a qualified bond.

(f) "Revolving loan fund" means the school loan revolving fund created under section 16c of the shared credit rating act, 1985 PA 227, MCL 141.1066c.

(g) "School district" means a general powers school district organized under the revised school code, 1976 PA 451, MCL 380.1 to 380.1852, or a school district of the first class as described in the revised school code, 1976 PA 451, MCL 380.1 to 380.1852, having the power to levy ad valorem property taxes.

(h) "State treasurer" means the state treasurer or his or her duly authorized designee.

(i) "Taxable value" means the value determined under section 27a of the general property tax act, 1893 PA 206, MCL 211.27a.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

### **388.1924 Qualification of new bonds; terms and conditions applicable to outstanding qualified bonds; application for prequalification.**

Sec. 4. (1) A school district may issue and market bonds as qualified bonds if the state treasurer has issued an order granting qualification under this act.

(2) Except with regard to qualification of new bonds, nothing in this act shall be construed to alter the terms and conditions applicable to outstanding qualified bonds issued in accordance with former 1961 PA 108. Unless otherwise amended as permitted by this act, outstanding qualified loans incurred in association with outstanding qualified bonds described in this subsection shall bear interest as provided in section 9(8) but otherwise shall be due and payable as provided in the repayment agreements entered into between the school district and the state before the effective date of this act.

(3) The state treasurer may qualify bonds for which the state treasurer has received an application for prequalification on or before May 25, 2005 without regard to the requirements of section 5(2)(f) if the electors of the school district approve the bonds at an election held during 2005.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

### **388.1925 Preliminary qualification; application.**

Sec. 5. (1) A school district may apply to the state treasurer for preliminary qualification of a proposed school bond issue by filing an application in the form and containing the information required by this act.

(2) An application for preliminary qualification of a school bond shall contain all of the following information:

(a) The proposed ballot language to be submitted to the electors.

(b) A description of the project or projects proposed to be financed.

(c) A pro forma debt service projection showing the estimated mills the school district will levy to provide revenue the school district will use to pay the qualified bonds, any outstanding qualified bonds, and any outstanding or projected qualified loans of the school district. For the purpose of the pro forma debt service projection, the school district may assume for the first 5 years following the date of the application the average growth or decline in taxable value for the 5 years or such other period of time requested by the school district if approved by the state treasurer preceding the date of the application and the average growth or decline rate for the 20 years immediately preceding the date of the application but not more than 3% or less than 0% growth rate, for the remaining term of the proposed bonds.

(d) Evidence that the rate of utilization of each project to be financed will be at least 85% for new buildings and 60% for renovated facilities. If the projected enrollment of the district would not otherwise support utilization at the rates described in this subsection, the school district may include an explanation of the actions the school district intends to take to address the underutilization, including, if applicable, actions to close school buildings or other actions designed to assure continued assured use of the facilities being financed.

(e) Evidence that the cost per square foot of the project or projects will be reasonable in light of economic conditions applicable to the geographic area in which the school district is located.

(f) Evidence that the school district will repay all outstanding qualified bonds, the proposed qualified bonds, all outstanding qualified loans, and all qualified loans expected to be incurred with respect to all qualified bonds of the school district, including the proposed qualified bond issue, not later than the applicable final mandatory repayment date.

(g) The overall utilization rate of all school buildings in the school district, excluding special education purposes.

(h) The total bonded debt outstanding of the school district and the total taxable value of property in the school district for the school district fiscal year in which the application is filed.

(i) A statement describing any environmental or usability problems to be addressed by the project or projects.

(j) An architect's analysis of the overall condition of the facilities to be renovated or replaced as a part of the project or projects.

(k) An amortization schedule demonstrating that the weighted average maturity of the qualified bond issue does not exceed 120% of the average reasonably expected useful life of the facilities, excluding land and site improvements, being financed or refinanced with the proceeds of the qualified bonds, determined as of the later of the date on which the qualified bonds will be issued or the date on which each facility is expected to be placed in service.

(l) An agreement that the school district will keep books and records detailing the investment and expenditure of the proceeds of the qualified bonds and, at the request of the state treasurer, the school district will promptly, but not later than the date specified in the request, which date shall be not less than 5 business days after the date of the request, submit information requested by the state treasurer related to the detailed information maintained by the school district as to the investment and expenditure of the proceeds of its qualified bonds.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

### **388.1926 Prequalification of bonds; determination by state treasurer.**

Sec. 6. The state treasurer shall prequalify bonds of a school district if the state treasurer determines all of the following:

(a) The issuance of additional qualified bonds will not prevent the school district from repaying its outstanding qualified bonds, the proposed bonds, all outstanding qualified loans, and all qualified loans expected to be incurred with respect to all qualified bonds of the school district, including the proposed bond issue, not later than the applicable final mandatory repayment date.

(b) The form and language of the ballot conforms with the requirements of this act.

(c) The school district has filed an application complying with the requirements of section 5.

(d) If the proposed bond issue is approved by the voters after September 30, 2012 and will result in additional qualified loans, the outstanding balance of all qualified loans on the most recent May 1 or November 1 did not exceed \$1,800,000,000.00. The \$1,800,000,000.00 limitation described in the immediately preceding sentence does not apply after June 30, 2016.

(e) The issuance of additional qualified bonds approved by voters after September 30, 2012 will not have an adverse financial impact on the school district, this state, or the school loan revolving fund. In making this determination, the state treasurer shall consider relevant factors, including, but not limited to, whether the issuance of the proposed bond issue will cause the aggregate outstanding amount of qualified and nonqualified bonds, including the proposed bond issue, and currently outstanding qualified loans of the school district to exceed 25% of the taxable value of the school district at the time the proposed bonds are issued.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

### **388.1927 Qualification of bonds; determination by state treasurer; order; specifications; loan agreement; reapplication; qualification of refunding bonds; requirements.**

Sec. 7. (1) The state treasurer shall qualify bonds of a school district if the state treasurer determines all of the following:

(a) A majority of the school district electors have approved the bonds.

(b) The terms of the bond issue comply with applicable provisions of the revised school code, 1976 PA 451, MCL 380.1 to 380.1852.

(c) The school district is in compliance with the revised municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821.

(d) The weighted average maturity of the qualified bond issue does not exceed 120% of the average reasonably expected useful life of the facilities, excluding land and site improvements, being financed or refinanced with the proceeds of the bonds, determined as of the later of the date on which the qualified bonds

will be issued or the date on which each facility is expected to be placed in service.

(e) The school district has filed any information necessary to update the contents of the original application to reflect changes in any of the information approved in the preliminary qualification process.

(f) The school district has agreed that the school district will keep books and records detailing the investment and expenditure of the proceeds of the qualified bonds and, at the request of the state treasurer, the school district will promptly, but not later than the date specified in the request, which date shall be not less than 5 business days after the date of the request, submit information requested by the state treasurer related to the detailed information maintained by the school district as to the investment and expenditure of the proceeds of its qualified bonds.

(2) An order qualifying bonds shall specify the principal and interest payment dates for all the bonds, the maximum principal amount of and maximum interest rate on the bonds, the computed millage, if any, the final mandatory repayment date, and other matters as the state treasurer shall determine or as are required by this act.

(3) If the application for prequalification demonstrates that the school district will borrow from this state in accordance with this act, the state treasurer and the school district shall enter into a loan agreement setting forth the terms and conditions of any qualified loans to be made to the school district under this act.

(4) If a school district does not issue its qualified bonds within 180 days after the date of the order qualifying bonds, the order shall no longer be effective. However, the school district may reapply for qualification by filing an application and information necessary to update the contents of the original application for prequalification or qualification.

(5) The state treasurer shall qualify refunding bonds issued to refund qualified loans or qualified bonds if the state treasurer finds that all of the following are met:

(a) The refunding bonds comply with the provisions of the revised municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821.

(b) That the school district will repay all outstanding qualified bonds, the proposed qualified bonds, all outstanding qualified loans, and all qualified loans expected to be incurred with respect to all qualified bonds of the school district, including the proposed qualified bond issue, not later than the applicable final mandatory repayment date.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

### **388.1928 Submission of ballot to electors; ballot.**

Sec. 8. A ballot submitted to the school electors of a school district after November 8, 2005 requesting authorization to issue unlimited tax general obligations that will be guaranteed by this state in accordance with section 16 of article IX of the state constitution of 1963 shall inform the electors that if the school district expects to borrow from this state to pay debt service on the bonds, the estimated total amount of the principal of that borrowing and the interest to be paid on that borrowing, the estimated duration of the millage levy, and the estimated computed millage rate for that levy. The ballot shall also inform the electors of the total amount of qualified bond and loan debt currently outstanding and that the estimated computed millage rate may change based on changes in certain circumstances.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

### **388.1929 Amount of borrowing; limitation; payment date for outstanding qualified loans; order; maintenance of separate accounts for each school district; duration of millage levy; amended and restated repayment agreements; waiver of portion of millage levy; findings; interest; final or later mandatory repayment date.**

Sec. 9. (1) Except as otherwise provided in this act, a school district may borrow from the state an amount not greater than the difference between the proceeds of the school district's computed millage and the amount necessary to pay principal and interest on its qualified bonds, including any necessary allowances for estimated tax delinquencies.

(2) For school districts having qualified loans outstanding as of July 20, 2005, the state treasurer shall review information relating to each school district regarding the taxable value of the school district and the actual debt service of outstanding qualified bonds as of July 20, 2005 and shall issue an order establishing the payment date for all those outstanding qualified loans and any additional qualified loans expected to be incurred by those school districts related to qualified bonds issued before July 20, 2005. The payment date shall be not later than 72 months after the date on which the qualified bonds most recently issued by the school district are due and payable. The payment date established pursuant to this subsection for a school district is a final mandatory repayment date.

(3) For qualified loans related to qualified bonds issued after July 20, 2005, the qualified loans shall be due

72 months after the date on which the qualified bonds for which the school borrowed from this state are due and payable. The due date determined pursuant to this subsection for a school district is a final mandatory repayment date. This section does not preclude early repayment of qualified bonds or qualified loans.

(4) The state treasurer shall maintain separate accounts for each school district on the books and accounts of this state noting the qualified bond, the related qualified loans, the final payment date of the bonds, the final mandatory repayment date of the qualified loans, and the interest rate accrued on the loans.

(5) For qualified loans relating to qualified bonds issued after July 20, 2005, a school district shall continue to levy the computed millage until it has completely repaid all principal and interest on its qualified loans.

(6) For qualified loans relating to qualified bonds issued before July 20, 2005, a school district shall continue to comply with the levy and repayment requirements imposed before July 20, 2005. Not less than 90 days after July 20, 2005, the state treasurer and the school district shall enter into amended and restated repayment agreements to incorporate the levy and repayment requirements applicable to qualified loans issued before July 20, 2005.

(7) Upon the request of a school district made before June 1 of any year, the state treasurer annually may waive all or a portion of the millage required to be levied by a school district to pay principal and interest on its qualified bonds or qualified loans under this section if the state treasurer finds all of the following:

(a) The school board of the school district has applied to the state treasurer for permission to levy less than the millage required to be levied to pay the principal and interest on its qualified bonds or qualified loans under subsection (1).

(b) The application specifies the number of mills the school district requests permission to levy.

(c) The waiver will be financially beneficial to this state, the school district, or both.

(d) The waiver will not reduce the millage levied by the school district to pay principal and interest on qualified bonds or qualified loans under this act to less than 7 mills.

(e) The board of the school district, by resolution, has agreed to comply with all conditions that the state treasurer considers necessary.

(8) All qualified loans shall bear interest at 1 of the following rates:

(a) The greater of 3% or the average annual cost of funds used to make qualified loans plus 0.125%, but not less than the cost of funds on outstanding qualified notes and bonds issued by the Michigan finance authority to finance loans computed by the state treasurer not less often than annually.

(b) A lesser rate determined by the state treasurer to be necessary to maintain the exemption from federal income tax of interest on any bonds or notes issued to fund qualified loans.

(c) A higher rate determined by the state treasurer to be necessary to prevent the impairment of any contract of this state or the Michigan finance authority in existence on the effective date of the amendatory act that added this subdivision.

(9) A payment date determined under subsection (2) or a due date determined under subsection (3) is a final mandatory repayment date. Once established for a school district as provided in this section, a final mandatory repayment date shall apply to all qualified loans of the school district, whenever made, until 30 days after the date the school district has no outstanding qualified loans and no outstanding debt incurred to refund qualified loans. Notwithstanding this subsection, the state treasurer may determine a later mandatory repayment date for a school district that agrees to levy a higher millage, acceptable to the state treasurer, not to exceed 13 mills, than its existing computed millage.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2006, Act 71, Imd. Eff. Mar. 20, 2006;—Am. 2009, Act 50, Imd. Eff. June 18, 2009;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

### **388.1930 Certificates of qualification or approval; file; delivery.**

Sec. 10. The state treasurer shall keep all certificates of qualification or approval in a permanent file and shall deliver copies of the certificates to the school district.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005.

### **388.1931 Rules; bulletins.**

Sec. 11. The state treasurer may promulgate rules to implement this act pursuant to the administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328, and may issue bulletins as authorized by this act.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

### **388.1932 Failure to apply for prequalification, qualification, or approval of bond before issuance.**

Sec. 12. If a school district does not apply for prequalification or qualification or approval of a bond issue

before the issuance of those bonds, the state treasurer shall not approve or qualify those bonds as qualified bonds under this act.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005.

**388.1933 School district owing revolving loan fund; filing annual loan activity application required; borrowing for debt service on qualified bonds; draw request; duties of state treasurer upon receipt of qualified loan confirmation; notification of no need to borrow by school district; invoice for repayment amount; remittance.**

Sec. 13. (1) If a school district owes a balance due to the revolving loan fund or has been identified as a potential borrower, the school district shall file an annual loan activity application with the state treasurer not less than 60 days before certifying its annual tax levy. The annual loan activity application shall be submitted in a format prescribed by the state treasurer and shall provide the taxable value, debt service, and any other information necessary to determine the proper required millage levy required under this act. The application shall contain a resolution passed by the local school board authorizing a designated school district official to complete all necessary documents to obtain a loan from the revolving loan fund or for making repayment to the revolving loan fund for the year.

(2) If a school district is eligible to borrow for debt service on qualified bonds, the school district shall file a draw request with the state treasurer not less than 30 days before each date on which the school district owes the debt service. The draw request shall include all of the following:

(a) A statement of the debt service owed in the next 6 months.

(b) A copy of the most recent bank statement showing the amount on hand in the debt service accounts for all qualified bonds.

(c) A statement of any revenue received for payment of the debt service since the date of the bank statement.

(d) A statement of any withdrawals made from the debt service account since the date of the bank statement.

(3) Not more than 7 days before the date established by the state treasurer for making qualified loans, the school district shall confirm in writing the final qualified loan amount to be drawn on a certificate in the form prescribed by the state treasurer.

(4) Upon receipt of a qualified loan confirmation described in subsection (3), the state treasurer shall determine the amount of the draw, which shall be the difference between the funds on hand in all debt service accounts and the amount of the debt service, and shall make a qualified loan in that amount to the school district no later than 6 days before the date the debt service is due.

(5) When a school district's current computed millage levy is sufficient to pay principal and interest on its qualified bonds, a school district shall notify the state treasurer in writing of no need to borrow no later than 30 days before the date set for payment of the qualified bonds.

(6) Within 30 days after receipt of the annual activity application under subsection (1), the state treasurer shall send an invoice to the school district for the amount of repayment the school district owes on its outstanding qualified loans, which shall be the difference between the debt service payable or paid to bondholders and the funds on hand at the school district, less a reasonable amount of funds on hand, as determined by the state treasurer, to cover minimum balance requirements or potential tax disputes. The school district shall remit the amount specified in the invoice within 30 days after the dated date of the invoice.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

**388.1934 Failure of school district to pay principal and interest due on qualified bonds; notice; payment by state treasurer; billing of school district for amount paid; remittance.**

Sec. 14. (1) If any paying agent for a school district's qualified bonds notifies the state treasurer that the school district has failed to deposit sufficient funds to pay principal and interest due on the qualified bonds when due, or if a bondholder notifies the state treasurer that the school district has failed to pay principal or interest on qualified bonds when due, whether or not the school district has filed a draw request with the state treasurer, the state treasurer shall promptly pay the principal or interest on the qualified bond when due.

(2) If the state treasurer pays any amount described in this section, the state treasurer shall bill the school district for the amount paid and the school district shall immediately remit the amount to the state treasurer. If the school district would have been eligible to borrow the debt service in accordance with the terms of this act, the school district shall enter into a loan agreement establishing the terms of the qualified loan as provided in this act. If the state treasurer directs the Michigan municipal bond authority to pay any amount described in this section, the state treasurer shall cause the Michigan municipal bond authority to bill the

school district for the amount paid and the school district shall immediately remit the amount to the Michigan municipal bond authority.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005.

### **388.1935 Default; repayment.**

Sec. 15. (1) If a school district that owes this state loan repayments relating to qualified bonds fails to levy at least the computed millage upon its taxable value for debt retirement purposes for qualified bonds and for repayment of a qualified loan made under this act while any part of the qualified loan is unpaid or defaults in its agreement to repay a qualified loan or any installment of a qualified loan, the school district shall increase its debt levy in the next succeeding year to obtain the amount necessary to repay this state the amount of the default plus a late charge of 3% and shall pay that amount to this state together with any other amounts owed during the next tax year. The school district may use other funds to repay this state including a transfer of general funds of the school district, if approved by the state treasurer. The state treasurer shall not disburse state school aid to the school district until the school district has made satisfactory arrangements with the state treasurer for the payment of the amount in default.

(2) If a school district fails to process any report, application, confirmation, or repayment as required under this act, the state treasurer may withhold a school district's state aid funds until the school district complies with the requirements under this act.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005.

### **388.1936 Charging and disposition of fees.**

Sec. 16. (1) The state treasurer may charge a prequalification application fee, a qualification application fee, and an annual loan activity fee in the amounts determined by the state treasurer to be required to pay the estimated administrative expenses incurred under this act for the fiscal year in which the state treasurer imposes the fee.

(2) The state treasurer shall deposit all fees collected under this act into a separate fund established within the state treasury, and shall use the proceeds of the fees solely for the purpose of administering and enforcing this act. The unexpended and unobligated balance of this fund at the end of each state fiscal year shall be carried forward over to the succeeding state fiscal year and shall not lapse to the general fund but shall be available for reappropriation for the next state fiscal year.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

### **388.1937 False statement or unauthorized use of proceeds; violation as felony; penalty.**

Sec. 17. A person who knowingly makes a false statement or conceals material information for the purpose of obtaining qualification of a bond issue under this act or for the purpose of obtaining a qualified loan under this act, or who knowingly uses all or part of the proceeds of a qualified loan obtained under this act for any purpose not authorized by this act, is guilty of a felony punishable by imprisonment for not more than 4 years or a fine of not more than \$5,000.00, or both.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005.

### **388.1938 Use of remaining proceeds.**

Sec. 18. If a school district has completed the projects approved by the school electors of the school district to be funded from proceeds of qualified bonds, a school district may use any remaining proceeds of the qualified bonds as follows:

(a) To pay debt service on the qualified bonds.

(b) To repay this state.

(c) If in the opinion of the school district's bond counsel use of the remaining proceeds for the purposes described in subdivisions (a) and (b) would adversely affect the federal tax treatment of interest on the qualified bonds, to pay for enhancements to the projects approved by the school electors as described in the ballot language proposing the qualified bonds.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

### **388.1939 Actions by designee.**

Sec. 19. The state treasurer may designate in writing a person or persons to take any actions required to be taken by the state treasurer under this act. The signature of any designee shall have the same force and effect as the signature of the state treasurer for all purposes of this act.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005.

**OPINION #4422 OF THE ATTORNEY GENERAL, STATE OF MICHIGAN  
DATED MARCH 12, 1965**

CONSTITUTIONAL LAW:  
SCHOOL BONDS:  
MUNICIPAL FINANCE COMMISSION:

Article 9, § 16, Michigan Constitution of 1963, requires school districts to borrow and State to lend sufficient sum to cover debt service payments on qualified bonds of school districts. Although this is not a pledge of full faith and credit of the State, the Municipal Finance Commission may and must enforce the duty of the district to borrow and the State to lend such sum.

No. 4422

March 12, 1965.

Hon. Sanford A. Brown  
State Treasurer  
Lansing, Michigan

You have asked in your letter of February 5 whether Article IX, § 16 of the Michigan Constitution of 1963 pledges the full faith and credit of the State to the payment of principal and interest of qualified school bonds.

Article IX, § 16 of the Michigan Constitution of 1963 provides in pertinent part as follows:

"The state \* \* \* may borrow from time to time such amounts as shall be required, pledge its faith and credit and issue its notes or bonds therefor, for the purpose of making loans to school districts as provided in this section.

"If the minimum amount which would otherwise be necessary for a school district to levy in any year to pay principal and interest on its qualified bonds, including any necessary allowances for estimated tax delinquencies, exceeds 13 mills on each dollar of its assessed valuation as finally equalized, or such lower millage as the legislature may prescribe, then the school district may elect to borrow all or any part of the excess from the state. In that event the state shall lend the excess amount to the school district for payment of principal and interest. If for any reason any school district will be or is unable to pay the principal and interest on its qualified bonds when due, then the school district shall borrow and the state shall lend to it an amount sufficient to enable the school district to make the payment.

"The term 'qualified bonds' means general obligation bonds of school districts issued for capital expenditures, including refunding bonds, issued prior to May 4, 1955, or issued thereafter and qualified as provided by law pursuant to Section 27 or Section 28 of Article X of the Constitution of 1908 or pursuant to this section."

Thus, the school district is required to borrow and the State to lend an amount sufficient to enable the school district to make payments of principal and interest due on qualified bonds, and the state is empowered to borrow and to issue its notes or bonds for the purpose of making such loans, and to pledge its full faith and credit for such state bonds or notes.

The constitutional provision quoted does not pledge the full faith and credit of the state to all qualified bonds. The state is not primarily liable on qualified bonds of a school district. Rather, the state is required to lend whatever the school district needs, from time to time, to meet debt service requirements on such bonds.

You ask what remedies are available to enforce the obligation of the state.

The quoted language makes it mandatory upon the school district to borrow and upon the state to lend "an amount necessary to enable the school district to make the payment." Under Chapter II, Section 2(f) of the Municipal Finance Act [C.L. 1948 § 132.2; M.S.A. 1958 Rev. Vol. § 5.3188(4)f], the Municipal Finance Commission has power to enforce compliance with any law by, inter alia, the "institution of appropriate proceedings in the courts of the state, including those for writs of mandamus and injunction."

The Commission could and indeed must enforce the duty of the district to borrow and the state to lend. The bondholders also would have an action to enforce the duty of the district to borrow and of the state to lend.

Thus the bondholders are assured of the availability of state funds where needed to meet debt service requirements on qualified bonds. This is not a pledge of full faith and credit, but gives the bondholders as much or more protection as would such a pledge.

FRANK J. KELLEY,  
Attorney General

**OPINION #4508 OF THE ATTORNEY GENERAL, STATE OF MICHIGAN  
DATED AUGUST 29, 1966**

BONDS: Qualified bonds of school districts.

CONSTITUTION OF 1963: School Bond Loan Fund.

SCHOOLS: Bond Loans.

STATE TREASURER: Payment of principal and interest on qualified school district bonds.

Authority of State Treasurer and procedures to be followed in paying from the School Bond Loan Fund principal and interest on qualified school bonds upon presentment by a bondholder.

No. 4508      Hon. Allison Green  
                    State Treasurer  
                    Capitol Building  
                    Lansing, Michigan

August 29, 1966.

You have requested my opinion on what procedures should be followed by the state treasurer preparatory to making loans to local school districts which are unable to make payments on principal and interest of qualified school district bonds.<sup>1</sup>

Loans to bonded school districts are authorized by Article IX, Section 16, Constitution of 1963, which in part contains pertinent language:

"If the minimum amount which would otherwise be necessary for a school district to levy in any year to pay principal and interest on its qualified bonds, including any necessary allowances for estimated tax delinquencies, exceeds 13 mills on each dollar of its assessed valuation as finally equalized, or such lower millage as the legislature may prescribe, then the school district may elect to borrow all or any part of the excess from the state. In that event the state shall lend the excess amount to the school district for the payment of principal and interest. If for any reason any school district will be or is unable to pay the principal and interest on its qualified bonds when due, then the school district shall borrow and the state shall lend to it an amount sufficient to enable the school district to make the payment.

"The term 'qualified bonds' means general obligation bonds of school districts issued for capital expenditures, including refunding bonds, issued prior to May 4, 1955, or issued thereafter and qualified as provided by law pursuant to Section 27 or Section 28 of Article X of the Constitution of 1908 or pursuant to this section."

Article IX, Section 16, Constitution of 1963, is a continuation with minor revisions of the provisions relating to school bond financing which appeared in Sections 27 and 28 of Article X, Constitution of 1908. Section 27, Article X, Constitution of 1908, was proposed by joint resolution of the legislature in 1955 and approved by the people at the regular election of April 4, 1955. The loan provisions of Section 27 ceased to have effectiveness after July 1, 1962, and were replaced by the provisions of Section 28, Article X, Constitution of 1908, which was proposed by joint resolution of the legislature in 1960 and approved by the people at the general election of November 8, 1960. Section 28 by its own terms took effect on July 1, 1962.

Section 28, Article X, Constitution of 1908, was implemented by the legislature by the enactment of Act 108, P.A. 1961, which took effect September 8, 1961. The first section of Act 108, P.A. 1961, stated that the purpose of the act was to implement Section 28 of Article X of the Constitution of 1908. The Constitution of 1963 took effect on January 1, 1964. In anticipation of the effectiveness of that Constitution, the legislature passed Act 33, P.A. 1963, Second Extra Session, such act to take effect on January 1, 1964. Act 33, P.A. 1963, Second Extra Session, amended Sections 1, 3, 8 and 9 of Act 108, P.A. 1961, and further amended section 7 of Act 108, P.A. 1961, as amended by Act 131, P.A. 1962. The first section of amendatory Act 33 stated that the act's purpose was to implement Section 16 of Article IX of the Constitution of 1963. Subsequent amendment has been made to Sections 2, 4, 6, 9 and 10 of Act 108, P.A. 1961, by Act 169, P.A. 1964, which act also added a new Section 4a.<sup>2</sup>

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<sup>1</sup>In your letter of request you stated that you were familiar with Opinion No. 4422 issued by me on March 12, 1965, in which it was ruled that Article IX, Section 16, Constitution of 1963, requires school districts to borrow and the state to lend sufficient sums to cover debt service payments on qualified bonds of school districts but that this requirement is not a pledge of the full faith and credit of the state; the Municipal Finance Commission however may and must enforce the duty of the school district to borrow and have the state to lend the necessary amounts.

<sup>2</sup>Act 108, P.A. 1961, in its present amended form appears in M.S.A. 1965 Cum. Supp. § 3.424(111) et seq.

Answer to your question is to be found in amended Sections 6, 7 and 8 of the act. These sections present two situations in which you may become involved as state treasurer. The first situation is where a loan is to be made to the school district to permit the district to meet the principal and interest requirements on its bonds without a default in payment; the second is where the principal or interest on the bonds has not been paid when due upon proper presentation because of inadequate funds resulting in a default in payment.

Under amended Section 6 of the act, in any school district where the amount necessary to be levied in any year for principal and interest on qualified bonds exceeds 7 mills on each dollar of the assessed valuation of the school district as last equalized by the state, such school district on or before 60 days prior to the time of certification of its tax levy to the assessing officer shall file with the superintendent of public instruction<sup>3</sup> a preliminary application for a loan from the state in the amount of any part of such excess over 7 mills which the school district does not propose to levy in such year.<sup>4</sup> Amended Section 6 specifies the information to be supplied in the application. The superintendent of public instruction if he finds the application in proper form shall approve or deny the application in whole or in part and notify the school district of his action. Amended Section 7 of the act provides that if a loan from the state shall become necessary for the payment of principal and interest on qualified bonds in accordance with an approved preliminary application to the superintendent of public instruction or by virtue of a supplemental application, it shall be the duty of the superintendent of public instruction after audit to forward to the state treasurer a statement setting forth the amount to be loaned to the school district for the payment of principal and interest and the date on or before which loan shall be made.<sup>5</sup> The superintendent shall prepare a voucher as a basis for the issuance of a warrant and upon receipt of such statement and warrant, it shall be the duty of the state treasurer to loan to the school district from the school bond loan fund the amount set forth in the statement of the superintendent of public instruction on or before the date specified therein. The state treasurer upon making such loan shall obtain from the school district a receipt for the amount so loaned which receipt shall specify the terms of repayment in accordance with the provisions of Section 16 of Article IX, Constitution of 1963 and the act. The school district treasurer upon receipt of the loan is required to deposit the same in the debt retirement fund to be used solely for the payment of principal and interest on qualified bonds.

The foregoing summaries of the procedures prescribed by amended Section 6 and 7 relate to the first situation above-described where the loan to the school district is to be made before the school district has defaulted in the payment of the principal or interest on its bonds.

The second situation described above is covered by amended Section 8 of the act which prescribes that in the event the principal or interest on any qualified bond is not paid when due, upon proper presentation of the bond or interest coupon to the agent or officer charged with making payment thereof, the state treasurer shall forthwith pay such principal or interest upon presentation of the bond or coupon to him. Any amount so paid by the state treasurer shall be deemed a loan to the school district made pursuant to the requirements of Section 16, Article IX, Constitution of 1963, and the act and the school district shall give a receipt therefor and repay the loan in the manner provided in the act for the repayment of loans.

The method of processing loans to school districts under amended Sections 6 and 7 before default in payment of principal or interest is adequately spelled out in those sections and no additional comment from me is necessary. Your real concern is in regard to the applicable procedures which you should follow in the situation where the school district has defaulted in the payment of principal or interest on its bonds and the bond or bonds and the interest coupons have not been paid when due by the paying agent because of lack of funds. In the event of such a happening it is assumed for the purposes of this opinion that the holder of the bond or of the interest coupon will make demand on you as state treasurer for the prompt payment of the obligation thereunder. Should such demand be made on you as state treasurer, you would be entitled to take the following action before making payment:

- a. Ascertaining from the superintendent of public instruction or from the records in your own office that the bonds involved are duly qualified bonds as defined and described in amended Section 3 of the act;
- b. Requiring proof reasonably satisfactory to you that the bond or bonds or the interest coupons have been properly presented for payment to the paying agent or officer charged with the responsibility for making payment thereof and that payment has been refused because sufficient monies had not been deposited by the school district for that purpose; such proof of nonpayment may be furnished you in the form of a certificate from the paying agent.

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<sup>3</sup>Article VIII, Section 3, Constitution of 1963 requires the state board of education to appoint a superintendent of public instruction who shall be the principal executive officer of the department of education and who shall have powers and duties provided by law. Section 14 of Act 287, P.A. 1964 (M.S.A. 1965 Cum. Supp. § 15.1023(14)) specifies that after June 30, 1965, a reference in any law to the powers and duties of the superintendent of public instruction shall be deemed to be made to the state board of education, subject to exceptions not pertinent here, and that the state board of education may delegate any of its functions to the superintendent. Section 300 of Act 380, P.A. 1965, creates a department of education. Section 301 of that act provides that the head of the department of education is the state board of education. Section 303 of that act transfers by a Type III transfer all powers, duties and functions then vested by law in the superintendent of public instruction to the department of education. Section 305 of the act specifies that the principal executive officer of the department of education is the superintendent of public instruction. Act 380 appears in M.S.A. 1965 Cum. Supp. at § 3.29(1) et seq. Act 380, P.A. 1965, was amended without regard to the sections involved here by Act 407, P.A. 1965. Without doubt, under the foregoing provisions the state board of education could delegate to the superintendent of public instruction the performance of all of the functions and duties imposed on the board in connection with the School Bond Loan Fund.

<sup>4</sup>Other details set forth in amended Section 6 have been omitted.

<sup>5</sup>Other details set forth in amended Section 7 have been omitted.

c. Notification to the school district given by you or your designee of the action taken by paying agent in refusing payment of the bonds or interest coupons on presentment because of the failure of the school district to have deposited funds with the paying agent for that purpose and verification from the school district of the fact of such failure to supply the required funds; notification to the school district by you or your designee that payment of the required amounts were to be made from the school bond loan fund by you as state treasurer and that such payment would be in the form of a loan to the school district which the school district would be required to be repay to the school bond loan fund in the manner required by law; the school district will be required to furnish you as state treasurer with a receipt evidencing the loan and specifying the terms of repayment, as required by law.

Upon the fulfillment of the above conditions in a manner reasonably acceptable to you, you would be authorized to make payment of the amounts due on the bonds and interest coupons and thereupon to demand their surrender and delivery to you as state treasurer.

Because of the safeguards built into the Michigan Constitution and statutes there should be no default of Michigan qualified school bonds. The School Loan Fund Program will have afforded the school district access to loan funds prior to the due date of the principle [sic] and interest on such bonds. In order to advise of the procedures in the remote possibility of nonpayment, however, I have set forth the foregoing guide lines [sic].

FRANK J. KELLEY,  
Attorney General

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# APPENDIX B<sup>1</sup>

## FERNDALE PUBLIC SCHOOLS

### GENERAL FINANCIAL, ECONOMIC AND SCHOOL INFORMATION

#### LOCATION AND AREA

Ferndale Public Schools, County of Oakland, State of Michigan (the "School District") occupies an area of four square miles, encompassing all of the City of Pleasant Ridge and portions of the Cities of Ferndale and Oak Park and the Township of Royal Oak in Oakland County.

The School District is located the following distances from these commercial and industrial areas:

Adjacent to the City of Detroit  
45 miles northeast of Ann Arbor  
55 miles southeast of Flint  
62 miles north of Toledo, Ohio  
80 miles east of Lansing

#### POPULATION

The U.S. Census reported and 2024 estimated populations for the School District, the City of Ferndale and the County of Oakland are as follows:

|                  | School<br>District | City of<br>Ferndale | County of<br>Oakland |
|------------------|--------------------|---------------------|----------------------|
| 2024 Estimate    | 25,214             | 19,190              | 1,279,825            |
| 2020 U.S. Census | 23,853             | 19,190              | 1,274,395            |
| 2010 U.S. Census | 24,305             | 19,900              | 1,202,362            |

Source: U.S. Census Bureau via [data.census.gov](https://data.census.gov) website

#### BOARD OF EDUCATION

The Board of Education (the "Board") consists of seven members who are elected at large and serve overlapping terms. The Board annually elects a President, Vice President, Treasurer and Secretary. The Board is responsible for the selection and appointment of the Superintendent of Schools. The Board meets as a single body to set or amend policy, develop long-range educational goals and act upon recommendations of the Superintendent of Schools. The Board is also responsible for adopting and periodically amending the operating budget and evaluating school programs in accordance with governing laws.

#### ENROLLMENT

##### Historical Enrollment

Historical fall enrollment for the School District is as follows:

| School<br>Year End<br>30-Jun | Full-time<br>Equivalent | Change | School<br>Year End<br>30-Jun | Full-time<br>Equivalent | Change |
|------------------------------|-------------------------|--------|------------------------------|-------------------------|--------|
| 2026                         | 3,118                   | -2.29% | 2021                         | 2,971                   | -4.75% |
| 2025                         | 3,191                   | 1.92   | 2020                         | 3,119                   | 1.66   |
| 2024                         | 3,131                   | 1.00   | 2019                         | 3,068                   | 3.13   |
| 2023                         | 3,100                   | 1.87   | 2018                         | 2,975                   | -3.47  |
| 2022                         | 3,043                   | 2.42   | 2017                         | 3,082                   | --     |

<sup>1</sup>Information included in APPENDIX B of this Official Statement was obtained from the School District unless otherwise noted.

2025/2026 Fall Count

|                                    |     |                  |              |
|------------------------------------|-----|------------------|--------------|
| Kindergarten                       | 196 | 7 <sup>th</sup>  | 174          |
| 1 <sup>st</sup>                    | 179 | 8 <sup>th</sup>  | 175          |
| 2 <sup>nd</sup>                    | 168 | 9 <sup>th</sup>  | 281          |
| 3 <sup>rd</sup>                    | 180 | 10 <sup>th</sup> | 334          |
| 4 <sup>th</sup>                    | 157 | 11 <sup>th</sup> | 331          |
| 5 <sup>th</sup>                    | 152 | 12 <sup>th</sup> | 521          |
| 6 <sup>th</sup>                    | 178 | Subtotal         | 3,026        |
| Spec. Ed. and Spec. Ed. Transition |     |                  | 92           |
|                                    |     | Total            | <u>3,118</u> |

Source: School District and Michigan Department of Education via website [www.michigan.gov](http://www.michigan.gov)

**SCHOOL DISTRICT FACILITIES**

The following is a table showing the existing School District facilities.

| <u>Facility</u>                    | <u>Grades Served</u> | <u>Last Remodel/Addition</u> | <u>Type of Construction</u> |
|------------------------------------|----------------------|------------------------------|-----------------------------|
| <i>Elementary Schools:</i>         |                      |                              |                             |
| Ferndale Upper Elementary          | 3-5                  | 2024                         | Brick                       |
| Ferndale Lower Elementary          | K-2                  | 2022                         | Brick                       |
| <i>Middle School/High Schools:</i> |                      |                              |                             |
| Ferndale                           | 6-12                 | 2024                         | Brick                       |
| University                         | 9-12                 | 2025                         | Brick                       |
| <i>Other Facilities:</i>           |                      |                              |                             |
| Administration Building            |                      | 2012                         | Brick                       |
| Early Childhood Center (Harding)   | Pre School           | 2026                         | Brick                       |
| Tri County Educational Center      | Adult Ed             | 2023                         | Brick                       |

**OTHER SCHOOLS**

There are no private, charter or parochial schools located within the School District’s boundaries.

**STATE AID PAYMENTS**

The School District’s primary source of funding for operating costs is the State School Aid per pupil foundation allowance. Public Act 15 of 2025 set the target foundation allowance at \$10,050 for fiscal year 2025/2026.

In future years, this allowance may be adjusted by an index based upon the change in revenues to the state school aid fund and the change in the total number of pupils statewide. The State may reduce State School Aid appropriations at any time if the State’s revenues do not meet budget expectations. See "SOURCES OF SCHOOL OPERATING REVENUE" herein for additional information.

The following table shows a five-year history and a current year estimate of the School District’s total state aid revenues, including categoricals and other amounts, and the per pupil state aid foundation allowance, which reflects the changes in sources of school operating revenue described herein:

| Fiscal Year End 30-Jun | Foundation Allowance per Pupil | Total State Aid Payments <sup>1</sup> | Blended Pupil Count   | Amount Received per Pupil <sup>2</sup> |
|------------------------|--------------------------------|---------------------------------------|-----------------------|--|
| 2026                   | \$10,050                       | \$37,354,974 <sup>3</sup>             | 3,113.01 <sup>3</sup> | \$12,000 <sup>3</sup>                  |
| 2025                   | 9,608                          | 36,926,770                            | 3,115.66              | 11,852                                 |
| 2024                   | 9,608                          | 36,622,176                            | 3,119.50              | 11,740                                 |
| 2023                   | 9,150                          | 33,592,098                            | 3,086.01              | 10,885                                 |
| 2022                   | 8,700                          | 28,029,128                            | 3,031.43              | 9,246                                  |
| 2021                   | 8,489                          | 27,484,983 <sup>4</sup>               | 3,094.63              | 8,882 <sup>4</sup>                     |

<sup>1</sup>Includes payments received for MPSERS UAAL rate stabilization. See “RETIREMENT PLAN - Contribution to MPSERS” herein.

<sup>2</sup>Represents the “Total State Aid Payments” divided by the “Blended Pupil Count”.

<sup>3</sup>Preliminary estimate, subject to change.

<sup>4</sup>Public Act 165 of 2020 restored the State school aid reductions contained in Public Act 146 of 2020 for the 2020/21 fiscal year, added a onetime \$65 per pupil payment and added other appropriations for qualifying school districts.

Source: Michigan Department of Education via website [www.michigan.gov](http://www.michigan.gov)

## PROPERTY VALUATIONS

In accordance with Act No. 539, Public Acts of Michigan, 1982, and Article IX, Section 3 of the Michigan Constitution, the ad valorem State Equalized Valuation (SEV) represents 50% of true cash value. SEV does not include any value of tax exempt property (e.g. churches, governmental property) or property granted tax abatements under Act No. 198, Public Acts of Michigan, 1974, as amended. **Since 1994, ad valorem property taxes are assessed on the basis of Taxable Value, which is subject to assessment caps. SEV is used in the calculation of debt margin and true cash value.** See “TAX PROCEDURES” herein for further information.

Taxable property in the School District is assessed by the local municipal assessor, and is subject to review by the County Equalization Department.

### History of Valuations

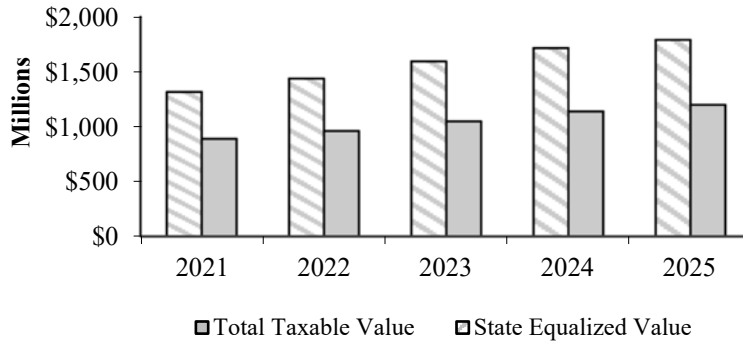
A history of the property valuations in the School District is shown below:

| Year | Principal Residence <sup>1</sup> | Non- Principal Residence <sup>1</sup> | Total Taxable Value | Percent Change | State Equalized Value | Percent Change |
|------|----------------------------------|---------------------------------------|---------------------|----------------|-----------------------|----------------|
| 2025 | \$822,943,460                    | \$375,728,727                         | \$1,198,672,187     | 5.28%          | \$1,790,712,376       | 4.37%          |
| 2024 | 775,374,190                      | 363,172,816                           | 1,138,547,006       | 8.71           | 1,715,661,512         | 7.61           |
| 2023 | 714,732,456                      | 332,637,312                           | 1,047,369,768       | 9.10           | 1,594,272,032         | 10.89          |
| 2022 | 659,236,117                      | 300,814,498                           | 960,050,615         | 7.98           | 1,437,682,489         | 9.25           |
| 2021 | 607,530,729                      | 281,560,235                           | 889,090,964         | ----           | 1,315,947,580         | ----           |

<sup>1</sup>All industrial personal property is included in the principal residence tax base. While commercial personal property continues to be included in the non-principal residence tax base, it is exempt from 12 of the 18 operating mills levied on non-principal residence property only. In 2025, industrial personal property had a taxable value of \$2,693,146 and commercial personal property had a taxable value of \$12,398,757 in the School District.

Source: Oakland County Equalization Department

### History of Valuations



### Annual Equivalent Valuation

A summary of the 2025 valuation is as follows:

|   |                        |
|---|------------------------|
| 2025 Taxable Value  | \$1,198,672,187        |
| Less: 2025 Disabled Veterans Exemption Taxable Value <sup>1</sup> | (2,610,213)            |
| Net 2025 Annual Equivalent Valuation                              | <u>\$1,196,061,974</u> |

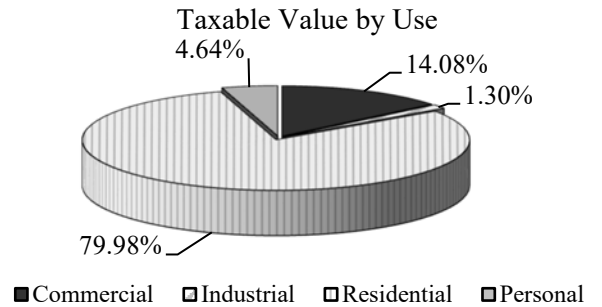
<sup>1</sup>Represents value which is exempt from taxes pursuant to Michigan’s General Property Tax Act Section 7b, MCL 211.7b, which states real property used and owned as a homestead by either (1) a disabled veteran who was discharged from the United States armed forces under honorable conditions or (2) the disabled veteran’s un-remarried, surviving spouse is exempt from property taxes, subject to certain application requirements.

Source: Oakland County Equalization Department

### Tax Base Composition

A breakdown of the School District’s 2025 Taxable Value by class and use is as follows:

|                   | 2025 Taxable Value     | Percent of Total |
|-------------------|------------------------|------------------|
| <b>By Class:</b>  |                        |                  |
| Real Property     | \$1,143,108,551        | 95.36%           |
| Personal Property | 55,563,636             | 4.64             |
| <b>TOTAL</b>      | <u>\$1,198,672,187</u> | <u>100.00%</u>   |
| <b>By Use:</b>    |                        |                  |
| Commercial        | \$168,723,051          | 14.08%           |
| Industrial        | 15,532,999             | 1.30             |
| Residential       | 958,852,501            | 79.98            |
| Personal          | 55,563,636             | 4.64             |
| <b>TOTAL</b>      | <u>\$1,198,672,187</u> | <u>100.00%</u>   |



A breakdown of the School District’s 2025 Taxable Value by municipality is as follows:

| Municipality             | 2025 Taxable Value     | Percent of Total |
|--------------------------|------------------------|------------------|
| <i>County of Oakland</i> |                        |                  |
| City of Ferndale         | \$812,226,570          | 67.76%           |
| City of Pleasant Ridge   | 144,464,107            | 12.05            |
| City of Oak Park         | 221,877,590            | 18.51            |
| Township of Royal Oak    | 20,103,920             | 1.68             |
| <b>TOTAL</b>             | <u>\$1,198,672,187</u> | <u>100.00%</u>   |

Source: Oakland County Equalization Department

## MAJOR TAXPAYERS

Shown below are the ten largest taxpayers in the School District based on their 2025 total valuation subject to taxation.

| Taxpayer  | Product/Service            | 2025                |
|---|----------------------------|---------------------|
|   |                            | Taxable Value       |
| Consumers Energy                                    | Utility                    | \$25,918,768        |
| DTE Energy  | Utility                    | 13,583,082          |
| Wolf River Development Company                      | Developer                  | 8,388,700           |
| Iron Ridge Holdings LLC                             | Apartments                 | 7,380,190           |
| Ferndale 9 Living, LLC                              | Mixed Housing Development  | 6,668,360           |
| NSA HHF JV LLC                                      | Storage                    | 4,469,110           |
| Credit Union One                                    | Credit Union               | 3,019,100           |
| Woodward Real Estate Ventures LLC                   | Real Estate                | 3,010,870           |
| Royal Town Center                                   | Strip Mall/Retail Services | 2,344,770           |
| SAFA Real Estate, LLC                               | Property Management        | 2,116,960           |
| <b>TOTALS</b>                                       |                            | <b>\$76,899,910</b> |
| Total 2025 Taxable Value                            |                            | \$1,198,672,187     |
| Top 10 Taxpayers as a % of 2025 Total Taxable Value |                            | 6.42%               |

Source: Oakland County Equalization Department

## CONSTITUTIONAL MILLAGE ROLLBACK

Article IX, Section 31 of the Michigan Constitution (also referred to as the “Headlee Amendment”) requires that if the total value of existing taxable property (Taxable Valuation) in a local taxing unit, exclusive of new construction and improvements, increases faster than the U.S. Consumer Price Index from one year to the next, the maximum authorized tax rate for that local taxing unit must be reduced through a Millage Reduction Fraction unless new millage is authorized by a vote of the electorate of the local taxing unit.

## SCHOOL DISTRICT TAX RATES - (Per \$1,000 of Valuation)

The following table shows the total School District tax rates for the past five years.

|                               | 2025           | 2024           | 2023           | 2022           | 2021           |
|-------------------------------|----------------|----------------|----------------|----------------|----------------|
| Operating – Voted             | 18.0000        | 18.0000        | 18.0000        | 18.0000        | 18.0000        |
| Debt                          | 7.0000         | 7.0000         | 7.0000         | 7.0000         | 7.0000         |
| Sinking Fund                  | 1.0652         | 1.0805         | 1.1018         | 1.1018         | 1.1372         |
| Total Non-Principal Residence | <u>26.0652</u> | <u>26.0805</u> | <u>26.1018</u> | <u>26.1018</u> | <u>26.1372</u> |
| Total Principal Residence     | <u>8.0652</u>  | <u>8.0805</u>  | <u>8.1018</u>  | <u>8.1018</u>  | <u>8.1372</u>  |

The School District levies voted operating millage on non-principal residence property and sinking fund millage and authorized debt millage on all taxable property within the School District. The voted operating millage expires with the 2035 levy. The sinking fund millage expires with the 2030 levy.

## OTHER JURISDICTIONS’ TAX RATES - (Per \$1,000 of Valuation)

The following table provides the 2025 and 2024 tax rates for select units of government that overlap with the School District’s boundaries.

|                                | 2025    | 2024    |
|--------------------------------|---------|---------|
| State Education Tax            | 6.0000  | 6.0000  |
| Oakland County                 | 5.5169  | 5.5503  |
| City of Ferndale               | 22.4737 | 23.4372 |
| City of Oak Park               | 34.7659 | 33.3520 |
| City of Pleasant Ridge         | 21.3235 | 21.7851 |
| Royal Oak Township             | 12.6120 | 13.0818 |
| Oakland Schools                | 3.1349  | 3.1541  |
| Oakland Community College      | 1.4747  | 1.4836  |
| Ferndale Area District Library | 2.8100  | 2.8500  |

Source: Oakland County Equalization Department

## TAX LEVIES AND COLLECTIONS

The School District’s fiscal year begins July 1 and ends June 30. School District property taxes are due July 1 in all local units, except Royal Oak Township, where property taxes are due December 1 of each fiscal year, and are payable without interest on or before the following September 14 and February 14, respectively, and without penalty on or before the following February 14. All real property taxes remaining unpaid on March 1<sup>st</sup> of the year following the levy are turned over to the County Treasurer for collection. Oakland County (the “County”) annually pays from its Delinquent Tax Revolving Fund delinquent taxes on real property to all taxing units in the County, including the School District, shortly after the date delinquent taxes are returned to the County Treasurer for collection.

A history of tax levies and collections for the School District is as follows:

| Levy Year | Operating Tax Levy | Collections to March 1, Each Year |        | Collections Plus Funding to June 30, Each Year |        |
|-----------|--------------------|-----------------------------------|--------|--|--------|
| 2025      | \$6,406,994*       | \$5,761,037                       | 89.92% | N/A  |        |
| 2024      | 6,036,674          | 5,670,977                         | 93.94  | \$6,008,600                                    | 99.53% |
| 2023      | 5,960,406          | 5,354,410                         | 89.83  | 5,630,805                                      | 94.47  |
| 2022      | 5,405,883          | 4,857,458                         | 89.86  | 5,138,109                                      | 95.05  |
| 2021      | 5,065,765          | 4,653,565                         | 91.86  | 4,894,316                                      | 96.62  |
| 2020      | 4,934,772          | 4,481,347                         | 90.81  | 4,798,036                                      | 97.23  |

\*Estimated.

## RETIREMENT PLAN

For the period October 1 through September 30, the School District pays an amount equal to a percentage of its employees’ wages to the Michigan Public School Employees Retirement System (“MPERS”), which is a statewide retirement plan for employees of Michigan public schools administered by the State of Michigan. These contributions are established and required by law and are calculated by using the contribution rates as determined annually by the State.

MPERS is a cost-sharing, multi-employer, statewide plan. Pension benefits, and retiree health benefits, are established by law and funded through employer contributions. The cost of retiree health benefits is funded annually on a pay-as-you-go basis, with retirees paying some of the costs. Current year liability for retiree health benefits is reflected in the figures provided below. Further information regarding MPERS, including retiree health benefits, can be found at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

Public Act 75 of 2010 (“Act 75”) significantly modified MPERS and among other provisions required all employees hired after July 1, 2010 to participate in a new Pension Plus Plan which provides a combined defined benefit and defined contribution structure. Public Act 92 of 2017 (“Act 92”) further modified MPERS for all employees hired on or after February 1, 2018. Act 92 requires all employees hired on or after February 1, 2018 to elect to participate in a new 401(k) style defined contribution plan or a new hybrid plan with different assumptions and cost sharing.

### Contribution to MPERS

The School District’s estimated annual contribution to MPERS for the 2025-26 fiscal year and the previous four fiscal years are shown below:

| Fiscal Year Ended 30-Jun | Pension Amount | Health Care Amount | Total Amount | State Aid MPERS Direct Offset Payments <sup>2</sup> |
|--------------------------|----------------|--------------------|--------------|---|
| 2026 <sup>1</sup>        | \$9,275,695    | \$1,899,711        | \$11,175,406 | \$3,482,164   |
| 2025                     | 9,129,527      | 1,869,775          | 10,999,302   | 2,806,512   |
| 2024                     | 8,604,399      | 1,762,226          | 10,366,625   | 3,872,697   |
| 2023                     | 9,267,889      | 1,606,093          | 10,873,982   | 5,284,641   |
| 2022                     | 6,836,509      | 1,536,835          | 8,373,344    | 3,091,572   |

<sup>1</sup>Estimated.

<sup>2</sup>Represents the amount the School District received in state aid categorical revenue (Section 147c MPERS UAAL Rate Stabilization and One-Time Deposits) to directly pay for a portion of the School District’s MPERS unfunded liability. This amount is included in the Total Amount shown in the table above.

Effective for fiscal years beginning after June 15, 2014, GASB Statement 68 requires all reporting units in a multi-employer cost sharing pension plan to record a balance sheet liability for their proportionate share of the net pension liability of the plan. The School District implemented GASB 68 in its year ended June 30, 2015 financial statements. In its June 30, 2025 financial statements, the School District reported a proportionate share of the net pension liability of \$49,351,072 as of September 30, 2024.

Effective for fiscal years beginning after June 15, 2017, GASB Statement 75 requires all reporting units in a multi-employer cost sharing OPEB plan to record a balance sheet liability for their proportionate share of the net OPEB liability of the plan. The School District implemented GASB 75 in its year ended June 30, 2018 financial statements. In its June 30, 2025 financial statements, the School District reported a proportionate share of the net OPEB asset of \$8,904,702 as of September 30, 2024.

For additional information regarding the Pension Plan and Postemployment Benefits Other than Pensions (OPEB), see the Notes to the Financial Statements in the School District’s audited financial statements in APPENDIX D.

*Source: Audited Financial Statements and School District*

## **LABOR RELATIONS**

The School District has labor agreements with the following employee groups. The agreements all provide for complete and comprehensive salary, wage, fringe benefit and working conditions provisions. The number of employees and duration of the agreements are as follows:

| <u>Employee Group</u> | <u>No. of Employees</u> | <u>Affiliation</u> | <u>Exp. Date of Contract</u> |
|-----------------------|-------------------------|--------------------|------------------------------|
| Cabinet (Exempt)      | 6                       | Non-Affiliated     | N/A                          |
| Exempt Administrators | 18                      | Non-Affiliated     | N/A                          |
| Teachers              | 15                      | AFSA               | 06/30/27                     |
| Secretaries           | 222                     | FEA/MEA            | 06/30/26*                    |
| Paraprofessionals     | 16                      | FAES               | 06/30/26*                    |
| Bus Drivers/Mechanics | 81                      | UAW                | 12/31/28                     |
| TOTAL                 | <u>12</u>               | AFSCME             | 06/30/26*                    |
|                       | <u>370</u>              |                    |                              |

\*In negotiations.

The School District has not experienced a strike by any of its bargaining units within the past ten years.

**DEBT STATEMENT\* - (As of 05/12/26 – including the Bonds described herein)**

**DIRECT DEBT:**

| <u>Dated Date</u>   | <u>Purpose</u>         | <u>Bond Type</u> | <u>Final Maturity</u> | <u>Principal Outstanding</u> |
|---------------------|------------------------|------------------|-----------------------|------------------------------|
| 07/12/17            | Energy Improv. Bonds   | LTNQ             | 05/01/33              | \$1,945,000                  |
| 06/04/20            | School Building & Site | UTQ              | 05/01/50              | 46,610,000                   |
| 02/04/21            | Refunding, Series A    | UTQ              | 05/01/42              | 11,845,000                   |
| 06/15/23            | School Building & Site | UTQ              | 05/01/53              | 31,420,000                   |
| 06/26/25            | School Building & Site | UTQ              | 05/01/55              | 17,780,000                   |
| <u>    /    /26</u> | School Building & Site | UTQ              | 05/01/56              | <u>34,355,000*</u>           |
| NET DIRECT DEBT     |                        |                  |                       | \$143,955,000*               |

**OVERLAPPING DEBT:**

| <u>Percent Share</u>            | <u>Municipality</u>            | <u>Net Debt</u> | <u>District's Share</u>      |
|---------------------------------|--------------------------------|-----------------|------------------------------|
| 81.04%                          | City of Ferndale               | \$40,283,298    | \$32,645,585                 |
| 18.76                           | City of Oak Park               | 19,264,311      | 3,613,985                    |
| 100.00                          | City of Pleasant Ridge         | 2,041,252       | 2,041,252                    |
| 43.48                           | Township of Royal Oak          | 3,846,356       | 1,672,396                    |
| 1.44                            | Oakland County                 | 86,898,440      | 1,251,338                    |
| 1.45                            | Oakland Schools                | 33,270,000      | 482,415                      |
| 1.45                            | Oakland Community College      | 0               | 0                            |
| 81.04                           | Ferndale Area District Library | 380,000         | <u>307,952</u>               |
| TOTAL OVERLAPPING DEBT          |                                |                 | <u>42,014,923</u>            |
| NET DIRECT AND OVERLAPPING DEBT |                                |                 | <u><u>\$185,969,923*</u></u> |

\*Preliminary, subject to change.

Source: Municipal Advisory Council of Michigan

**SCHOOL LOAN REVOLVING FUND (SLRF) PROGRAM**

The School District did not have a SLRF balance as of May 12, 2026.

**OTHER DEBT**

The School District has no short-term borrowing outstanding.

**DEBT HISTORY**

The School District has no record of default on its obligations.

**FUTURE FINANCING**

The School District has approximately \$95,800,000 of its 2025 voter authorized bonds yet to be issued, of which it anticipates issuing approximately \$47,050,000 in 2027.

**DEBT RATIOS\***

|  |                 |
|--|-----------------|
| Estimated School District Population                             | 25,214          |
| 2025 Taxable Value   | \$1,198,672,187 |
| 2025 State Equalized Value (SEV)                                 | \$1,790,712,376 |
| 2025 True Cash Value (TCV)                                       | \$3,581,424,752 |
| Per Capita 2025 Taxable Value                                    | \$47,539.95     |
| Per Capita 2025 State Equalized Value                            | \$71,020.56     |
| Per Capita 2025 True Cash Value                                  | \$142,041.12    |
| Per Capita Net Direct Debt                                       | \$5,709.33      |
| Per Capita Net Direct and Overlapping Debt                       | \$7,375.66      |
| Percent of Net Direct Debt of 2025 Taxable Value                 | 12.01%          |
| Percent of Net Direct and Overlapping Debt of 2025 Taxable Value | 15.51%          |
| Percent of Net Direct Debt of 2025 SEV                           | 8.04%           |
| Percent of Net Direct and Overlapping Debt of 2025 SEV           | 10.39%          |
| Percent of Net Direct Debt of 2025 TCV                           | 4.02%           |
| Percent of Net Direct and Overlapping Debt of 2025 TCV           | 5.19%           |

\*Preliminary, subject to change.

**LEGAL DEBT MARGIN\* - (As of 05/12/26 – including the Bonds described herein)**

|   |                      |                             |
|---|----------------------|-----------------------------|
| 2025 State Equalized Value              |                      | \$1,790,712,376             |
| Legal Debt Limit - 15% of SEV           |                      | \$268,606,856               |
| Total Bonded Debt Outstanding           | \$143,955,000        |                             |
| Less: SLRF Qualified Bonds <sup>1</sup> | <u>(142,010,000)</u> |                             |
| Net Amount Subject to Legal Debt Limit  |                      | <u>1,945,000</u>            |
| LEGAL DEBT MARGIN AVAILABLE             |                      | <u><u>\$266,661,856</u></u> |

\*Preliminary, subject to change.

<sup>1</sup>Section 1351(3) of Act 451, Public Acts of Michigan, 1976, as amended, provides that the bonded indebtedness of a school district shall not exceed 15% of the total assessed valuation of the district. Bonds not included in the computation of the legal debt margin are (1) any bond qualified under Article IX, Section 16 of the Michigan Constitution of 1963, and (2) deficit budget bonds as authorized under Section 1356. In addition, Section 605 of Act 34, Public Acts of Michigan, 2001, as amended, provides, in relevant part, that debt evidenced by a refunding security shall not be deemed to be within any statutory or charter limitation of outstanding debt limit.

## EMPLOYMENT CHARACTERISTICS

Listed below are the largest employers that are located within the School District and Oakland County:

| Employer   | Product or Service             | Approx. No. of Employees |
|--|--------------------------------|--------------------------|
| <i>Within the School District (100+ employees)</i> |                                |                          |
| City of Ferndale                                   | Government                     | 424                      |
| GoEngineer   | Software Company               | 375                      |
| Ferndale Public Schools                            | Education                      | 370                      |
| Credit Union One (HQ)                              | Financial Institution          | 312                      |
| Garden Fresh Salsa Inc.                            | Food Manufacturer              | 300                      |
| Hoyt Brumm & Link, Inc.                            | Pipe Fabrication               | 250                      |
| Ferndale Laboratories                              | Pharmaceuticals                | 160                      |
| ROSS Operating Valve Co.                           | Pneumatic and Hydraulic Valves | 150                      |
| Kroger   | Grocery Store                  | 125                      |
| Ferndale Foods                                     | Grocery Store                  | 100                      |
| <i>Within the County of Oakland</i>                |                                |                          |
| Corewell Health (Formerly BSHS System)             | Healthcare                     | 15,237                   |
| Henry Ford Health System                           | Healthcare                     | 14,693                   |
| Stellantis (Formerly FCA US LLC)                   | Automotive                     | 9,575                    |
| United Wholesale Mortgage                          | Real Estate                    | 9,100                    |
| General Motors Co.                                 | Automotive                     | 7,451                    |
| Oakland County                                     | Government                     | 3,784                    |
| Comerica Bank                                      | Financial Institution          | 3,015                    |
| Trinity Health                                     | Healthcare                     | 2,997                    |
| Magna International of America Inc.                | Automotive Parts Supplier      | 2,616                    |
| Walmart  | Retail & Grocery               | 2,000                    |
| Continental Automotive Systems U.S.                | Automotive Parts Manufacturer  | 1,905                    |

Source: 2025 Michigan Manufacturers Directory, Crain's Detroit Business Book of Lists 2026 edition, MEDC website via [www.michiganbusiness.org](http://www.michiganbusiness.org) and individual employers

## EMPLOYMENT BREAKDOWN

The U.S. Census Bureau, 2020-2024 American Community Survey reports the occupational breakdown of persons 16 years and over for the City of Ferndale and the County of Oakland as follows:

| PERSONS BY OCCUPATION                         | City of Ferndale |         | County of Oakland |         |
|---|------------------|---------|-------------------|---------|
|   | Number           | Percent | Number            | Percent |
|   | 13,455           | 100.00% | 663,819           | 100.00% |
| Management, Business, Science & Arts          | 8,461            | 62.88   | 362,079           | 54.54   |
| Service                                       | 1,550            | 11.52   | 81,931            | 12.34   |
| Sales & Office                                | 1,992            | 14.80   | 122,525           | 18.46   |
| Natural Resources, Construction & Maintenance | 503              | 3.75    | 33,581            | 5.06    |
| Production, Transportation & Material Moving  | 949              | 7.05    | 63,703            | 9.60    |

The U.S. Census Bureau, 2020-2024 American Community Survey reports the breakdown by industry for persons 16 years and over for the City of Ferndale and the County of Oakland as follows:

|  | City of Ferndale |         | County of Oakland |         |
|--|------------------|---------|-------------------|---------|
|  | Number           | Percent | Number            | Percent |
| <b>PERSONS BY INDUSTRY</b>                       | 13,455           | 100.00% | 663,819           | 100.00% |
| Agriculture, Forestry, Fishing, Hunting & Mining | 59               | 0.45    | 1,888             | 0.29    |
| Construction                                     | 457              | 3.40    | 32,461            | 4.89    |
| Manufacturing                                    | 2,263            | 16.82   | 130,391           | 19.64   |
| Wholesale Trade                                  | 153              | 1.14    | 12,500            | 1.89    |
| Retail Trade                                     | 1,035            | 7.69    | 64,087            | 9.65    |
| Transportation, Warehousing & Utilities          | 370              | 2.75    | 22,399            | 3.37    |
| Information                                      | 419              | 3.11    | 9,943             | 1.51    |
| Finance, Insurance & Real Estate                 | 1,369            | 10.17   | 54,192            | 8.16    |
| Professional, Scientific & Management Services   | 2,761            | 20.52   | 99,897            | 15.05   |
| Educational, Health & Social Services            | 3,028            | 22.50   | 142,601           | 21.48   |
| Arts, Entertainment, Recreation & Food Services  | 891              | 6.62    | 46,898            | 7.06    |
| Other Services except Public Administration      | 436              | 3.24    | 27,577            | 4.15    |
| Public Administration                            | 214              | 1.59    | 18,985            | 2.86    |

## UNEMPLOYMENT

The U.S. Department of Labor, Bureau of Labor Market Statistics, reports unemployment averages for the City of Ferndale and the County of Oakland as compared to the State of Michigan as follows:

| Annual Average    | City of Ferndale | County of Oakland | State of Michigan |
|-------------------|------------------|-------------------|-------------------|
| February, 2026    | 3.7%             | 4.5%              | 5.3%              |
| 2025 <sup>1</sup> | 3.1              | 3.8               | 5.2               |
| 2024              | 2.9              | 3.6               | 4.7               |
| 2023              | 2.4              | 2.9               | 3.9               |
| 2022              | 2.5              | 3.0               | 4.2               |

<sup>1</sup>The rate shown for the City of Ferndale and the County of Oakland is for December 2025. The annual rate is not yet available.

## POPULATION BY AGE

The U.S. Census Bureau, 2020-2024 American Community Survey reports the breakdown of population by age for the City of Ferndale and the County of Oakland as follows:

|                     | City of Ferndale |         | County of Oakland |         |
|---------------------|------------------|---------|-------------------|---------|
|                     | Number           | Percent | Number            | Percent |
| Total Population    | 19,190           | 100.00% | 1,279,825         | 100.00% |
| 0 through 19 years  | 1,982            | 10.33   | 286,453           | 22.38   |
| 20 through 64 years | 14,931           | 77.80   | 758,316           | 59.25   |
| 65 years and over   | 2,277            | 11.87   | 235,056           | 18.37   |
| Median Age          | 37.3 years       |         | 41.3 years        |         |

## INCOME

The U.S. Census Bureau, 2020-2024 American Community Survey reports the breakdown of household income for the City of Ferndale and the County of Oakland as follows:

| HOUSEHOLDS BY INCOME   | City of Ferndale |         | County of Oakland |         |
|------------------------|------------------|---------|-------------------|---------|
|                        | Number           | Percent | Number            | Percent |
|                        | 10,348           | 100.00% | 530,460           | 100.00% |
| Less than \$ 10,000    | 531              | 5.13    | 20,266            | 3.82    |
| \$ 10,000 to \$ 14,999 | 359              | 3.47    | 12,897            | 2.43    |
| \$ 15,000 to \$ 24,999 | 347              | 3.35    | 24,210            | 4.56    |
| \$ 25,000 to \$ 34,999 | 441              | 4.26    | 28,195            | 5.32    |
| \$ 35,000 to \$ 49,999 | 652              | 6.30    | 45,231            | 8.53    |
| \$ 50,000 to \$ 74,999 | 1,528            | 14.77   | 73,540            | 13.86   |
| \$ 75,000 to \$ 99,999 | 1,587            | 15.34   | 65,887            | 12.42   |
| \$100,000 to \$149,999 | 2,269            | 21.93   | 98,719            | 18.61   |
| \$150,000 to \$199,999 | 1,420            | 13.72   | 63,152            | 11.91   |
| \$200,000 or MORE      | 1,214            | 11.73   | 98,363            | 18.54   |
| Median Income          | \$94,640         |         | \$97,760          |         |

**APPENDIX C**  
**GENERAL FUND BUDGET SUMMARY AND**  
**COMPARATIVE FINANCIAL STATEMENTS**

**Ferndale Public Schools**  
**General Fund Budget Summary**

|   | As Amended<br>2025/26 |
|---|-----------------------|
| <b>Revenue</b>                                      |                       |
| Local Sources                                       | \$8,044,654           |
| State Sources                                       | 40,456,465            |
| Federal Sources                                     | 2,136,679             |
| Inter District                                      | 3,299,057             |
| <b>Total Revenue</b>                                | <b>\$53,936,855</b>   |
| <b>Expenditures</b>                                 |                       |
| Instructional Services                              |                       |
| Basic Program                                       | \$23,194,191          |
| Added Needs   | 7,995,104             |
| Adult Education                                     | 678,567               |
| Support   |                       |
| Pupil   | 5,679,536             |
| Instructional Staff                                 | 3,471,233             |
| General Administration                              | 699,843               |
| School Administration                               | 2,915,525             |
| Business Services                                   | 728,985               |
| Operation & Maintenance                             | 4,953,182             |
| Transportation                                      | 2,662,375             |
| Other Central Support                               | 2,194,614             |
| Community Services                                  | 890,347               |
| Other Financing Uses                                | 316,800               |
| <b>Total Expenditures</b>                           | <b>\$56,380,302</b>   |
| <b>Excess of Expenditures (over) under Revenues</b> | <b>(\$2,443,447)</b>  |
| <b>Beginning Fund Balance - July 1</b>              | <b>\$12,930,527</b>   |
| <b>Projected Fund Balance - June 30</b>             | <b>\$10,487,080</b>   |

*Source: School District*

**Ferndale Public Schools  
General Fund  
Comparative Balance Sheet**

|   | For Fiscal Years Ended June 30th |                     |                     |
|---|----------------------------------|---------------------|---------------------|
|   | 2023                             | 2024                | 2025                |
| <b>Assets</b>                               |                                  |                     |                     |
| Cash and Investments                        | \$698,551                        | \$9,838,684         | \$11,772,184        |
| Receivables                                 |                                  |                     |                     |
| Property Taxes Receivable                   | 13,072                           | 4,055               | 23,745              |
| Other Receivables                           | 1,152,575                        | 705,997             | 353,037             |
| Due from Other Governments                  | 6,978,433                        | 7,837,174           | 7,585,862           |
| Due from Other Funds                        | 6,892,320                        | --                  | --                  |
| Inventories                                 | 716                              | 716                 | 716                 |
| Prepaid Costs                               | 370,470                          | 558,988             | 594,204             |
| <b>Total Assets</b>                         | <u>\$16,106,137</u>              | <u>\$18,945,614</u> | <u>\$20,329,748</u> |
| <b>Liabilities</b>                          |                                  |                     |                     |
| Accounts Payable                            | \$883,543                        | \$921,495           | \$845,760           |
| Due to Other Government Units               | 11,601                           | 11,601              | 11,601              |
| Accrued Liabilities & Other                 | 3,442,166                        | 3,644,272           | 3,706,816           |
| Unearned Revenue                            | 1,503,720                        | 2,597,017           | 2,835,044           |
| <b>Total Liabilities</b>                    | <u>\$5,841,030</u>               | <u>\$7,174,385</u>  | <u>\$7,399,221</u>  |
| <b>Fund Balance</b>                         |                                  |                     |                     |
| Nonspendable                                |                                  |                     |                     |
| Inventory                                   | \$716                            | \$716               | \$716               |
| Prepaid Assets                              | 370,470                          | 558,988             | 594,204             |
| Unassigned                                  | 9,737,108                        | 9,262,106           | 9,782,797           |
| Assigned - Subsequent Year Budget Shortfall | 156,813                          | 1,949,419           | 2,552,810           |
| <b>Total Fund Balance</b>                   | <u>\$10,265,107</u>              | <u>\$11,771,229</u> | <u>\$12,930,527</u> |
| <b>Total Liabilities and Fund Balance</b>   | <u>\$16,106,137</u>              | <u>\$18,945,614</u> | <u>\$20,329,748</u> |

Source: Audited Financial Statements

**Ferndale Public Schools  
General Fund  
Comparative Statement of Revenues,  
Expenditures and Changes in Fund Balance**

|   | For Fiscal Years Ended June 30th |                     |                     |
|---|----------------------------------|---------------------|---------------------|
|   | 2023                             | 2024                | 2025                |
| <b>Revenue</b>                              |                                  |                     |                     |
| Local Sources                               | \$6,237,777                      | \$7,485,616         | \$7,665,897         |
| State Sources                               | 34,482,530                       | 37,385,811          | 39,166,722          |
| Federal Sources                             | 4,834,658                        | 3,446,283           | 2,291,362           |
| Interdistrict Sources                       | 2,341,674                        | 2,401,582           | 2,896,173           |
| <b>Total Revenue</b>                        | <u>\$47,896,639</u>              | <u>\$50,719,292</u> | <u>\$52,020,154</u> |
| <b>Expenditures</b>                         |                                  |                     |                     |
| Current                                     |                                  |                     |                     |
| Instruction                                 | \$25,615,749                     | \$26,936,496        | \$28,554,177        |
| Supporting Services                         | 17,652,858                       | 19,967,049          | 20,354,296          |
| Community Service                           | 806,688                          | 1,055,782           | 804,884             |
| Athletics                                   | 713,614                          | 649,840             | 780,339             |
| Payments to Other Districts                 | 4,655                            | 1,638               | 30                  |
| Capital Outlay                              | 1,049,240                        | 280,007             | 82,589              |
| <b>Total Expenditures</b>                   | <u>\$45,842,804</u>              | <u>\$48,890,812</u> | <u>\$50,576,315</u> |
| <b>Excess of Revenue Over (Under)</b>       |                                  |                     |                     |
| Expenditures                                | <u>\$2,053,835</u>               | <u>\$1,828,480</u>  | <u>\$1,443,839</u>  |
| <b>Other Financing Sources (Uses)</b>       |                                  |                     |                     |
| Proceeds from Sale of Capital Assets        | --                               | --                  | \$28,359            |
| Transfers Out                               | (\$273,700)                      | (\$322,358)         | (312,900)           |
| <b>Total Other Financing Sources (Uses)</b> | <u>(\$273,700)</u>               | <u>(\$322,358)</u>  | <u>(\$284,541)</u>  |
| <b>Net Change in Fund Balance</b>           | <u>\$1,780,135</u>               | <u>\$1,506,122</u>  | <u>\$1,159,298</u>  |
| <b>Fund Balance - Beginning</b>             | <u>\$8,484,972</u>               | <u>\$10,265,107</u> | <u>\$11,771,229</u> |
| <b>Fund Balance - Ending</b>                | <u>\$10,265,107</u>              | <u>\$11,771,229</u> | <u>\$12,930,527</u> |

Source: Audited Financial Statements

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**APPENDIX D**  
**AUDITED FINANCIAL STATEMENTS**

The auditor was not requested to examine or review and therefore has not examined or reviewed any financial documents, statements or materials that have been or may be furnished in connection with the authorization, issuance or marketing of the Bonds and accordingly has not conducted any post-audit review procedures and will not express any opinion with respect to the accuracy or completeness of such financial documents, statements or materials.

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**Independent Auditor's Report**

To the Board of Education  
 Ferndale Public Schools

**Report on the Audit of the Financial Statements**

**Opinions**

We have audited the financial statements of the governmental activities, the major funds, and the aggregate remaining fund information of Ferndale Public Schools (the "School District") as of and for the year ended June 30, 2025 and the related notes to the financial statements, which collectively comprise Ferndale Public Schools' basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major funds, and the aggregate remaining fund information of Ferndale Public Schools as of June 30, 2025 and the respective changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

**Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

To the Board of Education  
 Ferndale Public Schools

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Ferndale Public Schools' basic financial statements. The supplementary information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.



To the Board of Education  
Ferndale Public Schools

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 17, 2025 on our consideration of Ferndale Public Schools' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Ferndale Public Schools' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Ferndale Public Schools' internal control over financial reporting and compliance.



October 17, 2025

**Ferndale Public Schools**

**Management's Discussion and Analysis**

This section of Ferndale Public Schools' (the "School District") annual financial report presents our discussion and analysis of the School District's financial performance during the year ended June 30, 2025. Please read it in conjunction with the School District's financial statements, which immediately follow this section.

**Using This Annual Report**

This annual report consists of a series of financial statements and notes to those financial statements. These statements are organized so the reader can understand Ferndale Public Schools financially as a whole. The government-wide financial statements provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. The fund financial statements provide the next level of detail. For governmental activities, these statements tell how services were financed in the short term and what remains for future spending. The fund financial statements look at the School District's operations in more detail than the government-wide financial statements by providing information about the School District's most significant funds - the General Fund, Debt Service Fund, 2023 Capital Projects Fund, and 2025 Capital Projects Fund - with all other funds presented in one column as nonmajor funds. This report is composed of the following elements:

**Management's Discussion and Analysis (MD&A)  
(Required Supplementary Information)**

**Basic Financial Statements**

Government-wide Financial Statements

Fund Financial Statements

Notes to Financial Statements

**Required Supplementary Information**

Budgetary Information for Major Fund

Schedules of Proportionate Share of the Net Pension and OPEB Liabilities (Asset)

Schedules of Pension and OPEB Contributions

Notes to Required Supplementary Information

**Supplementary Information**

**Reporting the School District as a Whole - Government-wide Financial Statements**

One of the most important questions asked about the School District is, "As a whole, what is the School District's financial condition as a result of the year's activities?" The statement of net position and the statement of activities, which appear first in the School District's financial statements, report information on the School District as a whole and its activities in a way that helps you answer this question. We prepare these statements to include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting, which is similar to the accounting used by most private sector companies. All of the current year's revenue and expenses are taken into account, regardless of when cash is received or paid.

These two statements report the School District's net position - the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources, as reported in the statement of net position - as one way to measure the School District's financial health or financial position. Over time, increases or decreases in the School District's net position, as reported in the statement of activities, are indicators of whether its financial health is improving or deteriorating. The relationship between revenue and expenses is the School District's operating results. However, the School District's goal is to provide services to our students, not to generate profits as commercial entities do. One must consider many other nonfinancial factors, such as the quality of the education provided and the safety of the schools, to assess the overall health of the School District.

**Ferndale Public Schools**

**Management's Discussion and Analysis (Continued)**

The statement of net position and the statement of activities report the governmental activities for the School District, which encompass all of the School District's services, including instruction, support services, community services, athletics, and food services. Property taxes, unrestricted state aid (foundation allowance revenue), and state and federal grants finance most of these activities.

**Reporting the School District's Most Significant Funds - Fund Financial Statements**

The School District's fund financial statements provide detailed information about the most significant funds, not the School District as a whole. Some funds are required to be established by state law and by bond covenants. However, the School District establishes many other funds to help it control and manage money for particular purposes (the Cafeteria Fund is an example) or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money (such as bond-funded construction funds used for voter-approved capital projects).

**Governmental Funds**

Governmental fund reporting focuses on showing how money flows into and out of funds and the balances left at year end that are available for spending. They are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the operations of the School District and the services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. We describe the relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds in a reconciliation.

**The School District as a Whole**

Recall that the statement of net position provides the perspective of the School District as a whole. The following table provides a summary of the School District's net position as of June 30, 2025 and 2024:

|                                       | Governmental Activities |           |
|---------------------------------------|-------------------------|-----------|
|                                       | 2025                    | 2024      |
|                                       | (in millions)           |           |
| <b>Assets</b>                         |                         |           |
| Current and other assets              | \$ 81.1                 | \$ 56.7   |
| Capital assets                        | 95.0                    | 93.9      |
| Total assets                          | 176.1                   | 150.6     |
| <b>Deferred Outflows of Resources</b> | 19.3                    | 23.3      |
| <b>Liabilities</b>                    |                         |           |
| Current liabilities                   | 10.0                    | 10.6      |
| Noncurrent liabilities                | 123.2                   | 108.3     |
| Net pension liability                 | 49.4                    | 63.1      |
| Total liabilities                     | 182.6                   | 182.0     |
| <b>Deferred Inflows of Resources</b>  | 28.0                    | 19.2      |
| <b>Net Position (Deficit)</b>         |                         |           |
| Net investment in capital assets      | 18.5                    | 17.8      |
| Restricted                            | 11.4                    | 2.3       |
| Unrestricted                          | (45.1)                  | (47.4)    |
| Total net position (deficit)          | \$ (15.2)               | \$ (27.3) |

**Ferndale Public Schools**

**Management's Discussion and Analysis (Continued)**

The above analysis focuses on net position. The change in net position of the School District's governmental activities is discussed below. The School District's net position was a deficit of \$15.2 million at June 30, 2025. Net investment in capital assets totaling \$18.5 million compares the original cost, less depreciation of the School District's capital assets, to long-term debt used to finance the acquisition of those assets. Most of the debt will be repaid from voter-approved property taxes collected as the debt service comes due. Restricted net position is reported separately to show legal constraints from debt covenants and enabling legislation that limit the School District's ability to use that net position for day-to-day operations. The remaining amount of net position, a deficit of \$45.1 million, was unrestricted.

The \$45.1 million deficit in unrestricted net position of governmental activities represents the accumulated results of all past years' operations and the impact of recording the School District's proportionate share of the net pension and OPEB liabilities (assets) related to the Michigan Public School Employees' Retirement System. The operating results of the General Fund will have an impact on the change in unrestricted net position from year to year.

The results of this year's operations for the School District as a whole are reported in the condensed statement of activities below, which shows the changes in net position for the years ended June 30, 2025 and 2024:

|   | Governmental Activities |           |
|---|-------------------------|-----------|
|   | 2025                    | 2024      |
|   | (in millions)           |           |
| <b>Revenue</b>                                    |                         |           |
| Program revenue:                                  |                         |           |
| Charges for services                              | \$ 0.7                  | \$ 0.9    |
| Operating grants                                  | 22.8                    | 21.9      |
| General revenue:                                  |                         |           |
| Taxes   | 15.1                    | 14.1      |
| State aid not restricted to specific purposes     | 24.3                    | 24.7      |
| Other   | 3.5                     | 2.8       |
| Total revenue                                     | 66.4                    | 64.4      |
| <b>Expenses</b>                                   |                         |           |
| Instruction                                       | 24.2                    | 24.8      |
| Support services                                  | 18.2                    | 18.8      |
| Athletics   | 0.7                     | 0.6       |
| Food services                                     | 1.7                     | 1.8       |
| Community services                                | 0.7                     | 1.0       |
| Debt service                                      | 3.8                     | 3.9       |
| Depreciation expense (unallocated)                | 5.0                     | 3.9       |
| Total expenses                                    | 54.3                    | 54.8      |
| <b>Change in Net Position</b>                     | 12.1                    | 9.6       |
| <b>Net Position (Deficit) - Beginning of year</b> | (27.3)                  | (36.9)    |
| <b>Net Position (Deficit) - End of year</b>       | \$ (15.2)               | \$ (27.3) |

As reported in the statement of activities, the cost of all of our governmental activities this year was \$54.3 million. Certain activities were partially funded from those who benefited from the programs (\$0.7 million) or by other governments and organizations that subsidized certain programs with grants and contributions (\$22.8 million). We paid for the remaining public benefit portion of our governmental activities with \$15.1 million in taxes, \$24.3 million in state foundation allowance, and other revenue (i.e., interest and general entitlements).

The School District experienced an increase in net position of \$12.1 million. The key reason for the change in net position was an increase in the operating grants received in the fiscal year.

**Ferndale Public Schools**

**Management's Discussion and Analysis (Continued)**

As discussed above, the net cost shows the financial burden that was placed on the State and the School District's taxpayers by each of these functions. Since property taxes for operations and unrestricted state aid constitute the vast majority of district operating revenue sources, the Board of Education and administration must annually evaluate the needs of the School District and balance those needs with state-prescribed available unrestricted resources.

**The School District's Funds**

As we noted earlier, the School District uses funds to help it control and manage money for particular purposes. Looking at funds helps the reader consider whether the School District is being accountable for the resources taxpayers and others provide to it and may provide more insight into the School District's overall financial health.

As the School District completed this year, the governmental funds reported a combined fund balance of \$62.9 million, which is a increase of \$17.3 million from last year. The primary reasons for the increase are as follows:

In the General Fund, our principal operating fund, fund balance increased from \$11.8 million to \$12.9 million. This was primarily due to additional funding received, staff vacancies, and reduced spending across several departments.

In the 2023 Capital Projects Fund, fund balance was \$26.9 million as of year end. The bond was issued in June 2023 for \$32.4 million for the purpose of building renovations at Upper Elementary, Ferndale Early Childhood Center, Ferndale High School, and University High School.

In the 2025 Capital Projects Fund, fund balance was \$18.9 million as of year end. The bond was issued in June 2025 for \$18.4 million for the purpose of school building and site renovations.

The Debt Service Fund increased from approximately \$262,000 last year to \$735,000 this year. Millage rates are determined annually to ensure that the School District accumulates sufficient resources to pay annual bond issue-related debt service. Debt Service Fund fund balance is reserved since it can be used only to pay debt service obligations.

The nonmajor capital projects funds showed a fund balance of \$2.8 million.

**General Fund Budgetary Highlights**

Over the course of the year, the School District revises its budget as it attempts to deal with unexpected changes in revenue and expenditures. State law requires that the budget be amended to ensure that expenditures do not exceed appropriations. The final amendment to the budget was adopted in June 2025. A schedule showing the School District's original and final budget amounts compared with amounts actually paid and received is provided in the required supplementary information in these financial statements.

The General Fund budget was first amended in January 2025 to account for changes in enrollment, foundation allowance, updated grant allocations, and staffing changes to more accurately reflect changes that occurred since the 2024-2025 original budget was developed. A second amendment was made in June 2025, which included additional allocations for MPERS, 51c Special Education Headlee, and Special Education PA18 County Tax.

The variances between the final budget and actuals are primarily due to unspent allocations from the 23g Back on Track grant, At-Risk Section 31a grant, 31aa grant, 35j Professional Development grant, and Title I & IV grants at year end.

**Ferndale Public Schools**

**Management's Discussion and Analysis (Continued)**

**Capital Assets and Debt Administration**

**Capital Assets**

As of June 30, 2025, the School District had approximately \$95.0 million invested in a broad range of capital assets, including land, buildings, vehicles, furniture, and equipment. This amount represents a net increase (including additions, disposals, and depreciation) of approximately \$1.1 million, or 1.2 percent, from last year.

|  | 2025                 | 2024                 |
|--|----------------------|----------------------|
| Land   | \$ 2,752,114         | \$ 2,752,114         |
| Construction in progress                               | 3,623,555            | 2,246,314            |
| Buildings and improvements                             | 149,453,914          | 145,123,495          |
| Furniture and equipment                                | 11,880,023           | 11,586,734           |
| Buses and other vehicles                               | 1,351,999            | 1,657,401            |
| Total capital assets                                   | 169,061,605          | 163,366,058          |
| Less accumulated depreciation                          | 74,058,727           | 69,469,224           |
| Total capital assets - Net of accumulated depreciation | <b>\$ 95,002,878</b> | <b>\$ 93,896,834</b> |

This year's additions of \$6.1 million included capital improvements and equipment. We present more detailed information about our capital assets in the notes to the financial statements.

**Debt**

At the end of this year, the School District had \$113.3 million in general obligation bonds outstanding versus \$99.5 million in the previous year.

The State limits the amount of general obligation debt that schools can issue to 15 percent of the assessed value of all taxable property within the School District's boundaries. If the School District issues qualified debt (i.e., debt backed by the State of Michigan), such obligations are not subject to this debt limit. All of the School District's outstanding general obligations are qualified except for the 2017 Energy Conservation Bonds.

Other obligations include amounts owed to the School Loan Revolving Fund and compensated absences. We present more detailed information about our long-term liabilities in the notes to the financial statements.

**Economic Factors and Next Year's Budgets and Rates**

Our elected officials and administration consider many factors when setting the School District's 2025-2026 fiscal year budget. One of the most important factors affecting the budget is our student count. The state foundation revenue is determined by multiplying the blended student count by the foundation allowance per pupil. The 2025-2026 budget was adopted in June 2025 based on an estimate of students who will enroll in September 2025. Approximately 50.0 percent of total General Fund revenue is from the foundation allowance. Under state law, the School District cannot access additional property tax revenue for general operations. As a result, district funding is heavily dependent on the State's ability to fund local school operations. Based on early enrollment data at the start of the 2025 school year, we anticipate that the fall student count will be above the estimates used in creating the 2025-2026 budget. Once the final student count and related per pupil funding are validated, state law requires the School District to amend the budget if actual district resources are not sufficient to fund original appropriations.

Since the School District's revenue is heavily dependent on state funding and the health of the State's School Aid Fund, the actual revenue received depends on the State's ability to collect revenue to fund its appropriation to the School District. The State periodically holds a Consensus Revenue Estimating Conference to estimate revenue. The governor's initial 2025-2026 proposal included a \$392 per pupil foundation increase. However, when the State actually approved their budget for the 2025-2026 school year, the State elected to increase the foundation allowance to \$10,050; therefore, the 2025-2026 Foundation allowance will be \$10,050.

**Ferndale Public Schools**

**Management's Discussion and Analysis (Continued)**

**Contacting the School District's Management**

This financial report is intended to provide our taxpayers, parents, and investors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional information, we welcome you to contact the business office.

**Ferndale Public Schools**

**Statement of Net Position**

|  | <b>June 30, 2025</b>               |
|--|------------------------------------|
|  | <u>Governmental<br/>Activities</u> |
| <b>Assets</b>  |                                    |
| Cash and investments   | \$ 12,332,198                      |
| Receivables:   |                                    |
| Property taxes receivable  | 23,745                             |
| Other receivables  | 353,037                            |
| Due from other governments   | 7,596,911                          |
| Inventory  | 49,558                             |
| Prepaid costs  | 694,204                            |
| Restricted assets: (Notes 2 and 4)   |                                    |
| Restricted cash and cash equivalents   | 3,915,720                          |
| Restricted investment securities   | 47,168,583                         |
| Net OPEB asset (Note 10)   | 8,904,702                          |
| Capital assets: (Note 6)   |                                    |
| Assets not subject to depreciation   | 6,375,669                          |
| Assets subject to depreciation - Net   | <u>88,627,209</u>                  |
| Total assets   | 176,041,536                        |
| <b>Deferred Outflows of Resources</b>  |                                    |
| Deferred charges on bond refunding (Note 8)                                    | 113,305                            |
| Deferred pension costs (Note 10)   | 16,516,636                         |
| Deferred OPEB costs (Note 10)  | <u>2,714,380</u>                   |
| Total deferred outflows of resources   | 19,344,321                         |
| <b>Liabilities</b>   |                                    |
| Accounts payable   | 2,672,064                          |
| Due to other governmental units  | 11,601                             |
| Accrued liabilities and other  | 4,413,613                          |
| Unearned revenue (Note 5)  | 2,841,419                          |
| Noncurrent liabilities:  |                                    |
| Due within one year (Note 8)   | 4,148,665                          |
| Due in more than one year (Note 8)   | 119,116,029                        |
| Net pension liability (Note 10)  | <u>49,351,072</u>                  |
| Total liabilities  | 182,554,463                        |
| <b>Deferred Inflows of Resources</b>   |                                    |
| Revenue in support of pension contributions made subsequent to the report date | 2,806,512                          |
| Deferred pension cost reductions (Note 10)                                     | 13,792,790                         |
| Deferred OPEB cost reductions (Note 10)  | <u>11,418,885</u>                  |
| Total deferred inflows of resources  | <u>28,018,187</u>                  |
| <b>Net Position (Deficit)</b>  |                                    |
| Net investment in capital assets   | 18,476,816                         |
| Restricted:  |                                    |
| Debt service   | 28,427                             |
| Capital projects   | 2,519,714                          |
| Net OPEB asset   | 8,904,702                          |
| Unrestricted   | <u>(45,116,452)</u>                |
| Total net position (deficit)   | <u><b>\$ (15,186,793)</b></u>      |

**Ferndale Public Schools**

**Statement of Activities**

**Year Ended June 30, 2025**

|   | Program Revenue      |                      |                                    | Governmental                                      |
|---|----------------------|----------------------|------------------------------------|---|
|   | Expenses             | Charges for Services | Operating Grants and Contributions | Net (Expense) Revenue and Changes in Net Position |
| <b>Functions/Programs</b>                         |                      |                      |                                    |   |
| Primary government - Governmental activities:     |                      |                      |                                    |   |
| Instruction                                       | \$ 24,229,409        | \$ -                 | \$ 12,323,974                      | \$ (11,905,435)                                   |
| Support services                                  | 18,202,731           | -                    | 8,928,506                          | (9,274,225)                                       |
| Athletics   | 692,542              | 39,460               | -                                  | (653,082)   |
| Food services                                     | 1,747,341            | 52,830               | 1,507,533                          | (186,978)   |
| Community services                                | 686,125              | 566,150              | -                                  | (119,975)   |
| Payments to other districts                       | 30                   | -                    | -                                  | (30)  |
| Interest  | 3,438,618            | -                    | -                                  | (3,438,618)                                       |
| Other   | 324,484              | -                    | -                                  | (324,484)   |
| Depreciation expense (unallocated)                | 4,965,640            | -                    | -                                  | (4,965,640)                                       |
| <b>Total primary government</b>                   | <b>\$ 54,286,920</b> | <b>\$ 658,440</b>    | <b>\$ 22,760,013</b>               | <b>(30,868,467)</b>                               |
| General revenue:                                  |                      |                      |                                    |   |
| Taxes:  |                      |                      |                                    |   |
| Property taxes levied for general purposes        |                      |                      |                                    | 5,992,208   |
| Property taxes levied for debt service            |                      |                      |                                    | 7,933,667   |
| Property taxes levied for capital projects        |                      |                      |                                    | 1,191,809   |
| State aid not restricted to specific purposes     |                      |                      |                                    | 24,303,234  |
| Interest and investment earnings                  |                      |                      |                                    | 2,196,942   |
| Gain on sale of capital assets                    |                      |                      |                                    | 28,359  |
| Other   |                      |                      |                                    | 1,298,978   |
| <b>Total general revenue</b>                      |                      |                      |                                    | <b>42,945,197</b>                                 |
| <b>Change in Net Position</b>                     |                      |                      |                                    | <b>12,076,730</b>                                 |
| <b>Net Position (Deficit) - Beginning of year</b> |                      |                      |                                    | <b>(27,263,523)</b>                               |
| <b>Net Position (Deficit) - End of year</b>       |                      |                      |                                    | <b>\$ (15,186,793)</b>                            |

**Ferndale Public Schools**

**Governmental Funds**

**Balance Sheet**

**June 30, 2025**

|   | General Fund         | Debt Service Fund | 2023 Capital Projects Fund | 2025 Capital Projects Fund | Nonmajor Funds      | Total Governmental Funds |
|---|----------------------|-------------------|----------------------------|----------------------------|---------------------|--------------------------|
| <b>Assets</b>                                 |                      |                   |                            |                            |                     |                          |
| Cash and investments (Note 4)                 | \$ 11,772,184        | \$ -              | \$ -                       | \$ -                       | \$ 560,014          | \$ 12,332,198            |
| Receivables:                                  |                      |                   |                            |                            |                     |                          |
| Property taxes receivable                     | 23,745               | -                 | -                          | -                          | -                   | 23,745                   |
| Other receivables                             | 353,037              | -                 | -                          | -                          | -                   | 353,037                  |
| Due from other governments                    | 7,585,862            | -                 | -                          | -                          | 11,049              | 7,596,911                |
| Inventory                                     | 716                  | -                 | -                          | -                          | 48,842              | 49,558                   |
| Prepaid costs                                 | 594,204              | -                 | -                          | -                          | 100,000             | 694,204                  |
| Restricted assets: (Notes 2 and 4)            |                      |                   |                            |                            |                     |                          |
| Restricted cash and cash equivalents          | -                    | 735,224           | -                          | -                          | 3,180,496           | 3,915,720                |
| Restricted investment securities              | -                    | -                 | 28,165,658                 | 19,002,925                 | -                   | 47,168,583               |
| <b>Total assets</b>                           | <b>\$ 20,329,748</b> | <b>\$ 735,224</b> | <b>\$ 28,165,658</b>       | <b>\$ 19,002,925</b>       | <b>\$ 3,900,401</b> | <b>\$ 72,133,956</b>     |
| <b>Liabilities</b>                            |                      |                   |                            |                            |                     |                          |
| Accounts payable                              | \$ 845,760           | \$ -              | \$ 1,234,113               | \$ 114,798                 | \$ 477,393          | \$ 2,672,064             |
| Due to other governmental units               | 11,601               | -                 | -                          | -                          | -                   | 11,601                   |
| Accrued liabilities and other                 | 3,706,816            | -                 | -                          | -                          | -                   | 3,706,816                |
| Unearned revenue (Note 5)                     | 2,835,044            | -                 | -                          | -                          | 6,375               | 2,841,419                |
| <b>Total liabilities</b>                      | <b>7,399,221</b>     | <b>-</b>          | <b>1,234,113</b>           | <b>114,798</b>             | <b>483,768</b>      | <b>9,231,900</b>         |
| <b>Fund Balances</b>                          |                      |                   |                            |                            |                     |                          |
| Nonspendable:                                 |                      |                   |                            |                            |                     |                          |
| Inventory                                     | 716                  | -                 | -                          | -                          | 48,842              | 49,558                   |
| Prepays                                       | 594,204              | -                 | -                          | -                          | 100,000             | 694,204                  |
| Restricted:                                   |                      |                   |                            |                            |                     |                          |
| Debt service                                  | -                    | 735,224           | -                          | -                          | -                   | 735,224                  |
| Capital projects                              | -                    | -                 | 26,931,545                 | 18,888,127                 | 2,765,052           | 48,584,724               |
| Food service                                  | -                    | -                 | -                          | -                          | 157,725             | 157,725                  |
| Committed - Student activities                | -                    | -                 | -                          | -                          | 345,014             | 345,014                  |
| Assigned - Subsequent year's budget shortfall | 2,552,810            | -                 | -                          | -                          | -                   | 2,552,810                |
| Unassigned                                    | 9,782,797            | -                 | -                          | -                          | -                   | 9,782,797                |
| <b>Total fund balances</b>                    | <b>12,930,527</b>    | <b>735,224</b>    | <b>26,931,545</b>          | <b>18,888,127</b>          | <b>3,416,633</b>    | <b>62,902,056</b>        |
| <b>Total liabilities and fund balances</b>    | <b>\$ 20,329,748</b> | <b>\$ 735,224</b> | <b>\$ 28,165,658</b>       | <b>\$ 19,002,925</b>       | <b>\$ 3,900,401</b> | <b>\$ 72,133,956</b>     |

**Ferndale Public Schools**

Governmental Funds  
Reconciliation of the Balance Sheet to the Statement of Net Position

**June 30, 2025**

|   |                               |
|---|-------------------------------|
| <b>Fund Balances Reported in Governmental Funds</b>   | <b>\$ 62,902,056</b>          |
| Amounts reported for governmental activities in the statement of net position are different because:  |                               |
| Capital assets used in governmental activities are not financial resources and are not reported in the funds:   |                               |
| Cost of capital assets  | 169,061,605                   |
| Accumulated depreciation  | <u>(74,058,727)</u>           |
| Net capital assets used in governmental activities  | 95,002,878                    |
| Deferred outflows related to deferred refunding charges are not reported in the funds   | 113,305                       |
| Bonds payable and other long-term debt are not due and payable in the current period and are not reported in the funds  | (121,802,352)                 |
| Accrued interest is not due and payable in the current period and is not reported in the funds  | (706,797)                     |
| Some employee fringe benefits are payable over a long period of years and do not represent a claim on current financial resources; therefore, they are not reported as fund liabilities:            |                               |
| Employee compensated absences   | (560,318)                     |
| Net pension liability and related deferred inflows and outflows   | (46,627,226)                  |
| Retiree health care benefits  | 200,197                       |
| Revenue in support of pension contributions made subsequent to the measurement date is reported as a deferred inflow of resources in the statement of net position and is not reported in the funds | (2,806,512)                   |
| Arbitrage liabilities that do not present a claim on current financial resources are not reported as fund liabilities   | <u>(902,024)</u>              |
| <b>Net Position (Deficit) of Governmental Activities</b>  | <b><u>\$ (15,186,793)</u></b> |

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Governmental Funds  
Statement of Revenue, Expenditures, and Changes in Fund Balances

Year Ended June 30, 2025

|  | General Fund         | Debt Service Fund | 2023 Capital<br>Projects Fund | 2025 Capital<br>Projects Fund | Nonmajor Funds      | Total Governmental<br>Funds |
|--|----------------------|-------------------|-------------------------------|-------------------------------|---------------------|-----------------------------|
| <b>Revenue</b>                                     |                      |                   |                               |                               |                     |                             |
| Local sources                                      | \$ 7,665,897         | \$ 8,082,402      | \$ 1,813,568                  | \$ 10,900                     | \$ 1,699,277        | \$ 19,272,044               |
| State sources                                      | 39,166,722           | -                 | -                             | -                             | 195,284             | 39,362,006                  |
| Federal sources                                    | 2,291,362            | -                 | -                             | -                             | 1,447,521           | 3,738,883                   |
| Intergovernmental                                  | 2,896,173            | -                 | -                             | -                             | -                   | 2,896,173                   |
| Total revenue                                      | 52,020,154           | 8,082,402         | 1,813,568                     | 10,900                        | 3,342,082           | 65,269,106                  |
| <b>Expenditures</b>                                |                      |                   |                               |                               |                     |                             |
| Current:   |                      |                   |                               |                               |                     |                             |
| Instruction  | 28,554,177           | -                 | 304,307                       | 113,267                       | -                   | 28,971,751                  |
| Support services                                   | 20,354,296           | -                 | -                             | -                             | 346,194             | 20,700,490                  |
| Athletics  | 780,339              | -                 | -                             | -                             | -                   | 780,339                     |
| Food services                                      | -                    | -                 | -                             | -                             | 1,750,081           | 1,750,081                   |
| Community services                                 | 804,884              | -                 | -                             | -                             | -                   | 804,884                     |
| Payments to other districts                        | 30                   | -                 | -                             | -                             | -                   | 30                          |
| Debt service:                                      |                      |                   |                               |                               |                     |                             |
| Principal  | -                    | 4,575,000         | -                             | -                             | -                   | 4,575,000                   |
| Interest   | -                    | 3,676,954         | -                             | -                             | -                   | 3,676,954                   |
| Other  | -                    | 1,108             | 350                           | 34,550                        | -                   | 36,008                      |
| Capital outlay                                     | 82,589               | -                 | 5,303,089                     | 43,750                        | 624,201             | 6,053,629                   |
| Total expenditures                                 | 50,576,315           | 8,253,062         | 5,607,746                     | 191,567                       | 2,720,476           | 67,349,166                  |
| <b>Excess of Revenue Over (Under) Expenditures</b> | 1,443,839            | (170,660)         | (3,794,178)                   | (180,667)                     | 621,606             | (2,080,060)                 |
| <b>Other Financing Sources (Uses)</b>              |                      |                   |                               |                               |                     |                             |
| Face value of debt issued                          | -                    | -                 | -                             | 18,445,000                    | -                   | 18,445,000                  |
| Proceeds from sale of capital assets               | 28,359               | -                 | -                             | -                             | -                   | 28,359                      |
| Premium on debt issued                             | -                    | -                 | -                             | 623,794                       | -                   | 623,794                     |
| School Bond Loan Revolving Fund proceeds           | -                    | 330,812           | -                             | -                             | -                   | 330,812                     |
| Transfers in (Note 7)                              | -                    | 347,415           | -                             | -                             | -                   | 347,415                     |
| Transfers out (Note 7)                             | (312,900)            | (34,515)          | -                             | -                             | -                   | (347,415)                   |
| Total other financing (uses) sources               | (284,541)            | 643,712           | -                             | 19,068,794                    | -                   | 19,427,965                  |
| <b>Net Change in Fund Balances</b>                 | 1,159,298            | 473,052           | (3,794,178)                   | 18,888,127                    | 621,606             | 17,347,905                  |
| <b>Fund Balances - Beginning of year</b>           | 11,771,229           | 262,172           | 30,725,723                    | -                             | 2,795,027           | 45,554,151                  |
| <b>Fund Balances - End of year</b>                 | <b>\$ 12,930,527</b> | <b>\$ 735,224</b> | <b>\$ 26,931,545</b>          | <b>\$ 18,888,127</b>          | <b>\$ 3,416,633</b> | <b>\$ 62,902,056</b>        |

See notes to financial statements.

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Governmental Funds  
Reconciliation of the Statement of Revenue, Expenditures, and Changes in  
Fund Balances to the Statement of Activities

Year Ended June 30, 2025

|   |                             |
|---|-----------------------------|
| <b>Net Change in Fund Balances Reported in Governmental Funds</b>   | \$ 17,347,905               |
| Amounts reported for governmental activities in the statement of activities are different because:  |                             |
| Governmental funds report capital outlays as expenditures; however, in the statement of activities, these costs are allocated over their estimated useful lives as depreciation:  |                             |
| Capitalized capital outlay  | 6,053,629                   |
| Capitalized other expenditures  | 18,055                      |
| Depreciation expense  | (4,965,640)                 |
| Revenue in support of pension contributions made subsequent to the measurement date   | 1,066,185                   |
| Issuing debt, net of premiums and discounts, to provide current financial resources to governmental funds, but increase long-term liabilities in the statement of net position  | (19,399,606)                |
| Repayment of bond principal is an expenditure in the governmental funds, but not in the statement of activities (where it reduces long-term debt); amortization of premium/discounts and inflows/outflows related to bond refundings are not expenses in the governmental funds | 4,907,307                   |
| Interest expense is recognized in the government-wide statements as it accrues  | (93,971)                    |
| Some employee costs (pension, OPEB, and compensated absences) do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds  | 7,431,342                   |
| Arbitrage expenditure that does not use current financial resources is not reported as expenditure in the governmental funds  | (288,476)                   |
| <b>Change in Net Position of Governmental Activities</b>  | <b><u>\$ 12,076,730</u></b> |

Notes to Financial Statements

June 30, 2025

**Note 1 - Nature of Business**

Ferndale Public Schools (the "School District") is a school district in the state of Michigan that provides educational services to students.

**Note 2 - Significant Accounting Policies**

**Accounting and Reporting Principles**

The School District follows accounting principles generally accepted in the United States of America (GAAP), as applicable to governmental units. Accounting and financial reporting pronouncements are promulgated by the Governmental Accounting Standards Board. The following is a summary of the significant accounting policies used by the School District:

**Reporting Entity**

The School District is governed by an elected seven-member Board of Education. In accordance with government accounting principles, there are no separate legal entities appropriate to be reported within these financial statements.

**Report Presentation**

Governmental accounting principles require that financial reports include two different perspectives: the government-wide perspective and the fund-based perspective. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. The government-wide financial statements are presented on the economic resources measurement focus and the full accrual basis of accounting. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The statements also present a schedule reconciling these amounts to the modified accrual-based presentation found in the fund-based statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions. Taxes and other items not properly included among program revenue are reported instead as general revenue.

As a general rule, the effect of interfund activity has been removed from the government-wide financial statements.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

**Fund Accounting**

The School District accounts for its various activities in several different funds in order to demonstrate accountability for how we have spent certain resources; separate funds allow us to show the particular expenditures for which specific revenue was used.

**Note 2 - Significant Accounting Policies (Continued)**

**Governmental Funds**

Governmental funds include all activities that provide general governmental services that are not business-type activities. Governmental funds can include the General Fund, special revenue funds, debt service funds, capital projects funds, and permanent funds. The School District reports the following funds as major governmental funds:

- The General Fund is the primary operating fund because it accounts for all financial resources used to provide government services other than those specifically assigned to another fund.
- The Debt Service Fund is used to record tax, interest, other revenue for payment of interest, principal, and other expenditures on long-term debt.
- The 2023 Capital Projects Fund is used to record the related bond proceeds and expenditures related to voter-approved capital improvements.
- The 2025 Capital Projects Fund is used to record the related bond proceeds and expenditures related to voter-approved capital improvements.

Additionally, the School District reports the following nonmajor governmental fund types:

- Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes. The School District's special revenue funds are the Cafeteria and the Student Activities funds. Revenue sources for the Cafeteria Fund include sales to customers and dedicated grants from federal and state sources. Revenue sources for the Student Activities Fund include fundraising revenue and donations earned and received by student groups. Any operating deficit generated by these activities is the responsibility of the General Fund.
- Capital projects funds (Building Sales Capital Projects Fund and 2016 Sinking Fund) are used to record bond proceeds or other revenue and the disbursement of invoices specifically designated for acquiring new school sites, buildings, and equipment; technology upgrades; and remodeling and repairs. The funds operate until the purpose for which they were created is accomplished.

**Interfund Activity**

During the course of operations, the School District has activity between funds for various purposes. Any residual balances outstanding at year end are reported as amounts due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Furthermore, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

**Basis of Accounting**

The governmental funds use the current financial resources measurement focus and the modified accrual basis of accounting. This basis of accounting is intended to better demonstrate accountability for how the government has spent its resources.

**Note 2 - Significant Accounting Policies (Continued)**

Expenditures are reported when the goods are received or the services are rendered. Capital outlays are reported as expenditures (rather than as capital assets) because they reduce the ability to spend resources in the future; conversely, employee benefit costs that will be funded in the future (such as pension and retiree health care-related costs or sick and vacation pay) are not counted until they come due for payment. In addition, debt service expenditures, claims, and judgments are recorded only when payment is due.

Revenue is not recognized until it is collected or collected soon enough after the end of the year that it is available to pay for obligations outstanding at the end of the year. For this purpose, the School District considers amounts collected within 60 days of year end to be available for recognition. Revenue not meeting this definition is classified as a deferred inflow of resources.

**Specific Balances and Transactions**

**Cash and Investments**

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value except for certain investments in external investment pools, which are valued at amortized cost.

**Inventories and Prepaid Costs**

Inventories are valued at cost on a first-in, first-out basis. Inventories accounted for using the consumption method are recorded as expenditures when consumed, rather than when purchased, and include USDA commodities within the Cafeteria Fund. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid costs in both government-wide and fund financial statements, when applicable.

**Restricted Assets**

The following amounts are reported as restricted assets:

- Unspent bond proceeds and related interest of the bonded capital projects funds required to be set aside for construction or other allowable bond purchases
- Unspent property taxes levied held in the Debt Service Fund required to be set aside for future bond principal and interest payments

**Capital Assets**

Capital assets are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the School District as assets with an initial individual cost of more than \$5,000 and an estimated useful life of at least one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Capital assets are depreciated using the straight-line method over the following useful lives:

|                                  | Depreciable Lives -<br>Years |
|----------------------------------|------------------------------|
| Buildings and building additions | 20 to 50                     |
| Furniture and equipment          | 5 to 15                      |
| Buses and other vehicles         | 8 to 10                      |

**Note 2 - Significant Accounting Policies (Continued)**

**Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities fund-type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bond using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed at the time they are incurred. In the fund financial statements, governmental fund types recognize bond issuances, bond premiums, and discounts as other financing sources.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until then.

The School District reports deferred outflows related to deferred charges on debt refundings and deferred pension and OPEB plan costs.

In addition to liabilities, the statement of net position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time.

The School District reports deferred inflows related to revenue in support of pension contributions made subsequent to the measurement date and deferred pension and OPEB plan cost reductions.

**Net Position**

Net position of the School District is classified in three components. Net investment in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, and is reduced by the current balances of any outstanding borrowings used to finance the purchase or construction of those assets. The restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted net position is the remaining net position that does not meet the definition of invested in capital or restricted.

**Net Position Flow Assumption**

The School District will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

**Fund Balance Flow Assumptions**

The School District will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Furthermore, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**Note 2 - Significant Accounting Policies (Continued)**

**Fund Balance Policies**

Fund balances of governmental funds are reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The nonspendable fund balance component represents amounts that are not in spendable form or are legally or contractually required to be maintained intact. Restricted fund balance represents amounts that are legally restricted by outside parties, constitutional provisions, or enabling legislation for use for a specific purpose. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The Board of Education is the highest level of decision-making authority for the government that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The School District has, by resolution, authorized the Board of Education and superintendent to assign fund balance. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally exist only temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential either to remove or revise a commitment.

**Property Tax Revenue**

Properties are assessed as of December 31, and the related property taxes become a lien on December 1 of the following year. These taxes are billed on July 1 for approximately 50 percent of the taxes and on December 1 for the remainder of the property taxes. Taxes are considered delinquent on March 1 of the following year. At this time, penalties and interest are assessed, and the total obligation is added to county tax rolls. The School District considers all receivables to be fully collectible; accordingly, no allowance for uncollectible amounts is recorded.

The School District receives reduced property tax revenue as a result of industrial facilities tax exemptions (PA 198 of 1974) granted by cities within the boundaries of the School District. Industrial facilities tax exemptions are intended to promote construction of new industrial facilities or to rehabilitate historical facilities. For the fiscal year ended June 30, 2025, the School District's property tax revenue under these programs was not significant.

**Grants and Contributions**

The School District receives federal, state, and local grants, as well as contributions from individuals and private organizations. Revenue from grants and contributions is recognized when all eligibility requirements, including time requirements, are met. Grants and contributions may be restricted for either specific operating purposes or for capital purposes. Amounts that are unrestricted or that are restricted to a specific operating purpose are reported as nonoperating revenue. Amounts restricted for capital acquisitions are reported after nonoperating revenue and expenses.

**Note 2 - Significant Accounting Policies (Continued)****Pension and Other Postemployment Benefit (OPEB) Plans**

For the purpose of measuring the net pension and net OPEB liabilities (assets), deferred outflows of resources and deferred inflows of resources related to each plan, and pension and OPEB expense, information about the fiduciary net position of the Michigan Public School Employees' Retirement System (MPERS) and additions to/deductions from the MPERS fiduciary net position have been determined on the same basis as they are reported by MPERS. MPERS uses the economic resources measurement focus and the full accrual basis of accounting. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments (including refunds of employee contributions) are recognized as expenses when due and payable in accordance with the plan benefit terms. Related plan investments are reported at fair value.

**Compensated Absences (Vacation and Sick Leave)**

It is the School District's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. Sick pay is accrued for the estimated amounts that the School District will pay upon employment termination; vacation pay is accrued when incurred. Both of these are reported in the government-wide financial statements. Liabilities for these amounts are reported in governmental funds only for known employee terminations as of year end. Generally, the funds that report each employee's compensation are used to liquidate the obligations.

**Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

**Upcoming Accounting Pronouncements**

In April 2024, the Governmental Accounting Standards Board issued Statement No. 103, *Financial Reporting Model Improvements*, which establishes new accounting and financial reporting requirements or modifies existing requirements related to the following: management's discussion and analysis; unusual or infrequent items; presentation of the proprietary fund statement of revenue, expenses, and changes in fund net position; information about major component units in basic financial statements; budgetary comparison information; and financial trends information in the statistical section. The provisions of this statement are effective for the School District's financial statements for the year ending June 30, 2026.

In September 2024, the Governmental Accounting Standards Board issued Statement No. 104, *Disclosure of Certain Capital Assets*, which requires certain types of capital assets, such as lease assets, intangible right-of-use assets, subscription assets, and other intangible assets, to be disclosed separately by major class of underlying asset in the capital assets note. This statement also requires additional disclosures for capital assets held for sale. The provisions of this statement are effective for the School District's financial statements for the year ending June 30, 2026.

**Note 3 - Stewardship, Compliance, and Accountability****Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles and state law for the General Fund and all special revenue funds. All annual appropriations lapse at fiscal year end. The budget document presents information by fund and function (or fund, function, and object). The legal level of budgetary control adopted by the governing body (i.e., the level at which expenditures may not legally exceed appropriations) is the function (or object) level. State law requires the School District to have its budget in place by July 1. Expenditures in excess of amounts budgeted are a violation of Michigan law. State law permits districts to amend their budgets during the year. During the year, the budget was amended in a legally permissible manner. The School District increased budgeted amounts during the year in response to additional funding. The athletics program's actual results and capital outlay are reported separately on the statement of revenue, expenditures, and changes in fund balances. On the budgetary comparison schedule, expenditures for athletics are included within support services and capital outlay expenditures are included in the functional categories to which they related in accordance with the adopted budget of the School District.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders or contracts) outstanding at year end are reported as restrictions, commitments, or assignments of fund balances and do not constitute expenditures or liabilities because the goods or services have not been received as of year end; the commitments will be reappropriated and honored during the subsequent year.

**Excess of Expenditures Over Appropriations in Budgeted Funds**

The School District did not have significant expenditure budget variances.

**Capital Projects Fund Compliance**

The 2020 Bond Issue Fund and the 2023 Bond Issue Fund include capital project activities funded with bonds issued after May 1, 1994. For these capital projects, the School District has complied with the applicable provisions of §1351a of the State of Michigan's School Code. These bonds are two series of the same bonded construction project that was approved by community vote as a singular project. The 2020 Bond Issue Fund and the 2023 Bond Issue Fund, therefore, are considered to be one bonded construction project when considering substantial completion of those funds. The funds are not yet considered substantially complete, and a subsequent year audit is expected.

The 2025 Bond Issue Fund includes capital project activities funded with bonds issued after May 1, 1994. For these capital projects, the School District has complied with the applicable provisions of §1351a of the State of Michigan's School Code. This bond is one of multiple series of the same bonded construction project that was approved by community vote as a singular project. The 2025 Bond Issue Fund and all subsequent series issued for this bond, therefore, are considered to be one bonded construction project when considering substantial completion of those funds. The funds are not yet considered substantially complete, and a subsequent year audit is expected.

The 2016 Sinking Fund records capital project activities funded with sinking fund millage. For this fund, authorized prior to March 29, 2017, the School District has complied with the applicable provisions of §1212 of the State of Michigan Revised School Code.

**Note 4 - Deposits and Investments**

State statutes and the School District's investment policy authorize the School District to make deposits in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The School District is allowed to invest in U.S. Treasury or agency obligations, U.S. government repurchase agreements, bankers' acceptances, certificates of deposit, commercial paper rated prime at the time of purchase that matures no more than 270 days after the date of purchase, mutual funds, and investment pools that are composed of authorized investment vehicles. The School District's deposits and investments are in accordance with statutory authority.

**Note 4 - Deposits and Investments (Continued)**

The School District has designated two banks for the deposit of its funds.

There are no limitations or restrictions on participant withdrawals for the investment pools that are recorded at amortized cost, except for the investment pools in the Michigan Liquid Asset Fund (MILAF). There is a 1-day minimum investment period on MILAF Cash Management funds and a 14-day redemption limitation on MILAF MAX Class funds. Redemptions made prior to the applicable 14-day period are subject to a penalty equal to 15 days' interest on the amount so redeemed.

The School District's cash and investments are subject to several types of risk, which are explained in more detail below:

**Custodial Credit Risk of Bank Deposits**

Custodial credit risk is the risk that, in the event of a bank failure, the School District's deposits may not be returned to it. The School District's investment policy requires that financial institutions be evaluated and only those with an acceptable risk level be used for the School District's deposits for custodial credit risk. At year end, the School District had bank deposits totaling \$4,341,596 (checking accounts) that were uninsured and uncollateralized. The School District believes that, due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits.

**Custodial Credit Risk of Investments**

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District's investment policy states that custodial credit risk will be minimized by limiting investments to the types of securities allowed by state law and by prequalifying the financial institutions, broker/dealers, intermediaries, and advisors with which the School District will do business, using the criteria established in the investment policy. At June 30, 2025, the School District does not have investments with custodial credit risk.

**Interest Rate Risk**

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The School District's investment policy minimizes interest rate risk by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market and investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools and limiting the average maturity in accordance with the School District's cash requirements. The School District's investment policy does not restrict investment maturities other than commercial paper, which can only be purchased with a 270-day maturity.

At year end, the School District had the following investments:

| Investment                | Carrying Value | Maturity Date |
|---------------------------|----------------|---------------|
| <b>Primary Government</b> |                |               |
| MILAF - Term Series       | \$ 1,980,000   | 8/29/2025     |
| MILAF - Term Series       | 1,000,000      | 9/24/2025     |
| MILAF - Term Series       | 1,000,000      | 10/27/2025    |
| MILAF - Term Series       | 1,000,000      | 11/21/2025    |
| MILAF - Term Series       | 3,250,000      | 12/30/2025    |
| MILAF - Term Series       | 3,250,000      | 1/30/2026     |
| MILAF - Term Series       | 3,250,000      | 2/27/2026     |
| MILAF - Term Series       | 7,195,000      | 3/24/2026     |
| Total                     | \$ 21,925,000  |               |

**Note 4 - Deposits and Investments (Continued)**

**Credit Risk**

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The School District has no investment policy that would further limit its investment choices. As of June 30, 2025, the credit quality ratings of debt securities (other than U.S. government securities) are as follows:

| Investment                | Value         | Average Maturity (Years) | Rating Organization/Rating |
|---------------------------|---------------|--------------------------|----------------------------|
| MILAF - MAX Class         | \$ 4,906      | N/A - 2a7-like pool      | S&P/AAAm                   |
| MILAF - Cash Mgmt Class   | 25,243,583    | N/A - 2a7-like pool      | S&P/AAAm                   |
| MILAF - Term Series       | 21,925,000    | 0.45                     | Fitch/AAAF                 |
| Comerica Govt Cash J Fund | 11,729,550    | N/A - 2a7-like pool      | Not rated                  |
| Total                     | \$ 58,903,039 |                          |                            |

**Concentration of Credit Risk**

The School District uses a pooled fund with Michigan Liquid Asset Fund for some of its cash accounts. The School District's policy minimizes concentration of credit risk by requiring diversification of the investment portfolio so that the impact of potential losses from any one type of security or issues will be minimized. MILAF is a pooled fund and is not considered a single issuer under school district policy. Additionally, MILAF has a more restrictive issuer concentration policy in order to maintain its AAAM rating by Standard & Poor's. MILAF has adopted the guidance in Governmental Accounting Standards Board Statement No. 79, *Certain External Investment Pools and Pool Participants*, thereby allowing MILAF to continue presenting its financial statements on an amortized cost basis. At June 30, 2025, the School District had investments in MILAF Cash Management Class, MILAF Term Series, and Comerica Government Cash J Fund investments that exceeded 5 percent of total investments.

**Foreign Currency Risk**

Foreign currency risk is the risk that an investment denominated in the currency of a foreign country could reduce its U.S. dollar value as a result of changes in foreign currency exchange rates. State law and the School District's investment policy prohibit investments in foreign currency.

**Fair Value Measurements**

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The School District's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

**Investments in Entities that Calculate Net Asset Value per Share**

The School District holds shares in the Michigan Liquid Asset Fund Term Series where the fair value of the investments is measured on a recurring basis using net asset value per share (or its equivalent) of the investment companies as a practical expedient.

**Note 4 - Deposits and Investments (Continued)**

For the year ended June 30, 2025, net asset value of the School District's investment in the MILAF Term Series was \$21,925,000. The investment pool had no unfunded commitments. The MILAF Term Series allows for the School District to set a specific redemption date set upon initiation of investment. Early redemptions are permitted; however, an early redemption fee would apply.

The MILAF Term Series includes investments that the School District does not control. The investment pool invests primarily in high-quality money market instruments, including certificates of deposit, commercial paper, and U.S. government and agency obligations, to protect the investment principal and provide liquidity.

**Note 5 - Unearned Revenue**

Governmental funds report unavailable revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also report unearned revenue in connection with resources that have been received but not yet earned.

At June 30, 2025, the School District had \$2,841,419 of unearned revenue, primarily related to grant and state categorical aid payment received prior to meeting all eligibility requirements.

**Note 6 - Capital Assets**

Capital asset activity of the School District's governmental activities was as follows:

|                                       | Balance       |                   |              |           |               | Balance |
|---------------------------------------|---------------|-------------------|--------------|-----------|---------------|---------|
|                                       | July 1, 2024  | Reclassifications | Additions    | Disposals | June 30, 2025 |         |
| Capital assets not being depreciated: |               |                   |              |           |               |         |
| Land                                  | \$ 2,752,114  | \$ -              | \$ -         | \$ -      | \$ 2,752,114  |         |
| Construction in progress              | 2,246,314     | (2,065,732)       | 3,442,973    | -         | 3,623,555     |         |
| Subtotal                              | 4,998,428     | (2,065,732)       | 3,442,973    | -         | 6,375,669     |         |
| Capital assets being depreciated:     |               |                   |              |           |               |         |
| Buildings and improvements            | 145,123,495   | 2,046,791         | 2,283,628    | -         | 149,453,914   |         |
| Furniture and equipment               | 11,586,734    | 18,941            | 345,083      | (70,735)  | 11,880,023    |         |
| Buses and other vehicles              | 1,657,401     | -                 | -            | (305,402) | 1,351,999     |         |
| Subtotal                              | 158,367,630   | 2,065,732         | 2,628,711    | (376,137) | 162,685,936   |         |
| Accumulated depreciation:             |               |                   |              |           |               |         |
| Buildings and improvements            | 59,351,578    | -                 | 4,495,211    | -         | 63,846,789    |         |
| Furniture and equipment               | 9,015,234     | -                 | 360,945      | (70,735)  | 9,305,444     |         |
| Buses and other vehicles              | 1,102,412     | -                 | 109,484      | (305,402) | 906,494       |         |
| Subtotal                              | 69,469,224    | -                 | 4,965,640    | (376,137) | 74,058,727    |         |
| Net capital assets being depreciated  | 88,898,406    | 2,065,732         | (2,336,929)  | -         | 88,627,209    |         |
| Net capital assets                    | \$ 93,896,834 | \$ -              | \$ 1,106,044 | \$ -      | \$ 95,002,878 |         |

Depreciation expense totaling \$4,965,640 was not charged to activities, as the School District's assets benefit multiple activities, and allocation is not practical.

**Construction Commitments**

The School District has committed \$66,619,502 to active construction projects at year end and has spent \$52,811,676 to date.

**Note 7 - Interfund Receivables, Payables, and Transfers**

Interfund balances result from the time lag between the dates that goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made. As of June 30, 2025, there were no interfund balances between funds.

Transfers from the General Fund to the Debt Service Fund provided funding for debt service payments.

**Note 8 - Long-term Debt**

Long-term debt activity for the year ended June 30, 2025 can be summarized as follows:

|  | Beginning Balance | Additions     | Reductions     | Ending Balance | Due within One Year |
|--|-------------------|---------------|----------------|----------------|---------------------|
| Bonds and notes payable:   |                   |               |                |                |                     |
| Direct borrowings and direct placements - School Loan Revolving Fund | \$ 3,826          | \$ 333,625    | \$ -           | \$ 337,451     | \$ -                |
| Other debt - General obligation bonds payable                        | 99,460,000        | 18,445,000    | (4,575,000)    | 113,330,000    | 3,730,000           |
| Unamortized bond premiums  | 7,852,892         | 623,794       | (341,785)      | 8,134,901      | 362,633             |
| Total bonds and notes payable  | 107,316,718       | 19,402,419    | (4,916,785)    | 121,802,352    | 4,092,633           |
| Compensated absences   | 361,511           | 234,958       | (36,151)       | 560,318        | 56,032              |
| Arbitrage liability  | 613,548           | 288,476       | -              | 902,024        | -                   |
| Total governmental activities long-term debt                         | \$ 108,291,777    | \$ 19,925,853 | \$ (4,952,936) | \$ 123,264,694 | \$ 4,148,665        |

The School District had deferred outflows of \$113,305 related to deferred charges on bond refundings at June 30, 2025.

**Note 8 - Long-term Debt (Continued)**

**General Obligation Bonds and Contracts**

The School District issues general obligation bonds to provide for the acquisition and construction of major capital facilities. General obligations have been issued for governmental activities. General obligation bonds are direct obligations and pledge the full faith and credit of the School District. The School District's qualified bonds are fully guaranteed by the State of Michigan. The primary source of any required repayment is from the School District's property tax levy; however, the State of Michigan may withhold the School District's state aid funding in order to recover amounts it has paid on behalf of the School District. General obligations outstanding at June 30, 2025 are as follows:

| Purpose   | Remaining Annual Installments | Interest Rates (Percent) | Maturing on May 1 | Outstanding           |
|---|-------------------------------|--------------------------|-------------------|-----------------------|
| \$3,800,000 of 2017 Energy Conservation Bonds                   | \$245,000 - \$300,000         | 3.0                      | 2033              | \$ 2,190,000          |
| \$52,395,000 2020 School Building and Site Bonds (qualified)    | \$1,125,000 - \$2,890,000     | 3.0                      | 2050              | 47,735,000            |
| \$18,680,000 of 2021 Refunding Bonds, Series A (qualified)      | \$695,000 - \$780,000         | 4.0                      | 2042              | 12,540,000            |
| \$32,420,000 of 2023 School Building and Site Bonds (qualified) | \$400,000 - \$2,530,000       | 4.0 - 5.0                | 2053              | 32,420,000            |
| \$18,445,000 of 2025 School Building and Site Bonds (qualified) | \$100,000 - \$1,185,000       | 5.0                      | 2055              | 18,445,000            |
| Total governmental activities                                   |                               |                          |                   | <u>\$ 113,330,000</u> |

**Other Long-term Liabilities**

Compensated absences attributable to the governmental activities will be liquidated from the funds from which individual employee salaries are paid.

Arbitrage liability attributable to the governmental activities will be liquidated from the funds when payable to the Internal Revenue Service.

**Debt Service Requirements to Maturity**

Annual debt service requirements to maturity for the above bonds and note obligations are as follows:

| Years Ending June 30 | Governmental Activities                 |                      |                       |
|----------------------|---|----------------------|-----------------------|
|                      | Direct Borrowings and Direct Placements |                      |                       |
|                      | Principal                               | Interest             | Total                 |
| 2026                 | \$ 3,730,000                            | \$ 4,391,940         | \$ 8,121,940          |
| 2027                 | 2,500,000                               | 4,394,375            | 6,894,375             |
| 2028                 | 2,655,000                               | 4,308,425            | 6,963,425             |
| 2029                 | 2,870,000                               | 4,216,825            | 7,086,825             |
| 2030                 | 3,175,000                               | 4,116,225            | 7,291,225             |
| 2031-2035            | 17,370,000                              | 18,710,875           | 36,080,875            |
| 2036-2040            | 20,070,000                              | 15,175,425           | 35,245,425            |
| 2041-2045            | 22,445,000                              | 11,014,725           | 33,459,725            |
| 2046-2050            | 25,855,000                              | 6,411,137            | 32,266,137            |
| 2051-2055            | 12,660,000                              | 1,616,725            | 14,276,725            |
| Total                | <u>\$ 113,330,000</u>                   | <u>\$ 74,356,677</u> | <u>\$ 187,686,677</u> |

**Note 8 - Long-term Debt (Continued)**

**School Loan Revolving Fund**

The School Loan Revolving Fund payable represents a direct borrowing from the State of Michigan for loans made to the School District, as authorized by the 1963 State of Michigan Constitution, for the purpose of paying principal and interest on general obligation bonds of the School District issued for capital expenditures. Interest rates are to be annually determined by the State Administrative Board in accordance with Section 9 of Act No. 92 of the Public Acts of 2005 (the "Act"), as amended. The School Loan Revolving Fund is accessible to school districts for borrowings that initiated after July 19, 2005. Interest during the year ended June 30, 2025 ranged from 4.22 percent to 4.59 percent. Repayment begins as soon as annual tax collections exceed annual debt service payment requirements. The predetermined mandatory final loan repayment date is May 1, 2048. If the School District fails to levy the appropriate debt mills in accordance with the agreement or defaults in loan repayment, the School District shall increase its debt levy in the next succeeding year, and a default late charge of 3 percent will apply. Due to the variability of the factors that affect the timing of repayment, including the future amount of state equalized value of property in the School District, no provision for repayment has been included in the above debt maturity schedule. If the School District is in default of the loan agreement, the State of Michigan may withhold state aid funding until repayment terms satisfactory to the State of Michigan have been made.

**Note 9 - Risk Management**

The School District is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The School District has purchased commercial insurance for medical claims and participates in the Metropolitan Association for Improved School Legislation (MAISL) pool for claims relating to property loss, torts, and errors and omissions and participates in the Middle Cities Pool for workers' compensation claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in the past four fiscal years.

The shared-risk pool programs in which the School District participates operate as common risk-sharing management programs for school districts in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

The School District is subject to the Michigan Employment Security Act and has elected to pay unemployment claims on a direct self-insured basis. Under this method, the School District must reimburse the Employment Commission for all benefits charged against the School District. The School District had approximately \$68,900 of unemployment compensation expense for the year. No provision has been made for possible future claims.

**Note 10 - Michigan Public School Employees' Retirement System**

**Plan Description**

The School District participates in the Michigan Public School Employees' Retirement System (the "System"), a statewide, cost-sharing, multiple-employer defined benefit public employee retirement system governed by the State of Michigan that covers substantially all employees of the School District. Certain school district employees also receive defined contribution retirement and health care benefits through the System. The System provides retirement, survivor, and disability benefits to plan members and their beneficiaries. The System also provides postemployment health care benefits to retirees and beneficiaries who elect to receive those benefits.

The System is administered by the Office of Retirement Services (ORS). The Michigan Public School Employees' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the pension and postemployment health care plans. That report is available on the web at <http://www.michigan.gov/orsschools>.

**Note 10 - Michigan Public School Employees' Retirement System (Continued)**

**Benefits Provided**

Benefit provisions of the defined benefit (DB) pension plan and the postemployment health care plan are established by state statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit pension plan and the postemployment health care plan.

Depending on the plan option selected, member retirement benefits are calculated as final average compensation times years of services times a pension factor ranging from 1.25 percent to 1.50 percent. The requirements to retire range from attaining the age of 46 to 60 with years of service ranging from 5 to 30 years, depending on when the employee became a member. Early retirement is computed in the same manner as a regular pension but is permanently reduced by 0.50 percent for each full and partial month between the pension effective date and the date the member will attain age 60. There is no mandatory retirement age.

Depending on the member's date of hire, MPSERS offers the option of participating in the defined contribution (DC) plan that provides a 50 percent employer match (up to 3 percent of salary) on employee contributions.

Members are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. The disability benefits plus authorized outside earnings are limited to 100 percent of the participant's final average compensation, with an increase of 2 percent each year thereafter.

Benefits may transfer to a beneficiary upon death and are determined in the same manner as retirement benefits but with an actuarial reduction.

Benefit terms provide for annual cost of living adjustments to each employee's retirement allowance subsequent to the employee's retirement date. The annual adjustment, if applicable, is 3 percent. Some members who do not receive an annual increase are eligible to receive a supplementary payment in those years when investment earnings exceed actuarial assumptions.

MPSERS provides medical, prescription drug, dental, and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by MPSERS, with the balance deducted from the monthly pension of each retiree health care recipient. Depending on the member's date of hire, this subsidized portion ranges from 80 percent to the maximum allowed by the statute.

**Contributions**

Public Act 300 of 1980, as amended, required the School District to contribute amounts necessary to finance the coverage of pension benefits of active and retired members. Contribution provisions are specified by state statute and may be amended only by action of the state Legislature. Under these provisions, each school district's contribution is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance a portion of the unfunded accrued liability.

Under the OPEB plan, retirees electing this coverage contribute an amount equivalent to the monthly cost for Part B Medicare and 10 percent, or 20 percent for those not Medicare eligible, of the monthly premium amount for the health, dental, and vision coverage at the time of receiving the benefits. The MPSERS board of trustees annually sets the employer contribution rate to fund the benefits. Participating employers are required to contribute at that rate.

**Note 10 - Michigan Public School Employees' Retirement System (Continued)**

Under Public Act 300 of 2012, members were given the choice between continuing the 3 percent contribution to the retiree health care and keeping the premium subsidy benefit described above or choosing not to pay the 3 percent contribution and, instead, opting out of the subsidy benefit and becoming participants in the Personal Healthcare Fund (PHF), a portable tax-deferred fund that can be used to pay health care expenses in retirement. Participants in the PHF are automatically enrolled in a 2 percent employee contribution into their 457 accounts as of their transition date, earning them a 2 percent employer match into a 401(k) account. Members who selected this option stopped paying the 3 percent contribution to retiree health care as of the day before their transition date, and their prior contributions were deposited into their 401(k) accounts.

The School District's contributions are determined based on employee elections. There are multiple different pension and health care benefit options included in the plan available to employees based on date of hire and the elections available at that time. Contribution rates are adjusted annually by the ORS.

The ranges of rates are as follows:

|                                      | Pension         | OPEB          |
|--------------------------------------|-----------------|---------------|
| October 1, 2023 - September 30, 2024 | 13.90% - 23.03% | 7.06% - 8.31% |
| October 1, 2024 - September 30, 2025 | 20.96% - 30.11% | 0.00% - 1.25% |

Depending on the plan selected, member pension contributions range from 0 percent up to 7.0 percent of gross wages. For certain plan members, a 4 percent employer contribution to the defined contribution pension plan is required. In addition, for certain plan members, a 3 percent employer match is provided to the defined contribution pension plan.

The School District's required and pension contributions to the plan for the year ended June 30, 2025 were \$9,687,689, which includes the School District's contributions required for those members with a defined contribution benefit. For the year ended June 30, 2025, the School District's required and actual pension contributions include an allocation of \$2,806,512 in revenue received from the State of Michigan and remitted to the System to fund the MPSERS unfunded actuarial accrued liability (UAAL) stabilization rate as well as \$519,873 of a one-time state payment received and remitted to the System for the purpose of contribution additional assets to the System.

The School District's required and actual OPEB contributions to the plan for the year ended June 30, 2025 were \$890,213, which includes the School District's contributions required for those members with a defined contribution benefit.

**Net Pension Liability**

At June 30, 2025, the School District reported a liability of \$49,351,072 for its proportionate share of the net pension liability. The net pension liability was measured as of September 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2023, which used update procedures to roll forward the estimated liability to September 30, 2024. The School District's proportion of the net pension liability was based on a projection of its long-term share of contributions to the pension plan relative to the projected contributions of all participating reporting units, actuarially determined. At September 30, 2024 and 2023, the School District's proportion was 0.20 percent and 0.19 percent, respectively, representing a change of 3.45 percent.

**Note 10 - Michigan Public School Employees' Retirement System (Continued)**

**Net OPEB Asset**

At June 30, 2025, the School District reported an asset of \$(8,904,702) for its proportionate share of the net OPEB asset. The net OPEB asset for fiscal year 2025 was measured as of September 30, 2024, and the total OPEB liability used to calculate the net OPEB asset was determined by an actuarial valuation as of September 30, 2023, which used update procedures to roll forward the estimated liability to September 30, 2024. The School District's proportion of the net OPEB asset was based on a projection of its long-term share of contributions to the OPEB plan relative to the projected contributions of all participating reporting units, actuarially determined. At September 30, 2024 and 2023, the School District's proportion was 0.21 percent and 0.20 percent, respectively, representing a change of 6.07 percent.

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For 2025, the School District recognized pension expense of \$4,970,813, inclusive of payments to fund the MPSERS UAAL stabilization rate. At June 30, 2025, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--|--------------------------------------|-------------------------------------|
| Difference between expected and actual experience  | \$ 1,338,929                         | \$ (536,206)                        |
| Changes in assumptions   | 5,145,142                            | (3,615,873)                         |
| Net difference between projected and actual earnings on pension plan investments   | -                                    | (9,418,276)                         |
| Changes in proportion and differences between the School District's contributions and proportionate share of contributions | 2,015,771                            | (222,435)                           |
| The School District's contributions to the plan subsequent to the measurement date   | <u>8,016,794</u>                     | <u>-</u>                            |
| <b>Total</b>   | <b>\$ 16,516,636</b>                 | <b>\$ (13,792,790)</b>              |

The \$2,806,512 reported as deferred inflows of resources resulting from the pension portion of state aid payments received pursuant to the UAAL payment will be recognized as state appropriations revenue for the year ending June 30, 2026. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Years Ending | Amount                |
|--------------|-----------------------|
| 2026         | \$ (780,179)          |
| 2027         | 792,290               |
| 2028         | (3,061,266)           |
| 2029         | <u>(2,243,793)</u>    |
| <b>Total</b> | <b>\$ (5,292,948)</b> |

In addition, the contributions subsequent to the measurement date will be included as a reduction of the net pension liability in the next year.

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2025, the School District recognized OPEB recovery of \$3,104,265.

**Note 10 - Michigan Public School Employees' Retirement System (Continued)**

At June 30, 2025, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|  | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--|--------------------------------------|-------------------------------------|
| Difference between expected and actual experience  | \$ -                                 | \$ (9,436,265)                      |
| Changes in assumptions   | 1,944,915                            | (223,552)                           |
| Net difference between projected and actual earnings on OPEB plan investments                                    | -                                    | (1,685,762)                         |
| Changes in proportionate share or difference between amount contributed and proportionate share of contributions | 557,722                              | (73,306)                            |
| Employer contributions to the plan subsequent to the measurement date  | <u>211,743</u>                       | <u>-</u>                            |
| <b>Total</b>   | <b>\$ 2,714,380</b>                  | <b>\$ (11,418,885)</b>              |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (note that employer contributions subsequent to the measurement date will reduce the net OPEB asset and, therefore, will not be included in future OPEB expense):

| Years Ending | Amount                |
|--------------|-----------------------|
| 2026         | \$ (2,883,769)        |
| 2027         | (1,724,650)           |
| 2028         | (1,750,521)           |
| 2029         | (1,573,692)           |
| 2030         | (830,731)             |
| Thereafter   | <u>(152,885)</u>      |
| <b>Total</b> | <b>\$ (8,916,248)</b> |

**Actuarial Assumptions**

The total pension liability and total OPEB liability as of September 30, 2024 are based on the results of an actuarial valuation as of September 30, 2023 and rolled forward. The total pension liability and OPEB liability were determined using the following actuarial assumptions:

|                                     |                |  |
|-------------------------------------|----------------|--|
| Actuarial cost method               |                | Entry age normal   |
| Investment rate of return - Pension | 6.00%          | Net of investment expenses based on the groups   |
| Investment rate of return - OPEB    | 6.00%          | Net of investment expenses based on the groups   |
| Salary increases                    | 2.75% - 11.55% | Including wage inflation of 2.75 percent   |
| Health care cost trend rate - OPEB  | 6.50% - 7.25%  | Year 1 graded to 3.5 percent in year 15  |
| Mortality basis                     |                | PubT-2010 Male and Female Employee Mortality Tables, scaled 100 percent (retirees: 116 percent for males and 116 percent for females) and adjusted for mortality improvements using projection scale MP-2021 from 2010 |
| Cost of living pension adjustments  | 3.00%          | Annual noncompounded for MIP members   |

Assumption changes as a result of an experience study for the periods from 2017 to 2022 have been adopted by the System for use in the annual pension and OPEB valuations beginning with the September 30, 2023 valuation. The total pension liability and OPEB liability as of September 30, 2024 are based on the results of an actuarial valuation date of September 30, 2023 and rolled forward using generally accepted actuarial procedures, including the experience study.

**Note 10 - Michigan Public School Employees' Retirement System (Continued)**

Significant assumption changes since the prior measurement date, September 30, 2023, for the OPEB plan include a decrease in the health care cost trend rate of 0.25 percentage points for members under 65 and an increase of 0.25 percentage points for members over 65. There were no significant benefit terms changes for the pension or OPEB plans since the prior measurement date of September 30, 2023.

**Discount Rate**

The discount rate used to measure the total pension and OPEB liability was 6.00 percent as of September 30, 2024 depending on the plan option. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that district contributions will be made at statutorily required rates.

Based on those assumptions, the pension plan's fiduciary net position and the OPEB plan's fiduciary net position were projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan and OPEB plan investments was applied to all periods of projected benefit payments to determine the total pension liability and total OPEB liability.

The long-term expected rate of return on pension plan and OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class                          | Target Allocation | Long-term Expected Real Rate of Return |
|--------------------------------------|-------------------|--|
| Domestic equity pools                | 25.00 %           | 5.30 %                                 |
| Private equity pools                 | 16.00             | 9.00                                   |
| International equity pools           | 15.00             | 6.50                                   |
| Fixed-income pools                   | 13.00             | 2.20                                   |
| Real estate and infrastructure pools | 10.00             | 7.10                                   |
| Absolute return pools                | 9.00              | 5.20                                   |
| Real return/opportunistic pools      | 10.00             | 6.90                                   |
| Short-term investment pools          | 2.00              | 1.40                                   |
| <b>Total</b>                         | <b>100.00 %</b>   |  |

Long-term rates of return are net of administrative expense and inflation of 2.3 percent.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the School District, calculated using the discount rate depending on the plan option. The following also reflects what the School District's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|  | 1 Percentage Point Decrease (5.00%) | Current Discount Rate (6.00%) | 1 Percentage Point Increase (7.00%) |
|--|-------------------------------------|-------------------------------|-------------------------------------|
| Net pension liability of the School District | \$ 72,349,202                       | \$ 49,351,072                 | \$ 30,200,704                       |

**Note 10 - Michigan Public School Employees' Retirement System (Continued)**

**Sensitivity of the Net OPEB Asset to Changes in the Discount Rate**

The following presents the net OPEB asset of the School District, calculated using the current discount rate. It also reflects what the School District's net OPEB asset would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|                                       | 1 Percentage Point Decrease | Current Discount Rate | 1 Percentage Point Increase |
|---------------------------------------|-----------------------------|-----------------------|-----------------------------|
| Net OPEB asset of the School District | \$ (6,881,627)              | \$ (8,904,702)        | \$ (10,653,865)             |

**Sensitivity of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate**

The following presents the net OPEB asset of the School District, calculated using the current health care cost trend rate. It also reflects what the School District's net OPEB asset would be if it were calculated using a health care cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|                                       | 1 Percentage Point Decrease | Current Rate   | 1 Percentage Point Increase |
|---------------------------------------|-----------------------------|----------------|-----------------------------|
| Net OPEB asset of the School District | \$ (10,653,884)             | \$ (8,904,702) | \$ (7,028,715)              |

**Pension Plan and OPEB Plan Fiduciary Net Position**

Detailed information about the plan's fiduciary net position is available in the separately issued MPSERS financial report.

**Payable to the Pension Plan and OPEB Plan**

At June 30, 2025, the School District reported a payable of \$1,178,700 and \$27,162 for the outstanding amount of contributions to the pension plan and OPEB plan, respectively, required for the year ended June 30, 2025.

## Required Supplementary Information

### Ferndale Public Schools

#### Required Supplementary Information Budgetary Comparison Schedule General Fund

Year Ended June 30, 2025

|   | Original Budget     | Final Budget         | Actual               | (Under) Over<br>Final Budget |
|---|---------------------|----------------------|----------------------|------------------------------|
| <b>Revenue</b>                          |                     |                      |                      |                              |
| Local sources                           | \$ 8,077,418        | \$ 7,687,208         | \$ 7,665,897         | \$ (21,311)                  |
| State sources                           | 37,181,565          | 40,081,602           | 39,166,722           | (914,880)                    |
| Federal sources                         | 2,254,002           | 2,588,175            | 2,291,362            | (296,813)                    |
| Governmental - Intergovernmental        | 2,492,767           | 2,635,582            | 2,896,173            | 260,591                      |
| Total revenue                           | 50,005,752          | 52,992,567           | 52,020,154           | (972,413)                    |
| <b>Expenditures</b>                     |                     |                      |                      |                              |
| Current:                                |                     |                      |                      |                              |
| Instruction:                            |                     |                      |                      |                              |
| Basic programs                          | 20,547,676          | 21,610,072           | 20,534,794           | (1,075,278)                  |
| Added needs                             | 7,331,344           | 7,741,069            | 7,408,102            | (332,967)                    |
| Adult/Continuing education              | 667,390             | 686,272              | 646,723              | (39,549)                     |
| Support services:                       |                     |                      |                      |                              |
| Pupil                                   | 6,109,432           | 5,652,717            | 5,525,735            | (126,982)                    |
| Instructional staff                     | 3,772,375           | 3,914,265            | 3,439,861            | (474,404)                    |
| General administration                  | 716,837             | 815,144              | 783,568              | (31,576)                     |
| School administration                   | 2,695,282           | 2,861,126            | 2,792,228            | (68,898)                     |
| Business                                | 645,914             | 706,244              | 682,146              | (24,098)                     |
| Operations and maintenance              | 4,189,792           | 5,019,813            | 4,476,117            | (543,696)                    |
| Pupil transportation services           | 1,590,754           | 1,749,916            | 1,443,063            | (306,853)                    |
| Other central support                   | 2,226,862           | 2,258,621            | 2,039,064            | (219,557)                    |
| Total support services                  | 21,947,248          | 22,977,846           | 21,181,782           | (1,796,064)                  |
| Community services                      | 1,108,613           | 933,286              | 804,884              | (128,402)                    |
| Payments to other districts             | -                   | -                    | 30                   | 30                           |
| Total expenditures                      | 51,602,271          | 53,948,545           | 50,576,315           | (3,372,230)                  |
| <b>Other Financing Sources (Uses)</b>   |                     |                      |                      |                              |
| Proceeds from sale of capital assets    | -                   | -                    | 28,359               | 28,359                       |
| Transfers out                           | (352,900)           | (312,900)            | (312,900)            | -                            |
| Total other financing uses              | (352,900)           | (312,900)            | (284,541)            | 28,359                       |
| <b>Net Change in Fund Balance</b>       | (1,949,419)         | (1,268,878)          | 1,159,298            | 2,428,176                    |
| <b>Fund Balance - Beginning of year</b> | 11,771,229          | 11,771,229           | 11,771,229           | -                            |
| <b>Fund Balance - End of year</b>       | <u>\$ 9,821,810</u> | <u>\$ 10,502,351</u> | <u>\$ 12,930,527</u> | <u>\$ 2,428,176</u>          |

**Ferndale Public Schools**

Required Supplementary Information  
Schedule of Proportionate Share of the Net Pension Liability  
Michigan Public School Employees' Retirement System

|   | <b>Last Ten Plan Years</b>           |               |               |               |               |               |               |               |               |               |
|---|--------------------------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
|   | <b>Plan Years Ended September 30</b> |               |               |               |               |               |               |               |               |               |
|   | 2024                                 | 2023          | 2022          | 2021          | 2020          | 2019          | 2018          | 2017          | 2016          | 2015          |
| School District's proportion of the net pension liability   | 0.20158 %                            | 0.19486 %     | 0.19557 %     | 0.19231 %     | 0.18771 %     | 0.18768 %     | 0.19061 %     | 0.18882 %     | 0.18612 %     | 0.19352 %     |
| School District's proportionate share of the net pension liability  | \$ 49,351,072                        | \$ 63,069,876 | \$ 73,552,147 | \$ 45,530,235 | \$ 64,481,128 | \$ 62,152,312 | \$ 57,301,808 | \$ 48,932,020 | \$ 46,436,455 | \$ 47,267,878 |
| School District's covered payroll   | \$ 21,976,390                        | \$ 19,593,625 | \$ 18,896,135 | \$ 17,748,785 | \$ 16,883,602 | \$ 16,272,815 | \$ 16,286,459 | \$ 16,075,230 | \$ 15,372,942 | \$ 16,387,818 |
| School District's proportionate share of the net pension liability as a percentage of its covered payroll | 224.56 %                             | 321.89 %      | 389.24 %      | 256.53 %      | 381.92 %      | 381.94 %      | 351.84 %      | 304.39 %      | 302.07 %      | 288.43 %      |
| Plan fiduciary net position as a percentage of total pension liability                                    | 74.44 %                              | 65.91 %       | 60.77 %       | 72.32 %       | 59.49 %       | 60.68 %       | 62.12 %       | 63.96 %       | 63.01 %       | 62.92 %       |

See notes to required supplementary information.

**Ferndale Public Schools**

Required Supplementary Information  
Schedule of Pension Contributions  
Michigan Public School Employees' Retirement System

|  | <b>Last Ten Fiscal Years</b> |                      |                      |                      |                      |                      |                      |                      |                      |                      |
|--|------------------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
|  | <b>Years Ended June 30</b>   |                      |                      |                      |                      |                      |                      |                      |                      |                      |
|  | 2025                         | 2024                 | 2023                 | 2022                 | 2021                 | 2020                 | 2019                 | 2018                 | 2017                 | 2016                 |
| Statutorily required contribution                                  | \$ 9,341,454                 | \$ 8,604,399         | \$ 9,267,889         | \$ 6,836,509         | \$ 5,867,327         | \$ 5,222,425         | \$ 5,030,422         | \$ 4,919,702         | \$ 4,427,458         | \$ 4,370,984         |
| Contributions in relation to the statutorily required contribution | 9,341,454                    | 8,604,399            | 9,267,889            | 6,836,509            | 5,867,327            | 5,222,425            | 5,030,422            | 4,919,702            | 4,427,458            | 4,370,984            |
| <b>Contribution Excess (Deficiency)</b>                            | <b>\$ -</b>                  | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ -</b>          |
| <b>School District's Covered Payroll</b>                           | <b>\$ 23,284,485</b>         | <b>\$ 21,450,208</b> | <b>\$ 19,953,453</b> | <b>\$ 18,858,723</b> | <b>\$ 17,394,945</b> | <b>\$ 16,739,009</b> | <b>\$ 16,195,032</b> | <b>\$ 16,306,364</b> | <b>\$ 15,955,297</b> | <b>\$ 15,522,783</b> |
| <b>Contributions as a Percentage of Covered Payroll</b>            | <b>40.12 %</b>               | <b>40.11 %</b>       | <b>46.45 %</b>       | <b>36.25 %</b>       | <b>33.82 %</b>       | <b>31.20 %</b>       | <b>31.06 %</b>       | <b>30.17 %</b>       | <b>27.75 %</b>       | <b>28.16 %</b>       |

See notes to required supplementary information.

**Ferndale Public Schools**

Required Supplementary Information  
Schedule of Proportionate Share of the Net OPEB Liability (Asset)  
Michigan Public School Employees' Retirement System

|  | Last Eight Plan Years         |                |               |               |               |               |               |               |
|--|-------------------------------|----------------|---------------|---------------|---------------|---------------|---------------|---------------|
|  | Plan Years Ended September 30 |                |               |               |               |               |               |               |
|  | 2024                          | 2023           | 2022          | 2021          | 2020          | 2019          | 2018          | 2017          |
| School District's proportion of the net OPEB (asset) liability   | 0.20687 %                     | 0.19504 %      | 0.19347 %     | 0.19559 %     | 0.19019 %     | 0.18613 %     | 0.19124 %     | 0.18885 %     |
| School District's proportionate share of the net OPEB (asset) liability  | \$ (8,904,702)                | \$ (1,103,359) | \$ 4,097,887  | \$ 2,985,440  | \$ 10,188,803 | \$ 13,359,758 | \$ 15,201,831 | \$ 16,723,693 |
| School District's covered payroll  | \$ 21,976,390                 | \$ 19,593,625  | \$ 18,896,135 | \$ 17,748,785 | \$ 16,883,602 | \$ 16,272,815 | \$ 16,286,459 | \$ 16,075,230 |
| School District's proportionate share of the net OPEB (asset) liability as a percentage of its covered payroll | (40.52)%                      | (5.63)%        | 21.69 %       | 16.82 %       | 60.35 %       | 82.10 %       | 93.34 %       | 104.03 %      |
| Plan fiduciary net position as a percentage of total OPEB liability  | 143.08 %                      | 105.04 %       | 83.09 %       | 88.87 %       | 59.76 %       | 48.67 %       | 43.10 %       | 36.53 %       |

See notes to required supplementary information.

**Ferndale Public Schools**

Required Supplementary Information  
Schedule of OPEB Contributions  
Michigan Public School Employees' Retirement System

|  | Last Eight Fiscal Years |                      |                      |                      |                      |                      |                      |                      |
|--|-------------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
|  | Years Ended June 30     |                      |                      |                      |                      |                      |                      |                      |
|  | 2025                    | 2024                 | 2023                 | 2022                 | 2021                 | 2020                 | 2019                 | 2018                 |
| Statutorily required contribution                                  | \$ 693,296              | \$ 1,762,226         | \$ 1,606,093         | \$ 1,536,835         | \$ 1,447,564         | \$ 1,345,080         | \$ 1,272,124         | \$ 1,177,764         |
| Contributions in relation to the statutorily required contribution | 693,296                 | 1,762,226            | 1,606,093            | 1,536,835            | 1,447,564            | 1,345,080            | 1,272,124            | 1,177,764            |
| <b>Contribution Excess (Deficiency)</b>                            | <b>\$ -</b>             | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ -</b>          | <b>\$ -</b>          |
| <b>School District's Covered Payroll</b>                           | <b>\$ 23,284,485</b>    | <b>\$ 21,450,208</b> | <b>\$ 19,953,453</b> | <b>\$ 18,858,723</b> | <b>\$ 17,394,945</b> | <b>\$ 16,739,009</b> | <b>\$ 16,195,032</b> | <b>\$ 16,306,364</b> |
| <b>Contributions as a Percentage of Covered Payroll</b>            | <b>2.98 %</b>           | <b>8.22 %</b>        | <b>8.05 %</b>        | <b>8.15 %</b>        | <b>8.32 %</b>        | <b>8.04 %</b>        | <b>7.86 %</b>        | <b>7.22 %</b>        |

See notes to required supplementary information.

**Pension Information**

The required contributions for the year ended June 30, 2025 include a one-time contribution of \$519,783, referred to as 147c(2), related to funding received from the State and remitted to the System for the purpose of contributing additional assets to the System.

**Benefit Changes**

There were no changes of benefit terms for each of the reported plan years ended September 30.

**Changes in Assumptions**

There were no significant changes of assumptions for each of the reported plan years ended September 30 except for the following:

- 2023 - The valuation includes the impact of an updated experience study for periods from 2017 to 2022.
- 2022 - The discount rate and investment rate of return used in the September 30, 2022 actuarial valuation decreased by 0.80 percentage points.
- 2019 - The discount rate used in the September 30, 2018 actuarial valuation decreased by 0.25 percentage points.
- 2018 - The discount rate used in the September 30, 2017 actuarial valuation decreased by 0.45 percentage points. The valuation also includes the impact of an updated experience study for periods from 2012 to 2017.
- 2017 - The discount rate used in the September 30, 2016 actuarial valuation decreased by 0.50 percentage points.

**OPEB Information**

Ultimately, 10 years of data will be presented in both of the OPEB-related schedules. The number of years currently presented represents the number of years since the accounting standard requiring these schedules first became applicable.

**Benefit Changes**

There were no changes of benefit terms for each of the reported plan years ended September 30.

**Changes in Assumptions**

There were no significant changes of assumptions for each of the reported plan years ended September 30 except for the following:

- 2024 - The health care cost trend rate used in the September 30, 2024 actuarial valuation decreased by 0.25 percentage points for members under 65 and increased by 0.25 percentage points for members over 65.
- 2023 - The health care cost trend rate used in the September 30, 2023 actuarial valuation decreased by 0.25 percentage points for members under 65 and increased by 1.00 percentage point for members over 65. In addition, actual per person health benefit costs were lower than projected. The valuation includes the impact of an updated experience study for periods from 2017 to 2022.
- 2022 - The discount rate and investment rate of return used in the September 30, 2022 actuarial valuation decreased by 0.95 percentage points. This resulted in a lower than projected per person health benefit costs to reduce the plan's total OPEB liability by an additional \$1.1 billion in 2022.

- 2021 - The health care cost trend rate used in the September 30, 2020 actuarial valuation increased by 0.75 percentage points for members under 65 and decreased by 1.75 percentage points for members over 65. In addition, actual per person health benefit cost was lower than projected. This reduced the plan's total OPEB liability by \$1.3 billion in 2021.
- 2020 - The health care cost trend rate used in the September 30, 2019 actuarial valuation decreased by 0.50 percentage points. This, in addition to actual per person health benefit cost being lower than projected, reduced the plan's total OPEB liability by an additional \$1.8 billion in 2020.
- 2019 - The discount rate used in the September 30, 2018 actuarial valuation decreased by 0.20 percentage points. The valuation also includes the impact of an updated experience study for the periods from 2012 to 2017. This resulted in lower than projected per person health benefit cost to reduce the plan's total OPEB liability by an additional \$1.4 billion in 2019.
- 2018 - The discount rate used in the September 30, 2017 actuarial valuation decreased by 0.35 percentage points. The valuation also includes the impact of an updated experience study for the periods from 2012 to 2017. This resulted in lower than projected per person health benefit cost to reduce the plan's total OPEB liability by \$1.4 billion in 2018.

**APPENDIX E**  
**FORM OF APPROVING OPINION**

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Founded in 1852  
by Sidney Davy Miller



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QATAR

## FORM OF APPROVING OPINION

**Ferndale Public Schools**  
County of Oakland  
State of Michigan

We have acted as bond counsel to the Ferndale Public Schools, County of Oakland, State of Michigan (the “Issuer”) in connection with the issuance by the Issuer of bonds in the aggregate principal sum of \$\_\_\_\_\_ designated 2026 School Building and Site Bonds (Unlimited Tax General Obligation) (the “Bonds”). In such capacity, we have examined such law and the transcript of proceedings relating to the issuance of the Bonds and such other proceedings, certifications and documents as we have deemed necessary to render this opinion.

The Bonds are in fully-registered form in the denomination of \$5,000 each or multiples thereof, numbered in order of registration, bearing original issue date of June \_\_, 2026, payable as to principal and interest as provided in the Bonds. The Bonds are subject to redemption prior to maturity as set forth in the Bonds.

As to questions of fact material to our opinion, we have relied on the certified proceedings and other certifications of public officials and others furnished to us.

Based upon the foregoing, we are of the opinion that, under existing law:

1. The Bonds have been duly authorized and executed by the Issuer and are valid and binding obligations of the Issuer.
2. All taxable property within the boundaries of the Issuer is subject to taxation for payment of the Bonds, without limitation as to rate or amount.
3. The interest on the Bonds (a) is excludable from gross income for federal income tax purposes and (b) is not an item of tax preference for purposes of the federal alternative minimum tax. Further, the Bonds and the interest thereon are exempt from all taxation by the State of Michigan or by any taxing authority within the State of Michigan except estate taxes and taxes on gains realized from the sale, payment or other disposition thereof. The opinions set forth in this paragraph are subject to the condition that the Issuer comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be (or continue to be) excludable from gross income for federal and

State of Michigan income tax purposes. The Issuer has covenanted to comply with all such requirements. Failure to comply with certain of such requirements could cause the interest on the Bonds to be included in gross income retroactively to the date of issuance of the Bonds.

4. The Bonds have been qualified by the State Treasurer under Article IX, Section 16 of the Michigan Constitution of 1963 and Act 92, Public Acts of Michigan, 2005, as amended. As a result of such qualification, if for any reason the Issuer will be or is unable to pay the principal of and interest on the Bonds when due, then the Issuer shall borrow, and the State of Michigan shall loan to the Issuer, an amount sufficient to enable the Issuer to make the payment.

Except as stated in paragraph 3 above, we express no opinion regarding other federal or State tax consequences arising with respect to the Bonds and the interest thereon.

The rights or remedies of bondholders may be affected by bankruptcy, insolvency, fraudulent conveyance or other laws affecting creditors' rights generally, now existing or hereafter enacted, and by the application of general principles of equity, including those relating to equitable subordination.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention, or any changes in law that may hereafter occur.

Very truly yours,

**APPENDIX F**  
**FORM OF CONTINUING DISCLOSURE UNDERTAKING**

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**FORM OF CONTINUING DISCLOSURE UNDERTAKING**

§ \_\_\_\_\_  
FERNDALE PUBLIC SCHOOLS  
COUNTY OF OAKLAND, STATE OF MICHIGAN  
2026 SCHOOL BUILDING AND SITE BONDS  
(UNLIMITED TAX GENERAL OBLIGATION)

This Continuing Disclosure Undertaking (the “Undertaking”) is executed and delivered by the Ferndale Public Schools, County of Oakland, State of Michigan (the “School District”) in connection with the issuance of its 2026 School Building and Site Bonds (Unlimited Tax General Obligation) (the “Bonds”). The School District covenants and agrees for the benefit of the Bondholders, as hereinafter defined, as follows:

(a) *Definitions.* The following terms used herein shall have the following meanings:

“Audited Financial Statements” means the annual audited financial statement pertaining to the School District prepared by an individual or firm of independent certified public accountants as required by Act 2, Public Acts of Michigan, 1968, as amended, which presently requires preparation in accordance with generally accepted accounting principles.

“Bondholders” shall mean the registered owner of any Bond or any person (a) with the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bond (including any person holding a Bond through a nominee, depository or other intermediary) or (b) treated as the owner of any Bond for federal income tax purposes.

“EMMA” shall mean the MSRB’s Electronic Municipal Market Access System or such other system, Internet Web Site, or repository hereafter prescribed by the MSRB for the submission of electronic filings pursuant to the Rule.

“Financial Obligation” means “financial obligation” as such term is defined in the Rule.

“MSRB” means the Municipal Securities Rulemaking Board.

“Rule” means Rule 15c2-12 promulgated by the SEC pursuant to the Securities Exchange Act of 1934, as amended, as in effect on the date of this Undertaking, including any official interpretations thereof issued either before or after the date of this Undertaking which are applicable to this Undertaking.

“SEC” means the United States Securities and Exchange Commission.

(b) *Continuing Disclosure.* The School District hereby agrees, in accordance with the provisions of the Rule, to provide or cause to be provided to the MSRB through EMMA on or before the last day of the 6<sup>th</sup> month after the end of its fiscal year the following annual financial information and operating data, commencing with the fiscal year ending June 30, 2026 in an electronic format as prescribed by the MSRB:

(1) Certain annual financial information and operating data reasonably available to the School District in form and substance similar to the information contained in the official statement of the School District relating to the Bonds (the “Official Statement”) appearing in the tables or under the headings in the Official Statement as described below:

- a. ENROLLMENT – Historical Enrollment;
- b. STATE AID PAYMENTS;
- c. PROPERTY VALUATIONS – History of Valuations;
- d. MAJOR TAXPAYERS;
- e. SCHOOL DISTRICT TAX RATES – (per \$1,000 of Valuation);
- f. TAX LEVIES AND COLLECTIONS;
- g. RETIREMENT PLAN – Contribution to MPSERS;
- h. LABOR RELATIONS;
- i. DEBT STATEMENT – DIRECT DEBT;
- j. SCHOOL LOAN REVOLVING FUND (SLRF) PROGRAM;
- k. LEGAL DEBT MARGIN; and
- l. GENERAL FUND BUDGET SUMMARY, current year only, in Appendix C.

(2) The Audited Financial Statements. Provided, however, that if the audited financial statements are not available by the date specified above, they shall be provided when available and unaudited financial statements will be filed by such date and the audited financial statements will be filed as soon as possible.

Such annual financial information and operating data described above are expected to be provided directly by the School District or by specific reference to other documents available to the public through EMMA or filed with the SEC, including official statements of debt issues of the School District or related public entities.

If the fiscal year of the School District is changed, the School District shall send a notice of such change to the MSRB through EMMA, prior to the earlier of the ending date of the fiscal year prior to such change or the ending date of the fiscal year as changed.

(c) *Notice of Failure to Disclose.* The School District agrees to provide or cause to be provided, in a timely manner, to the MSRB through EMMA, in an electronic format as prescribed by the MSRB, notice of a failure by the School District to provide the annual financial information with respect to the School District described in subsection (b) above on or prior to the dates set forth in subsection (b) above.

(d) *Occurrence of Events.* The School District agrees to provide or cause to be provided to the MSRB through EMMA, in an electronic format as prescribed by the MSRB, in a timely manner not in excess of ten business days after the occurrence of the event, notice of the occurrence of any of the following events listed in (b)(5)(i)(C) of the Rule with respect to the Bonds:

- (1) principal and interest payment delinquencies;
- (2) non-payment related defaults, if material;
- (3) unscheduled draws on debt service reserves reflecting financial difficulties;
- (4) unscheduled draws on credit enhancements reflecting financial difficulties;
- (5) substitution of credit or liquidity providers, or their failure to perform;
- (6) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
- (7) modifications to rights of holders of the Bonds, if material;
- (8) bond calls, if material, and tender offers;
- (9) defeasances;
- (10) release, substitution, or sale of property securing repayment of the Bonds, if material;
- (11) rating changes;
- (12) bankruptcy, insolvency, receivership or similar event of the School District, which is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the School District in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the School District, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the School District;
- (13) the consummation of a merger, consolidation, or acquisition involving the School District or the sale of all or substantially all of the assets of the School District, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (14) appointment of a successor or additional trustee or the change of name of a trustee, if material;
- (15) incurrence of a Financial Obligation of the School District, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the School District, any of which affect security holders, if material; or

- (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the School District, any of which reflect financial difficulties.

(e) *Materiality Determined Under Federal Securities Laws.* The School District agrees that its determination of whether any event listed in subsection (d) is material shall be made in accordance with federal securities laws.

(f) *Termination of Reporting Obligation.* The obligation of the School District to provide annual financial information and notices of material events, as set forth above, shall be terminated if and when the School District no longer remains an “obligated person” with respect to the Bonds within the meaning of the Rule, including upon legal defeasance of all Bonds.

(g) *Identifying Information.* All documents provided to the MSRB through EMMA shall be accompanied by the identifying information prescribed by the MSRB.

(h) *Benefit of Bondholders.* The School District agrees that its undertaking pursuant to the Rule, set forth in this Undertaking, is intended to be for the benefit of the Bondholders and shall be enforceable by any Bondholder; provided that, the right to enforce the provisions of this Undertaking shall be limited to a right to obtain specific enforcement of the School District’s obligations hereunder and any failure by the School District to comply with the provisions of this Undertaking shall not constitute a default or an event of default with respect to the Bonds.

(i) *Amendments to the Undertaking.* Amendments may be made in the specific types of information provided or the format of the presentation of such information to the extent deemed necessary or appropriate in the judgment of the School District, provided that the School District agrees that any such amendment will be adopted procedurally and substantively in a manner consistent with the Rule, including any interpretations thereof by the SEC, which, to the extent applicable, are incorporated herein by reference. Such interpretations currently include the requirements that (a) the amendment may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the School District or the type of activities conducted thereby, (b) the undertaking, as amended, would have complied with the requirements of the Rule at the time of the primary offering of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances, and (c) the amendment does not materially impair the interests of Bondholders, as determined by parties unaffiliated with the School District (such as independent legal counsel), but such interpretations may be changed in the future. If the accounting principles to be followed by the School District in the preparing of the Audited Financial Statements are modified, the annual financial information for the year in which the change is made shall present a comparison between the financial statements as prepared on the prior basis and the statements as prepared on the new basis, and otherwise shall comply with the requirements of the Rule, in order to provide information to investors to enable them to evaluate the ability of the School District to meet its obligations. A notice of the change in accounting principles shall be sent to the MSRB through EMMA.

*[Remainder of page intentionally left blank]*

IN WITNESS WHEREOF, the School District has caused this Undertaking to be executed by its authorized officer.

**FERNDALE PUBLIC SCHOOLS**  
County of Oakland  
State of Michigan

By: \_\_\_\_\_

Its: \_\_\_\_\_

Dated: June \_\_\_\_, 2026

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FERNDALE  
SCHOOLS



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